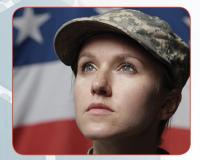
# Supportive Services for Veteran Families (SSVF) FY 2015 Annual Report







U.S. Department of Veterans Affairs 810 Vermont Avenue, NW Washington, D.C. 20420



### Table of Contents

Abou	ıt This I	Report		iii			
Exec	utive Su	ımmary.		iv			
	Key	FY 2015	findings and results	vi			
	SSV	SSVF Rapid Re-Housing					
	SSV	F Homel	essness Prevention	vii			
1.	Intro	oductio	n	1			
	1.1	Impact	t on National Trends	1			
	1.2	SSVF	Overview	5			
2.	SSV	SSVF Funding Overview					
	2.1	.1 SSVF Grant Funding					
	2.2	Financial Expenditures					
	2.3	Tempo	orary Financial Assistance	11			
3.	SSV	F Partic	cipants and Their Characteristics	12			
	3.1	Overvi	iew of Persons and Household Types Served				
	3.2	Target Populations					
	3.3	Participant Demographics					
	3.4	Prior L	iving Situations and System Coordination	19			
4.	SSV	/F Progr	ram Results	22			
	4.1	Housir	ng Outcomes	22			
	4.2	Length of Participation					
	4.3	Income	e and Financial Stability Outcomes				
		4.3.1	Satisfaction of Veterans Targeted by the Program				
		4.3.2	SSVF and the SOAR Initiative				
5.	SSV	/F Progr	ram Implementation and Technical Assistance				
	5.1	Suppor	rting Program Implementation and Ongoing Quality Improvement				
			Compliance and Quality Improvement				
			Tools, Products and Trainings				
			Data-Informed Planning				
			Policy Response to Veteran Needs				
	5.2	Comm	unity Planning and Coordination				
			SSVF Community Plan Summaries				
			Direct Coordination Support				
			Grantee Feedback				
	5.3	Practic	e Standards and Accreditation	41			
	5.4		University				
	5.5	Next S	teps and Looking Forward to FY 2016	41			

6.	Conclusion		43
	6.1	Increasing Community Integration	43
		Housing Market Challenges and Landlord Engagement	43
	6.2	SSVF Integration with Other VA Homeless Programs	44
	6.3	Tracking Progress and Next Steps	44
Appendi	ix 1	FY 2015 SSVF Grantees	
Appendi	ix 2	Data Sources	64
		SSVF Program Data Sources	64
		Other Data Sources	64
Appendi	ix 3	List of Exhibits	65
Acknow	ledge	ments	
Further	Infor	mation	67

# **About This Report**

This report covers the fourth grant period for the U.S. Department of Veterans Affairs (VA) Supportive Services for Veteran Families (SSVF) program, and includes awards made in 2014 for the FY 2015 period (October 1, 2014 to September 30, 2015). The report summarizes the results obtained by the 407 SSVF grantees funded for FY 2015, and is intended to inform Congress and the public about the important work of these grantees in helping to prevent and end homelessness among our nation's Veterans. A full list of SSVF grantees operating in FY 2015 appears in Appendix 1.

Information for this report uses data reported by grantees through local Homeless Management Information Systems (HMIS) and subsequently provided to VA via monthly uploads to the SSVF's HMIS data repository. Additional information was obtained from grantee quarterly reports, and from surveys of SSVF program participants.

The rapid growth and evolution of the SSVF program and its data collection methods over the last year have made it impractical or unfeasible to present comparison data across all three years of the SSVF program in every instance. Where it is possible to do that, we have done so in this report.

The first section of the report provides national trends on homelessness and Veteran homelessness, and this is followed by an overview of the SSVF program.

Section 2 provides a funding overview of the SSVF program's expenditures, grantee coverage, and households served in FY 2015, based on aggregated data from all 407 SSVF grantees. This section also describes the types and distribution of homelessness prevention and rapid re-housing services delivered.

Section 3 presents information about who was served in the fourth year of the program, including the housing status and living situation of participants when they entered the program, and their demographic characteristics.

Section 4 presents the results of the program, including the success rate of participants in retaining or securing permanent housing when they exited the program, as well as participants' gains in income, and their interaction with other key VA programs.

Section 5 summarizes grantees' progress in implementing new SSVF programs nationwide, and how VA supported grantees with early implementation and service delivery issues throughout the grant year, including targeting SSVF to those Veterans and their families who were the most in need, and in promoting rapid re-housing and prevention best practices .

Finally, Section 6 discusses the next steps for the SSVF in improving outcomes, increasing community integration, coordinating entry systems, and in tracking progress towards effectively ending Veteran homelessness according to federally-defined criteria and benchmarks.

