VA Grant & Per Diem

Fiscal Year 2024
Case Management

Grant Recipient Guide
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VA Grant & Per Diem (GPD) National Program Office

Contact Information
General Operational Questions: GPDGrants@va.gov
Fiscal Questions: GPDFiscal@va.gov
GPD Vouchers: GPDVouchers@va.gov

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GPD Web Resources
GPD National Site: https://www.va.gov/HOMELESS/GPD.asp
GPD Provider Site: https://www.va.gov/HOMELESS/GPD_ProviderWebsite.asp
   GPD Fiscal Site: https://www.va.gov/HOMELESS/GPD_Fiscal.asp
   GPD Provider Training Site: https://www.va.gov/HOMELESS/GPD_Provider_Training.asp
Overview

Welcome to Fiscal Year (FY) 2024! GPD is a true partnership between VA and community providers across the country. The GPD National Program Office applauds the collaborations that GPD grantees and VA teams cultivate together to build robust service delivery networks for the Nation’s most vulnerable Veterans. Thank you for the valuable work you do every day to help end Veteran homelessness.

In general, this guide was developed to give grantees and VA staff an overview of GPD Case Management (CM). The FY 2024 CM grants are new awards, with Federal Award Identification Numbers (FAINs) ending in CM-24. The information in this guide is to be used for reference and general guidance. It does not supersede any national GPD regulations, other statutes, or governing laws. GPD grantees are required to be aware of and comply with any federal, state, or local laws. Links to the GPD regulations—as well as other relevant regulatory and statutory guidance—may be accessed at on our GPD public-facing websites.

Summary of Significant Changes in FY 2024 Awards

- Federal Award Identification Numbers (FAINs) will end with –24 designating this new grant cycle
- Data capture will happen through Homeless Management Information System (HMIS)
- The CM Caseload Tracking Tool will phase out on September 30, 2023
  - Please capture data (if applicable) from September 30th on the tracking tool and upload accordingly
- TIP billing now occurs through the VA medical center and not through the Health and Human Services Payment System
- GPD-funded case managers must maintain average monthly caseload of at least 16 Veterans
- The minimum educational requirement for case managers funded by GPD case management grants is a bachelor’s degree with some exceptions for prior work experience
- CM services may now include housing navigation and, if approved, a partnership known as HUD-VASH GPD Collaborative Case Management

Essential Points

- FY: The federal FY runs annually from October 1 through September 30
  - Grant reporting also coincides with this schedule
- When contacting our office, a FAIN ending in CM-24 must be included in the email
- GPD liaisons and VISN Network Homeless Coordinators (NHC) are important partners
  - The GPD liaison is the local VAMC point of contact responsible for the oversight and monitoring of GPD grants
  - NHCs may also be involved with areas of grant compliance and operations
  - GPD liaisons must also work through their local VAMC supervisors
  - Grantees who need assistance in connecting with their liaison may contact the GPD National Program Office (GPDGrants@va.gov)
• **Funding & Budgetary Considerations**
  
  o Case Management grants draw funds through the Health and Human Services (HHS) system
  
  o **Veteran incentives** may be used in some cases
  
  o Any questions about expenditures must be asked to the GPD National Program Office at GPDGrant@va.gov or GPDFiscal@va.gov

• **Federal Regulations & VHA Directive 1162.01**
  
  o Grantees and liaisons must have a thorough understanding of all federal regulations applicable to GPD and 38 CFR 61 sets forth GPD-specific regulations
  
  o Links to the current regulations are available on the GPD website
  
  o eCFR link: [https://ecfr.federalregister.gov/current/title-38/chapter-I/part-61](https://ecfr.federalregister.gov/current/title-38/chapter-I/part-61)
  
  o VA staff should also fully read VHA Directive 1161.01 Grant and Per Diem Program, published November 20, 2020

• **Ongoing Grant Compliance & Monitoring**
  
  o Grant compliance and ensuring Veteran safety is an ongoing process
  
  o Grantees must ensure they file SF-425 annually and when a grant is terminated
  
  o Noncompliance with regulations, grant terms, and/or failure to meet performance measures may trigger corrective and/or performance improvement processes
  
  o Grantees may have written statements in their grant application that conflict with GPD regulations: The grantee is required to follow the regulatory requirements regardless of any statements in the grant application.

We hope this framework will be helpful.
Expectations and Operational Framework

Electronic Grants Management (eGMS)

In FY 2024, the GPD National Program Office is using an eGMS for electronic grant submissions and ongoing grant management. It is critically important that grantee staff have access to the eGMS, and the grantee’s agency contacts are up to date. Vital information from the GPD National Program Office will be relayed to grantees through the system. Grantees will only be able to properly interface with the eGMS if their points of contact are entered correctly and maintained as staffing changes. It is the grantee’s responsibility to maintain current and accurate contacts. The GPD National Program Office expects to introduce more features to the eGMS throughout FY 2022. Information and training about the system is available on the GPD Provider website.

Reference Links

- **How-to Retrieve the Executed Grant Agreement**: https://www.va.gov/HOMELESS/docs/GPD/providers/UDPaaS_TutorialHowToRetrieveGrantAgreement.pdf
- **How-to Add/Update Grant Contacts**: https://www.va.gov/HOMELESS/docs/GPD/providers/UDPaaS_TutorialAddContacts.pdf
- **UDPaaS Website**: https://va-homeless-grants.mod.udpaas.com

Minimum Required Credentials and Case Load

The minimum educational requirement for case managers funded by GPD case management grants is a bachelor’s degree. Four years of case management or housing navigation experience may be substituted for the educational requirement. Grantees may consider lived experience when selecting case managers, **but lived experience is not a substitute for the educational or work experience requirements**.

A fulltime employee equivalent (FTE) position is expected to manage an average monthly caseload of at least 16 Veterans in permanent housing or in housing navigation. Encounters with Veterans count toward the FTE’s overall workload but do not count toward caseload. The majority of each FTE’s overall workload must be dedicated to caseload. Grantees must have written procedures and position descriptions to implement these FTE workload and caseload requirements.