## **Executive Summary**

Homelessness among Veterans is a problem of national importance. While Veterans constituted only 9 percent of the U.S. adult population in 2015, they made up 11 percent of the U.S. homeless adult population.<sup>1,2</sup> In 2010, President Barack Obama and the U.S. Department of Veterans Affairs (VA) announced the federal government's goal to end Veteran homelessness. The target completion date for this federal goal is December 2016. Published by the U.S. Interagency Council on Homelessness (USICH), this goal was announced as part of our nation's first plan to prevent and end homelessness, "Opening Doors."<sup>3</sup> It was under this important mandate that the Supportive Services for Veteran Families (SSVF) program began providing targeted housing assistance and services on October 1, 2011.<sup>4</sup> In concert with other key resources for homeless Veterans, such as the jointly administered Housing and Urban Development (HUD) Veterans Affairs Supportive Housing (HUD-VASH) program, SSVF has provided communities with the resources necessary to reduce the number of homeless Veterans by *47 percent* between 2010 and 2016.<sup>5</sup>

One of the critical tools for ending homelessness among Veterans has been SSVF, which has grown significantly since its inception and whose growth corresponds with year-to-year decreases in Veteran homelessness. In the first year of the program (FY 2012), approximately \$60 million in SSVF funding was awarded to 85 grantees in 40 states and the District of Columbia. By FY 2015, approximately \$391 million in SSVF grant funding was awarded (on an annualized basis) to 407 grantees serving all 50 states, the District of Columbia, and three U.S. territories. Grantees funded in FY 2015 provided SSVF services in 400 of the 415 Continuums of Care (CoCs) nationwide. In FY 2015, VA also began supplemental three-year funding awards for 71 high-priority ("Priority 1") communities with high concentrations of homeless Veterans, in an unprecedented "surge" effort to end Veterans' homelessness in these communities. The total amount available for Priority 1 communities for the three-year period is \$289 million. At the time of this report's publication, approximately \$396 million was budgeted for 383 SSVF grantees in FY 2016, providing services in 387 of 405 CoCs.

Priority 1 funding awards were contingent on support from local CoCs and VA Network Homeless Coordinators, to ensure strategic coordination of this critical one-time resource. Consistent with this targeted approach in priority communities, SSVF began a national community planning initiative that

<sup>&</sup>lt;sup>1</sup> Veterans Health Administration Support Service Center (FY 2015) and United States Census Bureau (2014).

<sup>&</sup>lt;sup>2</sup> Annual Homeless Assessment Report (AHAR) 2015, Part 1.

<sup>&</sup>lt;sup>3</sup> The Opening Doors federal strategic plan to prevent and end homelessness was released in June 2010 by President Barack Obama. The plan includes the federal goal of ending chronic and Veteran homelessness. More information about this strategic plan can be found at the United States Interagency Council on Homelessness's Opening Doors webpage: <u>http://usich.gov/opening\_doors/</u>

<sup>&</sup>lt;sup>4</sup> The SSVF program is authorized by 38 U.S.C. 2044. VA implements the program by regulations in 38 CFR part 62. SSVF funding award periods follow the federal Fiscal Year, which begins on October 1 and ends on September 30.

<sup>&</sup>lt;sup>5</sup> "Obama Administration Announces Nearly 50 Percent Decline in Veteran Homelessness," U.S. Department of Housing and Urban Development, August 1, 2016, retrieved at http://portal.hud.gov/hudportal/HUD?src=/press/press\_releases\_media\_advisories/2016/HUDNo\_16-117.

engaged all SSVF grantees in local efforts designed to develop locally responsive systems of care. It was expected that these local planning efforts would include evidence-based practices emerging as critical interventions in ending homelessness among Veterans. The SSVF community planning initiative drew on lessons learned from VA's 2014 "25 Cities Initiative", launched to assist CoCs with the establishment and implementation of their coordinated entry and housing placement systems for homeless Veterans and persons who are chronically homeless. SSVF grantees have actively participated in the 25 Cities Initiative to help strategically coordinate SSVF resources with other community resources and initiatives intended to end Veteran homelessness.

The VA focused its FY 2015 program implementation and supports efforts on promoting consistency, quality and effectiveness of SSVF services based on established and emerging evidence and leveraging the growing expertise of SSVF grantees. The VA also diversified its technical assistance efforts this year by providing guidance and resources to support broader community coordination and planning, including creation of local leadership groups and development and refinement of community-specific plans designed to achieve the federal criteria and benchmarks for ending homelessness among Veterans.<sup>6</sup> To support these efforts and more robust technical assistance, the VA also provided new and updated data-informed tools, regional trainings, and a revamped web-based learning platform (SSVF University) to make resources more accessible.

Since SSVF's inception in FY 2012, the program has served a cumulative total of 238,711 Veterans<sup>7</sup> and increased the number of Veterans served by an average of 75 percent each year: 19,854 Veterans were served in FY 2012, 39,649 in FY 2013, 79,035 in FY 2014, and 100,173 in FY 2015. Sixty-four percent of Veterans received rapid re-housing assistance over the four years, while 37 percent received homelessness prevention assistance. One percent of Veterans received both assistance types during the four years of SSVF operations. SSVF continues to prioritize the delivery of services to currently homeless Veteran households, with the percentage of Veterans receiving rapid re-housing assistance rising to sixty-nine percent in FY 2015.