Financial Management

Please review the **Financial Reporting** section of this guide. A **final SF 425** is required within 120 days after September 30, 2023, for previous Case Management grant award (FAIN ending CM-24).

Regulations

- Grantees and liaisons must have a thorough understanding of all federal regulations applicable to GPD and 38 CFR 61 sets forth GPD-specific regulations.
- Regulations from the CFR, specifications found in the notice of funding opportunity (NOFO) under which the grantee applied, and terms and conditions in the signed grant agreement supersede anything the grantee may have written into the grant application.
- Be sure to also review § 61.90 Grant for case management services - program.
Homeless Management Information System (HMIS)

As of October 1, 2023, GPD case management grantees must participate in HMIS and in their local coordinated entry system. These systems rely on real-time, high-quality data entry. Precise and accurate data is expected to be entered into HMIS by grantees in a timely manner. Grantees are expected to conduct second-level reviews of entered data. Chart reviews of participant files in HMIS must be conducted monthly to ensure all required documentation of services. At a minimum, the following should be included in the HMIS file to the extent the local HMIS implementation allows for it: all HMIS Universal Data Elements, all applicable Program Specific Data Elements, and all Federal Partner Program Data Elements. These elements are defined by the VA Data Guide and include participant identification information, household information, demographics, entry and exit data, income source data, health and health care information and updated release of information.

Links to required HMIS trainings were sent from the eGMS system on September 18, 2023.
Understanding the Case Management Grant

The GPD Case Management (CM) grant provides grant funding for time-limited case management services. The goal is to improve the retention of housing by Veterans who were previously homeless and are transitioning to permanent housing from programs such as GPD or VA’s Healthcare for Homeless Veterans (HCHV) Contracted Residential Services (CRS) Program.

Some of these Veterans may not have been in a GPD or HCHV program previously and may be coming from a non-VA transitional housing program. In addition, the timing of the referral to the Case Management Program may come when a Veteran is not yet in permanent housing or when a Veteran has been in permanent housing for some time but is at risk of losing this housing. The case management resource must not be used to duplicate or replace activities that are funded from another source (refer to 2 CFR 200.405(c)-(d) for details about allocable costs). The GPD Case Management Program does not serve Veterans who are receiving case management services from permanent supportive housing programs such as HUD-VASH (unless a special collaboration with HUD-VASH is approved), or from rapid re-housing/homeless prevention programs such as Supportive Services for Veterans Families (SSVF). Please note if the Veteran is receiving financial assistance only from SSVF, they may also be enrolled in the GPD Case Management Program.

Also, the case management resource must be maximized to provide case management services to as many Veterans as possible, including those who are transitioning to permanent housing from programs such as GPD or HCHV CRS. One way to maximize the case management resource is to proactively develop strong collaborations to fill in service gaps left by other programs and to complement or enhance activities happening under other programs.

Case Management Services

Case management services, as defined in the NOFO and 38 CFR 61.90(b), may be provided to help overcome and troubleshoot barriers to acquiring, reacquiring, and maintaining permanent housing. Case management, including housing navigation services, can help Veterans obtain permanent housing based on their unique needs, preferences, and financial resources. Case management services that grantees can provide include but are not limited to:

- Supporting housing search and placement activities
- Home visits to monitor housing stability
- Providing/coordinating educational activities
- Meal planning
- Tenant responsibilities
- Eviction diversion through the facilitation of landlord/tenant mediation
- Use of public transportation
- Navigating resources provided by the Federal Government and State, local and Tribal governments
- Referrals to needed services, such as mental health, substance use disorder, medical and employment services
- Financial management
- Development of natural supports
• Participation in case conferencing with other service providers who are working with the Veteran

**Grantees should note that, when possible, case management services should occur in-person.**

**Funding Uses**

In general, the grant funds may be used for the following:

- Case management staff
- Transportation for case manager (e.g., vehicle lease)
- Cell phones and computer for case manager to facilitate service
- Office furniture for case manager

The award cannot be used to facilitate capital improvements or to purchase vehicles or real property. Grantees must seek advice from the GPD National Program Office with any fiscal expenditure questions.

There is a six-month time limit for Veterans to receive case management services. However, the local VA medical center (VAMC) GPD liaison may approve a request to extend services beyond the six-month period if a grantee submits a request to the liaison in writing and the liaison approves it before the six-month time limit expires.

**Incentives**

Limited non-cash incentives of up to $500 per Veteran engaged in case management services are allowed for costs such as furniture, household items, moving costs, disposable phone, groceries, clothing, or other items typically associated with independent living in permanent housing. Incentives may not include cash, gift cards or items purchased by the Veteran for reimbursement.

A few points:

- The max of $500 per Veteran is part of the grantee’s draw down from their total CM award
- Grantees must budget the cost of incentives within their existing award
- No additional funds will be awarded
- The $500/Veteran could spread out over the time in the CM grant, or spent all at one time
- Incentives may be made available to a Veteran after 30 days of participation in the GPD Case Management program
- The grantee must track expenses with itemized accounting, documentation, and receipts
- The grantee must retain receipts
- The incentives are only for allowable expenses
- Incentives may not be cash, but they may have cash value
- Gift cards are not allowed
- Purchases must be made by the grantee and the items provided to the Veteran

A sample incentives expenses tracking spreadsheet is available on the GPD Provider webpage.
Understanding Roles and Responsibilities

Grantees and VA GPD liaisons should review the approved grant application together and understand the scope of services promised in the grant. It is expected that the grantee is familiar with the GPD regulations, the CM grant regulations, the grant application, and any subsequent approved changes of scope. Regulations are available on the GPD website: https://www.va.gov/HOMELESS/GPD.asp.

A Note About Staffing

An FTE position is expected to manage an average monthly caseload of at least 16 Veterans in permanent housing or in housing navigation. Encounters with Veterans count toward the FTE’s overall workload but do not count toward caseload. The majority of each FTE’s overall workload must be dedicated to caseload. Grantees must have written procedures and position descriptions to implement these FTE workload and caseload requirements.