Over the first four years of the program 165,589 Veterans exited SSVF, with 78 percent (129,970) successfully exiting to permanent housing. Among Veterans exiting from SSVF homelessness prevention assistance, 87 percent exited to permanent housing after participating in SSVF services for an average of 96 days. Meanwhile, 73 percent of Veterans who were homeless and received rapid rehousing assistance exited to permanent housing, after participating for an average of 109 days.

Since its inception, SSVF's rapid re-housing assistance has become a substantial component of the United States' crisis response system for literally homeless Veterans. In FY 2015, approximately 52 percent (69,419) of all sheltered homeless Veterans were assisted to exit homelessness by an SSVF rapid re-housing program.

<sup>&</sup>lt;sup>6</sup> "Criteria and Benchmarks for Achieving the Goal of Ending Veteran Homelessness", United State Interagency Council on Homelessness, retrieved September 25, 2016, <u>https://www.usich.gov/tools-for-action/criteria-for-ending-veteran-homelessness</u>.

<sup>&</sup>lt;sup>7</sup> Across SSVF program years, it is not currently possible to un-duplicate service data. The "cumulative total" represents the sum of the Veterans served each program year.

#### Key FY 2015 findings and results:

- SSVF served 100,173 Veterans in FY 2015 and 161,532 people overall. Sixty-nine percent of Veterans (69,419) participated in rapid re-housing services, 32 percent of Veterans (32,503) participated in homelessness prevention services, and 1 percent of Veterans (1,749) participated in both service types.
- The average length of participation in SSVF among the 73,012 Veterans who exited the program was less than 4 months (110 days). For Veterans exiting from SSVF rapid re-housing assistance the average length of participation was also about 4 months (116 days), while it was just over 3 months (99 days) for those who exited SSVF homelessness prevention.
- More than half (56 percent, or 56,381) of the 100,173 Veteran participants in the program had a disabling condition. By comparison, 51 percent of Veterans in shelters are disabled, indicating that SSVF is serving a complex population with high barriers to housing placement.
  - Of the 59,689 SSVF Veterans exiting the program who received VA Health Care System services, many reported being treated for serious health and mental health conditions, including: cardiovascular disease (41 percent), a substance use disorder (35 percent), post-traumatic stress disorder (16 percent), and major depressive disorder (15 percent).
- Fourteen percent (14,136) of Veterans served were women the highest proportion of women Veterans served in any VA homeless initiative.
- More than half (56 percent) of 100,173 Veterans served by SSVF were in minority racial or ethnic groups, compared to 48 percent of Veterans in shelters nationwide.
- Nearly one quarter (23 percent, or 36,927) of all those served were dependent children. SSVF provided support to help keep Veteran families together.
- The majority of Veterans (53 percent) served by SSVF were between the ages of 45 and 61.
- Seventy percent (70,640) of the 101,216 Veteran households served earned less than 30 percent of the median income for their area and household size when they entered the SSVF program.<sup>8</sup>
- Veterans with no income (19,822) and those earning \$1 to \$500 in monthly income at entry (8,056) still achieved a relatively high rate of success in obtaining or remaining in permanent housing at exit: 75 percent and 79 percent for each group, respectively.
- One-quarter (25 percent) of Veterans with no income at entry left SSVF with monthly income (5,025). For Veterans entering SSVF with monthly incomes of just \$1 to \$500 per month, a net 1,164 left the program with higher incomes (14 percent).
- Among 6,077 participants completing satisfaction surveys, 79 percent said they would definitely recommend another Veteran or friend in need to their SSVF provider.

<sup>&</sup>lt;sup>8</sup> The total numbers of households served can exceed the number of Veterans served, as SSVF grantees are allowed to continue services to non-Veteran households (typically including dependent children and a caregiver) that are created when the Veteran is separated from the household. New SSVF regulations published on February 24, 2015 expanded the resources available to such non-Veteran households in the event of separation when it is the result of domestic violence.

#### SSVF Rapid Re-Housing:

- SSVF assisted a total of 69,419 literally homeless Veterans. Nationwide, an estimated 53 percent of all homeless sheltered Veterans received help from SSVF in exiting homelessness.
- Of the literally homeless Veterans who received rapid re-housing services, 44 percent were living in unsheltered situations (including outdoor and vehicle locations) at entry.
- Five out of every 7 Veterans (71 percent) exiting SSVF rapid re-housing programs successfully ended their homelessness and moved into permanent housing (35,660).
- More than one-third (35 percent) of literally homeless Veterans who were assisted by SSVF to obtain permanent housing were able to do so in 14 days or less. The average time from program entry to permanent housing for homeless Veterans who exited the program was 118 days.
- The average length of participation in SSVF rapid re-housing among the 49,880 Veterans who exited during FY 2015 was 116 days.

#### SSVF Homelessness Prevention:

- SSVF assisted a total of 32,503 Veterans who were at-risk of literal homelessness.
- Of the Veterans who received homelessness prevention services and entered the program from housed situations, 78 percent were in rental units and 18 percent were living with family or friends at entry.
- Six out of every 7 Veterans (85 percent) exiting SSVF homelessness prevention assistance maintained their housing unit or found other permanent housing (21,231) and successfully avoided shelter or the streets.
- The average length of participation in SSVF homelessness prevention among the 24,896 who exited during FY 2015 was 99 days.

Improvements in outcomes rely on capacity-building and coordination across multiple providers and systems. SSVF has placed great emphasis on integrating its services with those of other community providers. Through SSVF's participation in local Homeless Management Information Systems (HMIS) and a requirement that grantees actively engage in community planning through coordinated entry, VA seeks to ensure that CoCs are developing data-driven plans to end homelessness among Veterans. SSVF involvement in CoC-based community planning fosters a consistent focus on the needs of homeless and at-risk Veterans.

Together with their community partners, VA and SSVF grantees are demonstrating that high-impact, successful interventions can help dramatically reduce homelessness and assist low-income Veteran families in avoiding or exiting homelessness and regaining housing stability.

# 1. Introduction

This is the fourth Annual Report for the Supportive Services for Veteran Families (SSVF) program. The report describes the SSVF program and provides an overview of FY 2015 grantees (funds awarded through the FY 2014 Notice of Funding Availability (NOFA)), and their activities. The main focus of the report, however, is on the Veterans and their families who were assisted by SSVF programs. The report describes the demographics of SSVF program participants, their living situations prior to participation in SSVF, and their housing outcomes and connections to resources and mainstream benefits post-program exit, in order to support continued stability.

## 1.1 Impact on National Trends

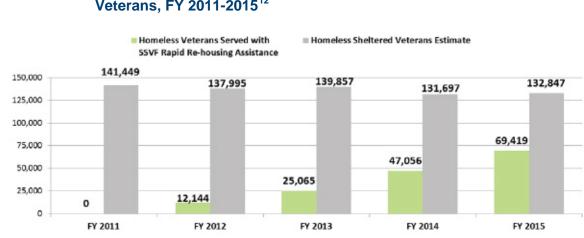
According to the U.S. Department of Housing and Urban Development (HUD), on a single night in January 2016, there were 39,471 homeless Veterans in the U.S. This is a decrease of 47 percent since 2010.<sup>9</sup> Between October 1, 2014, and September 30, 2015, an estimated one out of every 170 Veterans nationwide (132,847 Veterans) stayed in an emergency shelter or a transitional housing program – an 11 percent decrease since 2009.<sup>10</sup>

SSVF has been a critical resource for helping to re-tool local homelessness crisis response systems to better meet the needs of Veterans in crisis. Following evidence-based practices, SSVF assistance is focused on needs directly related to ending a Veteran family's homelessness, or preventing it in cases where a Veteran family is at imminent risk of becoming homeless. SSVF grantees employ Housing First approaches to efficiently resolve housing crises, and are expected to actively participate in local coordinated entry systems established by Continuums of Care (CoCs). This approach is backed by a number of studies conducted over the last two decades. The U.S. Interagency Council on Homelessness (USICH) states, "the Housing First model differs from traditional models that require participants to complete a treatment program or otherwise demonstrate 'housing readiness' before being given the opportunity to live in community-based permanent housing.... Finishing the job of ending Veterans homelessness will require the widespread adoption of evidence-based best practices such as Housing First."<sup>11</sup>

<sup>&</sup>lt;sup>9</sup> See note 5.

<sup>&</sup>lt;sup>10</sup> HUD's AHAR 2015, Part 2.

<sup>&</sup>lt;sup>11</sup> Ending Homelessness among Veterans: A Report by the United States Interagency Council on Homelessness, February 2013.



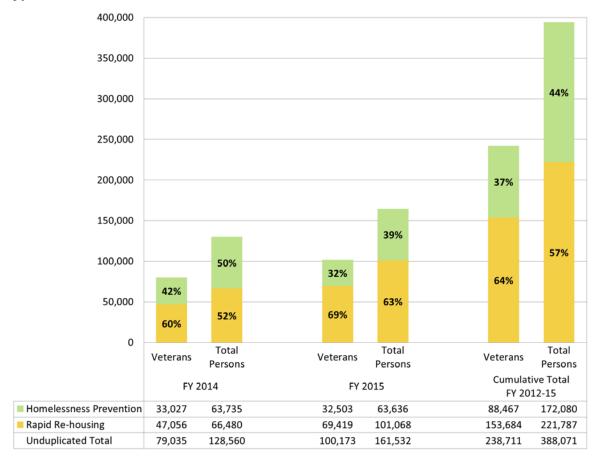
# Exhibit 1: SSVF Rapid Re-housing and Annual Homeless Sheltered Veterans, FY 2011-2015<sup>12</sup>

SOURCE: 1) SSVF-HMIS Repository Data; 2) AHAR.