Grantee Roles

- Provide services described in the grant application
- Ensure CM grant staff receive suicide prevention training
- Participating in HMIS and local coordinated entry systems
- Follow HMIS reporting requirements for GPD CM grantees
- Participate in quarterly reviews with the GPD liaison and address concerns as they arise
- Follow up with critical incidents/sentinel events
- Navigate VA systems and request guidance if needed
- Complete corrective action when relevant
- Request prior approval for extensions if needed
- Maintain administrative files and Veteran case files
- Determine Veteran eligibility for services at the time of enrollment

Please note that if there are multiple grantee staff members involved with one grant, it is imperative that there is an effective system of communication in place. This is necessary to ensure knowledge by all involved staff members of current grant status, issues, successes, and next steps. It also is important to convey these systems and processes to the GPD liaison. It is expected that the grantee navigates VA systems independently. However, if assistance is needed, grantees should ask the liaison for guidance, as appropriate.

In the case of a sentinel event, as clinically indicated, when the grantee reports a sentinel event to the liaison, the liaison should outreach to the Veteran to ensure that assessment of risk and appropriate referrals for services occurs. The grantee may receive from the liaison assistance in the form of referrals for services, care coordination or crisis intervention. The grantee and the liaison should coordinate as needed.

Liaison Roles

The GPD liaison’s relationship with the grantee is primarily a monitoring one. The grantee has the primary responsibility for working directly with Veterans except for quarterly review interviews conducted by the GPD liaison.
It is expected that the liaison reads and understands the GPD regulations, the CM grant regulations, the grant application, and any subsequently approved changes of scope.

The monitoring role of the liaison is less intensive than with the GPD transitional housing grants. HOMES entries and exits are not required and there is no annual inspection that involves coordination of an inspection team. **However, there is a HOMES entry component for HUD-VASH GPD Collaborative Case Management** and the GPD liaison should ensure it is completed by the VA HUD-VASH point of contact.

**CM GPD Liaison duties include:**

- Monitor upload progress and grantee reminder emails from the National GPD Program Office
- Conduct quarterly reviews and address concerns as they arise
- Follow up with critical incidents/sentinel events
- Provide consultation and guidance to the grantee on VA systems navigation and information
- Initiate corrective action when relevant
- Provide approvals/disapprovals for extensions
- Maintain an administrative file
- Review quarterly the eligibility of Veterans served

The liaison is not typically expected to meet with Veterans other than for quarterly review Veteran interviews. An exception to this may occur in the case of a sentinel event. As clinically indicated, when the grantee reports a sentinel event to the liaison, the liaison should outreach to the Veteran to ensure that assessment of risk and appropriate referrals for services occurs. The liaison may offer to help by offering referrals for services, care coordination, or crisis intervention. As appropriate, the liaison should coordinate with the grantee.

**Webinars and Trainings**

Grantees must check the GPD provider website monthly for current guidance and policies. The GPD provider website is: https://www.va.gov/HOMELESS/GPD_ProviderWebsite.asp. Grantees and liaisons should also attend monthly grantee webinars and a series of biweekly Community of Practice (CoP) calls. GPD CM webinars and technical assistance trainings

**For GPD grantees**

- Monthly grantee webinars are scheduled on the second Tuesday of each month
  - A calendar invitation with the meeting information will be sent to the designated GPD grantee’s point of contact in eGMS
  - The GPD National Program Office expects a representative from the grantee’s agency to attend each month

- Biweekly Community of Practice calls held by TAC Associates will be held every other week for 60 minutes for five sessions total
  - The primary audience for these sessions is GPD Case Management staff or managers who support Veterans in accessing and maintaining permanent housing
  - A calendar invitation with the meeting information will be sent to the designated GPD grantee’s point of contact
  - The GPD National Program Office expects a representative from the grantee’s agency to attend
For VA staff:

- Monthly webinars internal to VA employees are scheduled on the second Wednesday of each month
  
  - Please ask the GPD National Program Office for a calendar invitation
  
  - The GPD National Program Office expects VA GPD liaisons working to attend
  
  - NHCs and other VA Homeless Programs staff are welcome to attend
**Veteran Eligibility**

GPD grantees may receive per diem payments for homeless Veterans for whom VA authorized the provision of PDO, SN, and TIP supportive housing or supportive services. The local VAMC health care eligibility and enrollment team will make the ultimate determination on a Veteran’s eligibility for GPD services, even if a grantee has used SQUARES (a.k.a. Status Query and Response Exchange System) to initially confirm Veteran status. The GPD National Program Office recommends that GPD liaisons share the following framework with their local VA enrollment office when trying to determine eligibility. **The GPD National Program Office cannot determine Veteran eligibility.**

For the purpose of GPD eligibility, “Veteran” is defined as “a person who served in the active military, naval, or air service, **regardless of length of service**, and who was discharged or released therefrom,” excluding anyone who received a dishonorable discharge from the Armed Forces or was discharged or dismissed from the Armed Forces by reason of the sentence of a general court-martial. 38 U.S.C. § 2002(b).

An Other than Honorable or Bad Conduct discharge can result from a general court-martial or a special court-martial. A person with an Other than Honorable or Bad Conduct discharge from a general court-martial is not a “Veteran” as defined in 38 USC § 2002(b) and is thus ineligible to participate based on that period of service. A person with an Other than Honorable or Bad Conduct discharge from a special court-martial is a “Veteran” as defined in 38 USC § 2002(b) and thus is eligible to participate.

**Character of Discharge**

The following is a summary of eligibility for participation based on discharge type:

**Eligible for GPD**

- Honorable Discharge
- General Under Honorable Conditions Discharge
- Other than Honorable Discharge (in lieu of court-martial or determined from a special court-martial)
- Bad Conduct Discharge (from a special court-martial)
- Uncharacterized (entry level separation)
- Undesirable (from a special court-martial or other administrative proceedings)

**Ineligible for GPD**

- Dishonorable Discharge
- Other than Honorable Discharge (from a general court-martial)
- Bad Conduct Discharge (from a general court-martial)
- Uncharacterized (from a general court-martial)
- Undesirable (from a general court-martial)

**Note:** A Veteran determined eligible for HUD-VASH will be considered eligible for GPD services as the programs share the same statutory eligibility definition. The minimum duty requirements do not apply.