With each passing year since its inception in FY 2012, SSVF rapid re-housing assistance has become a larger and more central part of the United States' response to the needs of literally homeless Veterans. In FY 2012, roughly 9 percent of all sheltered homeless Veterans (12,144) received help from SSVF rapid re-housing to exit homelessness. This doubled in FY 2013 to 18 percent (25,065) and doubled again in FY 2014 to 36 percent (47,056) of all sheltered homeless Veterans. In FY 2015, an estimated 52 percent of all homeless sheltered Veterans received help from SSVF in exiting homelessness.<sup>13</sup>

<sup>&</sup>lt;sup>12</sup> AHAR Part 2 estimates only include sheltered homeless Veterans. Unsheltered Veterans who do not use shelter at any point during the year are not accounted for. However, this is believed to be a relatively small number of Veterans.

<sup>&</sup>lt;sup>13</sup> This estimate is based on FY 2015 AHAR data.



# Exhibit 2: SSVF Veterans and Total Persons Served by Housing Assistance Type, FY 2012-2015<sup>14,15</sup>

SOURCE: SSVF-HMIS Repository Data.

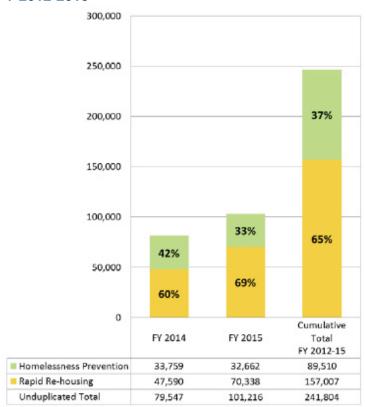
SSVF has played an increasing role in preventing and ending Veteran homelessness. As shown in Exhibit 2, 42 percent Veterans served by SSVF over the past four years were served during FY 2015.

Of the Veterans served in FY 2015, 69,419 (69 percent) were literally homeless at entry into SSVF, and received rapid re-housing assistance; the remaining 32,503 Veterans (32 percent) were imminently at risk of literal homelessness at program entry, and received homelessness prevention assistance. The last year has seen an increased proportion of rapid re-housing assistance compared to prior years as grantees, and their community partners increasingly sought to maximize the use of

<sup>&</sup>lt;sup>14</sup> Within each program year, rapid re-housing and homelessness prevention data are unduplicated. Only a small percentage of persons, Veterans, and households received both types of housing assistance. Across program years, it is not currently possible to un-duplicate service data.

<sup>&</sup>lt;sup>15</sup> In FY 2015, 1 percent of Veterans (1,749) and 2 percent of persons (3,172) received both homelessness prevention and rapid re-housing assistance. This phenomenon occurs at similar levels in the prior two years. For this reason, the sum of homelessness prevention and rapid re-housing assistance percentages sometimes exceeds the 100 percent level.

SSVF to assist every homeless Veteran in quickly exiting homelessness to permanent housing if they had no other means for resolving their crisis.



#### Exhibit 3: SSVF Households Served by Housing Assistance Type, FY 2012-2015<sup>16</sup>

SOURCE: SSVF-HMIS Repository Data.

SSVF assisted 101,216 Veteran households consisting of over 161,000 people in the fourth year of program operations. The number of Veteran households served by SSVF grantees increased by more than a quarter (+27 percent) over the previous year, as did the number of total persons served (+26 percent), from 128,560 to 161,532.

In FY 2015, grantees provided rapid re-housing services to 70,338 homeless Veteran households comprising 101,067 persons, through partnerships with emergency shelters, transitional housing programs, street outreach, and other homeless assistance providers, as well as VA homeless services such as the Grant and Per Diem (GPD) and Health Care for Homeless Veterans (HCHV) programs. Grantees provided homelessness prevention assistance to 32,662 Veteran households consisting of 63,636 persons. A small number of households received both assistance types.

Over the last four years of the SSVF program, grantees assisted 241,804 households, consisting of 388,071 people. Sixty-five percent of SSVF households received rapid re-housing assistance over the

<sup>&</sup>lt;sup>16</sup> See note 7.

four years, while 37 percent received homelessness prevention assistance. Two percent of households received both assistance types.<sup>17</sup>

At the household level, SSVF has seen a modest shift in its resources from homelessness prevention toward rapid re-housing over the last year. In FY 2015, grantees were successful in reaching SSVF households who were homeless, with 69 percent of households receiving rapid re-housing assistance for their homeless situations, an increase from 60 percent in FY 2014. One-third of FY 2015 SSVF households received homelessness prevention assistance, a decrease from 42 percent in FY 2014 and less than the cumulative SSVF total of 37 percent. Two percent of FY 2015 households received both rapid re-housing and homelessness prevention assistance, which was consistent all SSVF program years.