- National Guard who are active duty for training (ACDUTRA) only are not eligible. To be eligible, they must have been called to active duty under Title 10.
• Veterans in the Reserves are eligible if they are ACDUTRA Only.

Eligibility is based on the Veteran’s character of discharge from the military and not the VBA adjudication.

• The adjudication is only used to determine if the character of discharge was the result of a general court-martial.

• General court-martials are a statutory bar to benefits. Any discharge that is the result of a general court-martial is not eligible.

Types of Service Separation

GPD eligibility is based on the Veteran’s character of discharge from the military. Minimum duty requirements do not apply. Former National Guard and Reserves members with federal active-duty service or a service-connected disability who meet the Character of Discharge criteria noted above may be eligible for GPD. In general, the following types of service separation are eligible/ineligible for GPD:

<table>
<thead>
<tr>
<th>Service</th>
<th>Eligible</th>
<th>Not Eligible</th>
</tr>
</thead>
<tbody>
<tr>
<td>Active military, naval, or air service (Army, Navy, Air Force, Coast Guard, Marine Corps, and Space Force)</td>
<td>Eligible regardless of length of service</td>
<td></td>
</tr>
<tr>
<td>Boot camp/basic combat training</td>
<td>Eligible only if in the active service</td>
<td></td>
</tr>
<tr>
<td>Reserves</td>
<td>Eligible if served in active-duty, active-duty training, or have a service-connected disability</td>
<td>Not eligible if there is no active-duty service or active-duty training</td>
</tr>
<tr>
<td>National Guard</td>
<td>Eligible if there is federal active-duty service (serving under Title 10), or have a service-connected disability</td>
<td>Not eligible if there is no federal active-duty service</td>
</tr>
</tbody>
</table>

How to Determine GPD Eligibility

The best way to determine GPD eligibility is to work through the assigned GPD liaison who will interface with the local VA Medical Center health care eligibility team. Both the Character of Discharge and Type of Service Separation must determine the Veteran to be eligible. Additionally, a GPD grantee may preliminarily verify Veteran eligibility for GPD services by utilizing SQUARES.

Definition of “Homeless”

P.L. 114-315 also expanded the definition of “homeless” for purposes of eligibility for participation in the GPD program to include “any individual or family who is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions in the individual’s or family’s current housing situation, including where the health and safety of children are jeopardized, and who have no other residence and lack the resources or support networks to obtain other permanent housings.” (P.L. 114-315; 38 USC 2002(a); 42 USC 11302(a) and (b))
SQUARES

The GPD grantee may preliminarily verify Veteran eligibility for the GPD Program by asking the GPD liaison to check eligibility and/or by utilizing SQUARES.

Accessing SQUARES requires permission and a greater level of review. Community users must verify their identity. Community organizations serving Veterans will need to apply for SQUARES access. Each organization must designate a SQUARES manager. The SQUARES manager is responsible for reviewing and approving user access within the grantee’s organization. If a grantee is having trouble verifying a Veteran’s GPD eligibility, the grantee’s staff may ask the Veteran for her/his records. If there are questions about SQUARES, please refer to this website: https://www.va.gov/homeless/squares/. Additionally, grantees may contact SQUARESAdmin@va.gov for technical assistance.

If using SQUARES, grantees are expected to keep a copy of the eligibility confirmation from SQUARES in the Veteran’s case file. The grantee must make eligibility information and the Veteran case file available to the liaison during the quarterly review, annual inspection, or upon request.

Although grantees may use SQUARES to determine preliminary eligibility, they should also help Veterans obtain copies of DD-214s and retain copies in individual case files.

Please contact SQUARESAdmin@va.gov in an encrypted email if discrepancies are discovered so we can share this information with the data team. In the email, please include the following information for the Veteran:

- Name
- Full Date of Birth
- Full Social Security Number
- Branch of Service
- Copy of DD-214

We encourage homeless program staff and external users to utilize the Advance Search Feature in SQUARES that has info on the DD24.

Links to Additional Resources for Obtaining DD Form 214

- National Archives: https://www.archives.gov/veterans/military-service-records
HMIS

As of October 1, 2023, GPD Case Management grantees must participate in HMIS and in their local coordinated entry system. These systems rely on real-time, high-quality data entry. Precise and accurate data is expected to be entered into HMIS by grantees in a timely manner. Grantees are expected to conduct second-level reviews of entered data. Chart reviews of participant files in HMIS must be conducted monthly to ensure all required documentation of services. At a minimum, the following should be included in the HMIS file to the extent the local HMIS implementation allows for it: all HMIS Universal Data Elements, all applicable Program Specific Data Elements, and all Federal Partner Program Data Elements. These elements are defined by the VA Data Guide on the GPD provider page and include participant identification information, household information, demographics, entry and exit data, income source data, health and health care information and updated release of information.

Grantees also are expected to engage with their local CoCs and by-name list, case conferencing and general planning processes to the fullest extent possible. Grantees should plan staff time and position descriptions accordingly to fulfill HMIS responsibilities. Grantees must treat the data for activities funded from the GPD grant separate from that of activities funded by other programs. Grantees will be required to work with their HMIS Administrators to export client-level data for activities funded from the GPD grant to VA on at least a monthly basis. The completeness and quality of grantee uploads into HMIS will be factored into the evaluation of their grant performance.

There are three specific manuals that can be helpful for HMIS implementation and use:

1. For HMIS leads or system administrators: [https://www.hudexchange.info/resource/4450/va-programs-hmis-manual](https://www.hudexchange.info/resource/4450/va-programs-hmis-manual)
2. “Grant and Per Diem (GPD), Case Management Grant, FY 2024 GPD CM HMIS Guide,” available on the GPD provider webpage

The GPD HMIS guide serves as a supplement to the VA guide which provides an in-depth explanation of HMIS Participation, Data Elements, Reporting Requirements, Repository Use, and Data Quality Management for all VA programs subject to the requirements of HMIS data collection and reporting in local CoCs.

The GPD TA team operates a Service Desk for help during and after uploading CSV files monthly. If there are any issues or questions regarding HMIS for GPD grantees, please submit them to GPD_HMIS@abtassoc.com. Please include the name of the requestor, GPD grant FAIN, and reason for the email.
Monthly calendar of HMIS reporting deadlines

<table>
<thead>
<tr>
<th>Month in FY 24</th>
<th>First Upload Due</th>
<th>Final Upload Due</th>
<th>Export Start/End</th>
</tr>
</thead>
<tbody>
<tr>
<td>October</td>
<td>Thursday, November 2, 2023</td>
<td>Tuesday, November 7, 2023</td>
<td>October 1, 2023, to date of upload</td>
</tr>
<tr>
<td>November</td>
<td>Monday, December 4, 2023</td>
<td>Thursday, December 7, 2023</td>
<td>October 1, 2023, to date of upload</td>
</tr>
<tr>
<td>December</td>
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<td>Monday, October 7, 2024</td>
<td>October 1, 2023, to date of upload</td>
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</tbody>
</table>

Administrative File

The administrative file maintains documentation associated with the grant award. The administrative file can be either paper or electronic. The method is determined by the grantee. The file must be accessible by all relevant staff. Grantees must ensure the confidentiality of records maintained on Veterans receiving services under the grant.

The below must be maintained in the grantee’s administrative file:

- A copy of the original grant application
- Change of Scope requests and responses from the GPD National Program Office
- *GPD CM Quarterly Review Forms* provided by the GPD liaison
- Corrective Action Plan correspondence
- Other correspondence involving the grant with the GPD National Program Office, the liaison, or the VA medical center (VAMC)

Liaisons almost must maintain an administrative file. The administrative file can be either paper or electronic, depending on the preference of the local VAMC. The file must be accessible by all VAMC Homeless Programs staff.
The below must be maintained by the liaison in the administrative file:

- A copy of the original grant application
- Change of Scope requests and responses from the GPD National Program Office
- GPD CM Quarterly Review Forms
- Corrective Action Plan correspondence
- Incident reports of sentinel events provided by the grantee
- Other correspondence involving the grant with the GPD National Program Office, the grantee, or the VAMC

**Case File Maintenance for Grantees and VA Staff**

The case file is a record of case management services for an individual Veteran. The case file can be either paper or electronic. The method is determined by the grantee. The file must be accessible by all relevant staff. Grantees must ensure the confidentiality of records maintained on Veterans receiving services under the grant.

The below must be maintained in the case file:

- Veteran information, including at minimum:
  - Verification of eligibility status (e.g., SQUARES report, DD214)
  - Family status
  - Employment history
  - Education and marketable skills/licenses/credentials
  - Mental health and substance use history
- Case management notes
- Individual service plan (ISP), updated quarterly, including at minimum:
  - Barriers
  - Service needs
  - Strengths
  - Specific services provided including duration and outcome
  - Documentation of referrals
  - Benefits to be achieved as a result of program participation (individualized goals per participant)
- Documentation of an extensions beyond the original six months for case management services
- Incident reports of sentinel events within 24 hours of occurrence
- Documentation of multiple entries

**Data & Reporting**

GPD CM grantees are required to collect and enter into the local HMIS at least monthly to complete monthly reporting requirements. For detailed explanation of reporting requirements and instructions please refer to the HMIS Data Standards and VA Data Guide.
Performance Metrics

VA has established performance metrics and targets for all successful grantees. VA may, at its discretion, update these targets at any point before or during the award period. If any new metrics or targets come into effect, VA will notify grantees in writing.

Required Minimum Performance Metrics/Targets

- Caseload – A full-time equivalent position is expected to manage an average monthly caseload of at least 16 Veterans in permanent housing or in housing navigation.

- Permanent Housing – At least 90% of Veterans engaged in case management services are expected to have retained permanent housing at the time of exit from case management.

Quarterly Reviews & Monitoring

Grantees who have worked with GPD in the past will notice that the monitoring process for case management grants is different from the monitoring process for transitional housing grants. For example, HOMES entries and exits are not required and there is no annual inspection that involves coordination of an inspection team.

The grantee is expected to participate in a quarterly review with the GPD liaison. The review will include an evaluation of the grantee’s performance regarding clinical quality and grant compliance.

Reviews are to be completed by the end of January, April, July, and October. GPD liaisons will provide a copy of the quarterly review and the grantee should add it to the grant administrative file. Grantees are reminded of their responsibility to protect Veterans’ privacy. When the quarterly review is complete, the grantee will receive a copy of the report from the liaison and will store it in the administrative file. Deficiencies, need for corrective action, challenges and successes are documented by the liaison. Corrective action requests must follow the corrective action protocol outlined in this guide.

The liaison will conduct these reviews in person at the office location of the case manager where the grantee’s administrative records are stored.

The quarterly review will include the following:

- Conversation between the liaison and the grantee and documentation review to evaluate
  - Grant compliance
  - GPD regulation adherence

- Case file review to evaluate
  - Proof of eligibility is present
  - Extension waivers are present
  - The quality of services provided
  - Optimal documentation standards
  - Grant compliance
  - A match with the caseload data provided from GPD National Office
  - Interviews with Veterans to evaluate
    - Level of program satisfaction
    - Accuracy of information reported by the grantee
- Any concerns that may require corrective action
- Grant compliance

When the quarterly review is complete, the liaison and supervisor sign the GPD CM Quarterly Review Form and store it in the administrative file, along with the completed GPD CM Veteran Questionnaire. The document does not need to be forwarded to the National Homeless Coordinator (NHC) or the GPD National Program Office; but please be aware that audits may be conducted. A copy is shared with the grantee, not to include any liaison notes from the Veteran interviews which include Veteran identifiers and responses.