Households served with homelessness prevention assistance were more likely to have children, and a higher proportion of single Veterans were assisted with rapid re-housing; therefore, a lower percentage of persons received rapid re-housing compared with total households. The average Veteran household size has remained fairly consistent across all four program years, ranging between 1.5 and 1.6 persons per household.

# **1.2 SSVF Overview**

SSVF is designed to rapidly re-house homeless Veteran families and prevent homelessness for those at imminent risk due to a housing crisis. SSVF helps stabilize Veteran families once their crisis is resolved, with short-term financial assistance, case management, and linkages to VA and community-based services and housing assistance. SSVF success is dependent on the use of a Housing First approach. This proven model focuses on helping individuals and families access and sustain permanent rental housing as quickly as possible and without precondition, while facilitating access to needed health care, employment, legal services, and other supports to sustain permanent housing and improve one's quality of life. This broad range of services are offered both to address barriers to housing placement and to sustain Veteran families in housing once the presenting housing crisis has been addressed.

SSVF is also different than some other VA programs, in that it provides services to the entire family, not just the Veteran. Eligible program participants may be single Veterans or families in which the head of household, or the spouse of the head of household, is a Veteran. This capability allows SSVF to provide assistance to family members that can aid the Veteran's entire household. For instance, SSVF can help a Veteran's disabled partner gain employment and/or benefits, bringing additional income into the household. Similarly, children can be linked to needed child care services that allow parents to seek and keep employment. Such assistance to family members can be vital in resolving a Veteran's housing crisis, help keep families intact, and prevents the traumatization and long term consequences associated with youth homelessness.

To be eligible for SSVF, Veteran families must be low-income and either homeless or imminently at risk of homelessness. Additionally, SSVF prioritizes assistance for certain target populations. For grants awarded in FY 2015, these priorities included:

<sup>&</sup>lt;sup>17</sup> See note 8.

- Veteran families earning less than 30 percent of area median income
- Veterans with at least one dependent family member
- Veterans returning from Iraq and Afghanistan
- Veteran families located in a community not currently served by an SSVF grantee<sup>18</sup>
- Veteran families located in a community, as defined by HUD's CoC, where current level of SSVF services is not sufficient to meet demand of Category 2 and 3 (currently homeless) Veteran families
- Veteran families located in rural areas or on Indian tribal property

SSVF grantees assist participants by providing a range of supportive services designed to resolve the immediate crisis and promote housing stability. Grantees are required to provide the following supportive services to Veteran families:

- Outreach services
- Case management services
- Assistance in obtaining VA benefits: assistance in obtaining any benefits from the Department of Veterans Affairs which the Veteran may be eligible to receive, including, but not limited to: vocational and rehabilitation counseling, employment and training service, educational assistance, and healthcare services
- Assistance in obtaining and coordinating the provision of other public benefits available in the grantee's area or community, including:
  - Health care services (including obtaining health insurance)
  - Daily living services
  - Personal financial planning
  - Transportation services
  - Income support services
  - Fiduciary and representative payee services
  - Legal services to assist the Veteran family with issues that interfere with the family's ability to obtain or retain housing or supportive services
  - Child care
  - Housing counseling
  - Other services necessary for maintaining independent living

In addition to the required supportive services, SSVF emphasizes housing stabilization and helping participants develop a plan for preventing future housing instability. Grantees may also assist

<sup>&</sup>lt;sup>18</sup> This priority uses the Continuum of Care geography, as established by HUD, as the definition for the term "community."

participants by providing Temporary Financial Assistance (TFA), including rental assistance, security or utility deposits, moving costs, or emergency supplies. TFA is paid directly to a third party on behalf of a participant for rental assistance, utility fee payment assistance, security or utility deposits, moving costs, child care, transportation, emergency supplies, emergency housing, and general housing assistance, as necessary and within program limits. All grantees have incorporated TFA into their available services.

# 2. SSVF Funding Overview

This section provides an overview of SSVF grant awards, expenditures and assistance provided by grantees to serve Veterans and their families. The data provided in this section is aggregated from the FY 2014 quarterly financial and narrative reports submitted by grantees to the VA.