**Case File Review**

The grantee uploads GPD CM caseload data each month and this data is provided to the liaison for monitoring purposes. During the case file review, the liaison will look for any trends, provide feedback on performance, choose Veteran case files to review and choose Veterans to interview. The grantee will make available to the liaison any ten case files to review per case management position as selected by the liaison. If there are not ten files to review, the grantee will make available to the liaison all the files for that case management position.

**Veteran Interviews**

The grantees will support the GPD liaison’s need to conduct Veteran interviews. The grantee will inform Veterans of the possibility of interviews with liaisons. Veterans must be made aware that their participation in interviews is voluntary. Grantees will help coordinate schedules with the liaisons and the Veterans as needed. Veteran interviews may be conducted over the phone or in person, keeping Veteran preference in mind.

Liaisons must document deficiencies, needs for corrective action, challenges and successes are documented. Corrective action requests must follow the corrective action protocol outlined. When the quarterly review is complete, the grantee will receive a copy of the report from the liaison and will store it in the administrative file.

*For liaisons:* The Veteran interview includes completing the GPD CM Veteran Questionnaire. The liaison will select five Veterans to interview for each grantee case manager from the ten files reviewed. Veteran interviews may be conducted over the phone or in person, keeping Veteran preference in mind. Use the GPD CM Sample Veteran Interview Questions as a pool of questions to guide conversations with the Veteran. Keep notes from the interviews to complete the GPD CM Quarterly Review Form. Protect the anonymity of the Veteran by preserving these notes for a VA-only record. A summary of concerns about services, challenges and success of the program that were revealed from the interviews will be documented on the GPD CM Quarterly Review Form.

**Extensions**

The maximum length of time the Veteran is expected to be in the Case Management Program is six months. Sometimes there are individual circumstances that warrant the Veteran remaining in the program for longer than six months. The grantee will consult with the liaison prior to the end of the six-month period when considering an extension. The liaison may consider approving extensions of up to three additional months at a time and will use clinical judgment when making this decision. Grantees should communicate with the liaison to find out the liaison’s expectations for these consultations (e.g., the request must come through encrypted email, the request must include the FAIN, the request must be from an authorized representative of the grantee organization).

Considerations for extensions:

- Will the extension help the Veteran achieve the goals in their ISP?
- Is the extension in the best interest of the Veteran?
• Is there a strong likelihood that this extension would allow the Veteran to successfully maintain his current permanent housing situation?
• Is the extension of a relatively short duration?
• Is this the appropriate program for the Veteran or is there a more suitable option?

The grantee must be available for consultation if the liaison determines it is warranted. The grantee will receive an encrypted email from the liaison, noting approval or disapproval of the extension. The grantee must maintain this documentation in the Veteran’s case file.

Billing

The grant award amount for the entire 24-month grant award period is on the first page of the grant agreement. The GPD National Program Office makes payments to grantees for services rendered through the Department of Health and Human Services (HHS) Division of Payment Management System. Payments are made to the appropriate vendor account associated with the Employer Identification Number (EIN) and Data and Universal Numbering System (DUNS) indicated by the applicant on their Application for Federal Assistance (SF-424). VA provides all funds to the grantee by the start date on the grant agreement. Generally, grantees will access funds twice per month and must maintain minimum federal cash on hand by requesting funds only for immediate reimbursement (three business days).

For any questions related to billing or payments for CM grants, grantees should contact the GPD National Program Office at: GPDfiscal@va.gov.

To request new access for a person that does not have access to the Payment Management System, go to our webpage https://pms.psc.gov/ and under the Secure Payment Management System Login Box, click Request Access. The instructions can be found at the following URL: https://pms.psc.gov/grant-recipients/access-newuser.html.

To update access for a person that already has access to the Payment Management System, log into the Payment Management System and enter the request to update access. The instructions can be found at the following URL: https://pms.psc.gov/grant-recipients/access-changes.html.

System for Award Management (SAM)

Grantees must keep active SAM registrations. More information can be found on www.SAM.gov and on www.GSA.gov. The requirement to maintain an active registration in SAM is stated in the GPD grant agreements and 2 CFR 25.100. Failure to maintain an active SAM registration may result in action from the GPD National Program Office, including a withholding of per diem payments and other sanctions noted in the CFR.

Financial Reporting

When communicating with the GPD National Program Office, or with anyone at VA, it is essential that all correspondence includes the grant’s FAIN.
The FAIN is broken into six parts which uniquely identify GPD grants. Below is an example FAIN to better understand the numbering convention.

<table>
<thead>
<tr>
<th>Unique Agency Identifier</th>
<th>Project Number</th>
<th>VA Station Number</th>
<th>Grant Type (Per Diem)</th>
<th>Year of Initial Award</th>
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<tr>
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<td>0999</td>
<td>544</td>
<td>CM</td>
<td>24</td>
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</table>

Case Management FAINs end in CM-24 to reflect new grant awards (not renewals). CM-22 grants must complete a Final FFR as indicated below.

The case management grantee will provide all required financial reporting to support their billing activity. **Grantees must submit a financial requirement to GPD on a quarterly basis in January, April, July, and October.**

- Quarterly reports from grantees are due no later than 30 days after the end of each fiscal year quarter *(i.e., no later than 30 days after September 30th, December 31st, March 31st, and June 30th).*
- Quarterly reporting must be submitted through eGMS
- Fiscal reporting is based on the federal fiscal year; October 1 to September 30
- All grantees are required to complete the FFR SF 425 on an annual basis for each FAIN
- Annual FFRs are due no later than 90 days after the end of the federal FY (September 30)
- Grantees email SF 425s to GPD425@va.gov
- If the GPD grantee withdraws from the grant or is terminated, a final FFR will be due
- The final FFR is due no later than 120 days after the date of withdrawal or termination
- If the grantee’s agency has overages, DO NOT include a check with the FFR
- If the FFR indicates funding is due to be returned, our office will initiate a formal Notice of Indebtedness with instructions on how and where to send payment or request waivers of debt
- It is very important that if no one in the grantee’s agency has expertise in meeting federal grant compliance requirements, professional grant management services are retained.