# 2.1 SSVF Grant Funding

# Exhibit 4: Growth in SSVF Geographic Coverage by Continuum of Care (CoC), FY 2012-2016

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016
U.S. States and Territories Served	40 states and District of Columbia	49 states, District of Columbia, and Puerto Rico	50 states, District of Columbia, Puerto Rico, and Virgin Islands	50 states, District of Columbia, Puerto Rico, Virgin Islands, and Guam	50 states, District of Columbia, Puerto Rico, Virgin Islands, and Guam
CoCs Served (% of total CoCs)	n.a.	261 (62%)	375 (89%)	400 (96%)	387 (96%) <sup>19</sup>
Grants	85	151	319	407 <sup>20</sup>	383 <sup>21</sup>
Households Served	21,111	39,930	79,547	101,216	n.a.
Funding Level	\$59,313,413* Actual Expenditures	\$99,043,780* Actual Expenditures	\$241,065,813* Actual Expenditures	\$373,346,267* Actual Expenditures	\$396,000,000 Budgeted

\* Grantees received extensions for some of their grant awards. For that reason, some of the budgeted funds were spent in the following fiscal year. In FY 2014, \$55 million budgeted for use was spent in FY 2015.

SOURCE: U.S. Department of Veterans Affairs.

VA has expended \$373 million in FY 2015 to support grants in 407 grantees serving all 50 states, the District of Columbia, and all U.S. territories with CoCs. The average program cost was \$3,689 per SSVF household in FY 2015.

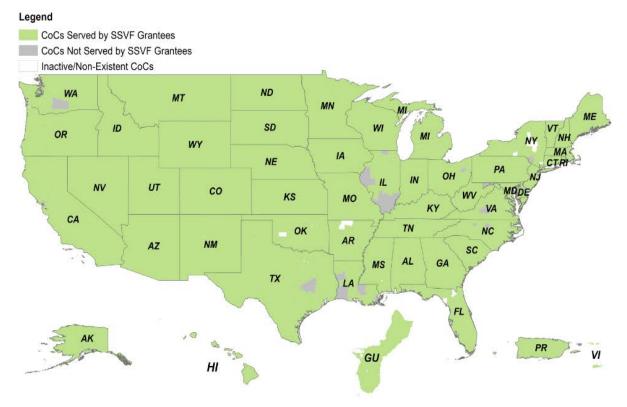
<sup>&</sup>lt;sup>19</sup> Primarily due to CoC mergers, by the beginning of FY 2016, there were a total of 405 CoCs, a reduction of ten from the beginning of FY 2015.

<sup>&</sup>lt;sup>20</sup> Funding for FY 2015 grantees has been released in two phases. The first set of grantees began serving Veteran households on October 1, 2014, and consisted of 383 grantees, including surge funding for 56 of 78 high-priority communities. The second set of grantees included surge funding for 24 grantees in 15 high-priority communities.

<sup>&</sup>lt;sup>21</sup> The reduction in SSVF grantees from FY 2015 to FY 2016 was primarily as result of contract consolidations. There was no overall reduction in the scope and scale of SSVF assistance to Veterans as a result of these consolidations.

For full-year FY 2015 grantees, annual expenditures ranged in size from \$118,222 to \$2,670,464. The average expenditure size was nearly \$1 million (\$969,159) for those grantees. Overall, that comprised a 378 percent increase in the number of grantees, with a 529 percent increase in expenditures over the first year of the program, and a 55 percent increase in expenditures over the last year.

SSVF funding increases have led to a significant expansion of geographic coverage of grantees since the program's inception.



#### Exhibit 5: Geographic Coverage of SSVF Grantees, FY 2016

SOURCE: U.S. Department of Veterans Affairs.

In FY 2012, there were SSVF programs operating in 40 states and the District of Columbia. By FY 2015, grantee coverage expanded to include all 50 states, Puerto Rico, Guam, and the Virgin Islands. In FY 2016 (FY 2015 NOFA awards), SSVF maintained it comprehensive national coverage.

# 2.2 Financial Expenditures

SSVF grantee underspending decreased in FY 2015. By year's end grantees reached 89 percent of their projected and activity-level budgets, compared to only 72 percent at the end of FY 2014. Of 407 total grantees, 315 were eligible for three-month extensions (as the remainder were Priority 1 grantees with a 3-year budget) to complete their grant agreements. Of those 315 grantees on year-to-end budgets, 128 requested grant extensions, with 99 percent of all awarded funds being expended by January 2016.

In FY 2015, SSVF grantees spent the largest share of award funds (57 percent) on staff and labor costs for case management, outreach, and program management, with the second largest share on TFA (34 percent).<sup>22</sup>

As established in the SSVF NOFA, grantees are not allowed to expend more than 50 percent of grant funds on TFA. VA established this limit to ensure that program services would consist of more than emergency financial aid, and that Veterans would receive assistance designed to sustain housing once their immediate homelessness or imminent risk of homelessness was resolved. Since SSVF interventions are generally brief (the average intervention was 90 days), providers are expected to develop housing stability plans that may include ongoing VA and/or community services after exit from SSVF, to help Veteran households sustain their housing beyond the short-term intervention and the potential financial assistance SSVF offers. Less than one-tenth (9 percent) of grantee expenditures were used for administrative costs.