Generally, grantees are expected to use grant funds on a consistent basis throughout the two-year award period. Grantees who exceed 35% of the grant award in the first fiscal year quarter, or who exceed approximately 10% of the grant award in each fiscal year quarter, thereafter, may have their funds temporarily frozen until the beginning of the next quarter. VA reserves the right to adjust access to funds based on a variety of factors including performance.

All financial reports must be accurate. Supporting documentation must be maintained and made available for VA review upon request. Grantees are encouraged to monitor their requests for funding closely. It is the grantee’s responsibility to initiate timely communication with the liaison, with GPD and/or with the Payment Management System representatives about questions or problems.

Grantees must establish procedures for accounting with respect to the grant and are required to follow all guidelines and laws for receiving federal grants. Not only federal law but also state and local laws may apply.
Additionally, audit requirements must be followed as set forth in the Office of Management and Budget (OMB) Circulars (available on our website).

Grantees must ensure that all operational costs assigned to the grant are allowable and charged in accordance with GPD Program Regulations and the applicable OMB Uniform Guidance. Approval of payments does not constitute approval of individual costs charged as part of the payment. If VA subsequently determines through a fiscal review or audit that costs were not charged appropriately, VA may issue a Letter or Indebtedness to collect for the over-billing. Submission of budgets or other information as part of the grant application or through subsequent changes of scope does not constitute approval for charges that violate program regulations or OMB Uniform Guidance. Each grantee must track costs by each FAIN. In addition, each grantee is advised it must meet the requirements of 38 CFR 61.66 Financial Management.

**Veterans with Multiple Case Management Program Entries**

There are no regulations limiting episodes of care pertaining to the GPD CM grant. A Veteran is allowed to enter the GPD Case Management program multiple times if needed. It is advised that grantees assess the reasons for the need for another program entry before readmitting the Veteran. There may be another program that may better suit the Veteran.

The grantee should take the following into account when working with Veterans with multiple program entries:

- Find out why the Veteran was not successful during prior enrolments in the program
- Discuss what is different now
- Discuss ways in which the Veteran’s treatment plan goals can help with housing retention
- Focus case management efforts on assisting with specific barriers to housing retention
- Discuss what services would assist the Veteran with avoiding loss of housing
Requesting Corrective Action

Corrective action is required when a grantee is not adhering to the grant. A deficiency identified at any time, does not automatically trigger the corrective action process.

If the need for corrective action is discovered at a quarterly review, the liaison will note the deficiency in their report, along with the date of correction. If the need for corrective action is discovered outside of the quarterly review, the grantee should obtain from the liaison a letter noting the deficiency and what is needed to correct the deficiency within a specific time. Typically, grantees are allowed 30 days to correct deficiencies depending upon the severity and provided there is no immediate danger to the safety of Veterans.

Corrective Action Plan

The process of corrective action is detailed extensively in VHA Directive 1162.01 Grant and Per Diem Program. Liaisons should follow this process when working with grantees. However, corrective action involves due process, and grantees and liaisons should work closely and proactively to resolve any issues requiring correction before a formal process is needed.

A CAP is a formal letter signed by the VAMC director outlining the deficiency that is not meeting grant requirements, inspection standards, or other issues related to the environment of care and/or Veteran safety. The CAP will clearly state the deficiency or deficiencies and allow the grantee time—typically 30 days—to perform remediation.

Grantees should not be surprised by nor be unaware of an impending CAP letter. The liaison should clearly discuss any findings at once upon discovery and provide the grantee the opportunity for correction. Quarterly reviews lend themselves to discussion of any grant compliance or performance issues. Grantees should include their leadership in the discussions.

Progressive sanctions, e.g., suspension of per diem payments, termination of the grant, are possible. Please refer to VHA Directive 1162.01 Grant and Per Diem Program for a full description of consequences of failure to remediate issues noted in CAP letters.

When a CAP is considered successfully remediated, the VAMC director will sign another letter noting the issue is resolved.

Payment Withhold/Suspension

If a grantee fails to provide an acceptable corrective action plan, a letter withholding and then suspending grant payments may be issued. If funds are withheld, and the situation is corrected, the grantee may be paid the funds withheld for the services rendered. However, if funds are suspended, even though the situation is corrected, the grantee will not be paid for those services rendered during the suspension period. Payments may be reinstated from the date of satisfactory correction. As a last resort, projects can be terminated. The GPD National Program Office is the office of primary responsibility for the termination of a GPD award. When termination occurs, VA will conduct a complete audit to determine if any funds are due the government.

Changes Related to the Grant (Change of Scope)

Any significant alteration in an awarded grant requires a change of scope which must be approved in writing by the GPD National Program Office before it can be implemented. Proposed reductions in service are not acceptable rationale for a change in scope. Please note, the GPD National Program Office will also consider whether the grant application would have scored as well in the year it was funded if the proposed change of scope is approved. Please refer to the GPD Transitional Housing Grant Recipient Guide for more information on changes of scope.
Changes of scope must be submitted to the GPD National Program Office (through GPDGrants@va.gov) by the grantee with the liaison’s approval, or by the liaison and/or NHC directly. Changes of scope should be discussed with the GPD liaison and the VAMC prior to submission to the GPD National Program Office.

Examples of modifications that require a change of scope request:

- Changes in services provided
- Changes in staffing (including credentialing or educational requirements)
- Changes in population served
Special Circumstances

Special Reporting Circumstances
Sentinel or critical events may occur and require additional reporting actions to the VA GPD liaison. Some examples include Veteran injury, overdose, death, or damage to the grantee’s facility where Veterans reside. Grantees should have an internal incident reporting system and must ensure that these incident reports are provided to the GPD liaison within 24 hours. If liaisons are not being informed by the grantee of critical issues affecting Veterans or the grantee’s facilities, the liaison may conduct unannounced visits and/or request a written communication plan.

Allegations of Impropriety
All allegations of impropriety will be immediately addressed and documented through use of the appropriate VA mechanism, (e.g., VA Patient Representative, Quality Management, Board of Inquiry, Office of the Inspector General). This is paramount for the health and safety of the Veterans served. As a condition of the grant award, grantees must cooperate with these inquiries.

Suicide Prevention
Suicide prevention is an urgent priority and suicide safety plans are expected to be in place among all grant recipients. At each VAMC, there is a suicide prevention program and a designated Suicide Prevention Coordinator. Each grantee should have a suicide prevention plan in place to assist Veterans in crisis. VA GPD liaisons can help provide the necessary VAMC contacts and information. The Veterans Crisis Line can also provide immediate assistance by dialing 988, then pressing 1. Additionally, the Veterans Crisis Line offers online chat and text options. Please visit https://www.veteranscrisisline.net/ for more information and options for hard-of-hearing Veterans.

Equity and Inclusion
Grantees must ensure staff supported by grant funds are trained annually regarding equity and inclusion. Standard operating procedures are to be developed on nondiscrimination of any individuals based on factors including but not limited to race, color, religion, sex, gender identity, gender expression, sex characteristics, sexual orientation, pregnancy, national origin, disability, age, genetic information, marital status, parental status, or political affiliation. VA training resources are available; however, GPD does not mandate a specific training modality: https://www.va.gov/EMPLOYEEDUCAUTION/ees_vha_train.asp.
VHA Partnerships & Community Coordination

Housing and Urban Development – Veterans Affairs Supportive Housing (HUD-VASH)

Sometimes there are Veterans who were in HUD-VASH previously, graduated from HUD-VASH case management with retention of the voucher and currently need case management services for stabilization. In these cases, the Veteran should be reconnected to HUD-VASH. The local process for reconnection to HUD-VASH case management services should be followed.

HUD-VASH GPD Collaborative Case Management

HUD-VASH GPD Collaborative Case Management (CCM) enhances and expedites HUD-VASH voucher utilization by partnering with existing GPD case management services. Within the HUD-VASH GPD CCM model, GPD grantees with an existing Case Management grant provide case management services to HUD-VASH-eligible Veterans to assist them in obtaining and sustaining permanent supportive housing.

Veterans served by this collaboration must be eligible to receive services through a GPD Case Management grant and must meet all HUD-VASH eligibility requirements. Veterans appropriate for HUD-VASH GPD CCM have lower clinical acuity than those traditionally served by HUD-VASH (i.e., a less intensive need for case management); however, they should still have a need for permanent supportive housing and case management services. Unlike in typical GPD Case Management, Veterans already in permanent housing are not eligible for this collaboration because they would not be eligible for HUD-VASH. This CCM project allows for homeless Veterans eligible for HUD-VASH to take part in the GPD Case Management grant.

In HUD-VASH GPD CCM, much of the pre-housing work normally performed by VA HUD-VASH staff will shift to GPD Case Management grantees. GPD grantees will coordinate with their local VA Medical Center points of contact to ensure referrals. Grantee case managers may assist Veterans with housing searches, obtaining housing placements, utilizing a HUD-VASH voucher, and will provide ongoing case management services for up to six months after permanent housing placement. After six months, the GPD CCM case manager will transfer Veterans to the local VA HUD-VASH team for ongoing case management services.

GPD case management grantees have the option of participating in the HUD-VASH GPD Collaborative Case Management (CCM) partnership if the partnering VA medical center agrees. Current GPD case management grantees who are not already approved to provide services through CCM, may request written approval from the GPD National Program Office to participate in CCM through the change of scope process.

To participate in HUD-VASH GPD CCM, the GPD grantee must submit a change of scope (COS) to the GPD Program Office. HUD-VASH GPD CCM represents request to serve a population normally not served by Case Management grantees; this is why a COS is needed. Grantees should follow regular COS practices and work through the COS process with their assigned GPD liaison(s). The COS must additionally include an application checklist and a memorandum of understanding (both provided by the GPD office) between the GPD grantee and the local VAMC. The GPD Program Office will review and approve all HUD-VASH GPD CCM proposals and will communicate such proposals to the HUD-VASH Program Office. A signed case management agreement, with a start date of October 1, 2023, does not constitute approval for initiating CCM services if a prior or current COS was not approved.

GPD Case Management grantees interested in learning more about or applying to participate in GPD CCM may contact VA’s GPD Program Office (GPDGrants@va.gov).

GPD/HCHV

The grantee is expected to have strong partnerships with GPD and HCHV projects in the community. Most Veterans in the GPD Case Management Program will likely have been in GPD or HCHV in the past or are
currently exiting from these programs into permanent housing. In the grant application, the grantee outlined how the connection with GPD and HCHV projects in the community work in terms of outreach, referrals, and role. It is important that the liaison is familiar with the expectations of the grantee in this area. Time of referral to the Case Management Program will vary. There is a process in place for grantees to track Veterans with an interest in case management who have not yet transitioned to permanent housing. Please note the Veteran cannot be enrolled in the Case Management Program until in permanent housing.

SSVF

Veterans in the Case Management Program may apply to utilize temporary financial assistance (TFA) from the SSVF program. The application packet must be used by GPD grantees providing transitional housing with the support of the GPD Liaison when seeking one-time TFA for literally homeless Veteran households who would remain homeless "but for" SSVF assistance. GPD grantees should be strategic in identifying only Veterans who are most in need of this service such as Veterans with zero income, Veterans who are quickly being placed into housing without time to save, and Veterans with limited resources or supports. This is important because SSVF will not be able to serve every Veteran entering permanent housing. Additionally, funding is based on the SSVF grantee’s discretion and is subject to availability.

This packet should not be completed by the GPD Case Management Program grantee unless they are also the transitional housing provider. This is important because the referral packet should be submitted prior to the Veteran moving into permanent housing.

Eligible TFA includes Security Deposits, Utility Deposits and in limited circumstances, broker’s fees. Additional types of TFA are not available. The packet does not apply to Homelessness Prevention Assistance.

SSVF grantees are not required to serve Veterans entering housing and enrolling in the GPD Case Management Program and will only do so at their discretion as resources are available. For this reason, it is important that GPD transitional housing grantee(s), the GPD case management grantee(s), the GPD Liaison, and the SSVF grantee(s) meet locally to discuss referral processes, availability of resources and expectations.