<sup>&</sup>lt;sup>22</sup> Due to limitations of data on program expenses, the information in this paragraph includes some FY 2015 grantee expenditure extension funds beyond the end of the FY 2015 program year, which ended on September 30, 2015.

#### TFA Expenditures by Type, FY 2014-2015<sup>23</sup> Exhibit 6: Other TFA FY 2014 FY 2015 Other TFA expenditures\* expenditures\* \$6,733,636 \$10,971,828 (7%) Gen. housing (8%) stability Gen. housing assistance stability \$4,555,892 assistance (5%) \$7,451,577 Utility fees & (6%) deposits Rent, Security \$5,886,328 Utility fees & Rent, penalties, fees Security deposits (6%) deposits penalties, fees \$73,949,257 deposits \$19,869,589 \$6,775,663 \$63,558,908 (60%) \$24,196,992 (19%) (6%) (63%) (20%)

#### **Temporary Financial Assistance** 2.3

\*Other TFA expenditures include transportation, emergency housing assistance, moving costs, child care, and other costs. Each of these specific expenditure types were less than 3 percent of total TFA costs in FY 2014-2015.

#### SOURCE: SSVF- Financial reports.

Rent-related assistance was the largest TFA category for both program years, consisting of 63 percent in FY 2014 and 60 percent in FY 2015. Security deposit assistance made up the second largest TFA expenditure in FY 2015, at 20 percent of the total, followed by utility fees and deposits (6 percent) and general housing stability assistance (6 percent). The remaining categories combined made up 8 percent of expenditures.

Overall, the proportional distribution of TFA expenditures among FY 2015 SSVF grantees was fairly consistent with that of prior year grantees. The decreased percentage in rent-related TFA expenditures from 63 percent in FY 2014 to 60 percent in FY 2015 was the largest change.

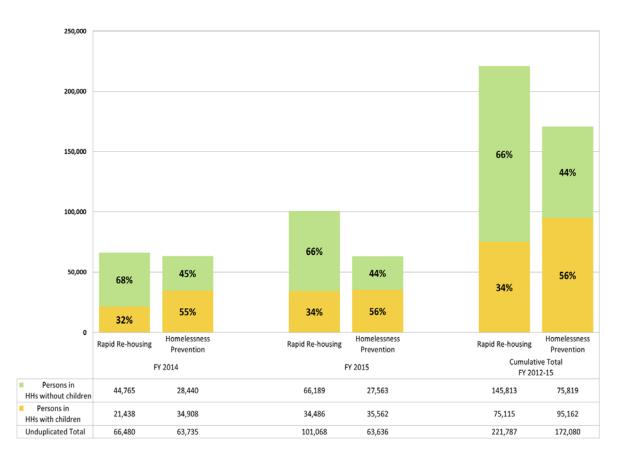
<sup>&</sup>lt;sup>23</sup> The detailed TFA expense data in this subsection does not include grantee extension funds beyond the end of the fiscal year. As noted in the prior footnote, section 2.2 of this report does include some grantee extension data beyond the end of the fiscal year.

# 3. SSVF Participants and Their Characteristics

This section describes SSVF participants and their demographic characteristics, including their prior living situations, household type, age, disability status, race, and ethnicity. In addition, enrollment levels for target populations from FY 2015 awarded grants are examined.

## 3.1 Overview of Persons and Household Types Served

### Exhibit 7: SSVF Persons Served by Household Type, FY 2012-2015<sup>24,25</sup>



#### SOURCE: SSVF-HMIS Repository Data.

Since the program's inception, most persons in households without children (66 percent, or 145,813) assisted by SSVF have been literally homeless and received rapid re-housing assistance, while most persons in households with children (56 percent or 95,162) served by SSVF have been at risk and received homelessness prevention assistance. FY 2015 household utilization rates between rapid re-

<sup>&</sup>lt;sup>24</sup> Less than one percent of persons were in both household types or were in households of unknown type. Persons in households of unknown type are not shown in Exhibit 7.

<sup>&</sup>lt;sup>25</sup> See note 7.

housing and homelessness prevention match the cumulative utilization patterns over the life of the program.

### 3.2 Target Populations

Grantees reported the number of households served according to VA's target population priorities for FY 2015 grantees. These included:

- Veteran households earning less than 30 percent of area median income
- Veterans with at least one dependent family member
- Households with one or more female Veterans
- Returning Veterans from Afghanistan and/or Iraq

Across all grantees, approximately 70 percent of households served were reported to have incomes less than 30 percent of area median income (AMI) for their household size at program entry. About one-in-five (19 percent or 18,984) Veteran households served by SSVF had at least one dependent child (under 18 at program entry), including 36,927 children (23 percent of all clients). Additionally, 15 percent of SSVF Veterans served in Iraq or Afghanistan.

These figures indicate that the program met its goals in targeting very low-income Veteran families, Veteran families with dependents, and those who served in Afghanistan and Iraq..

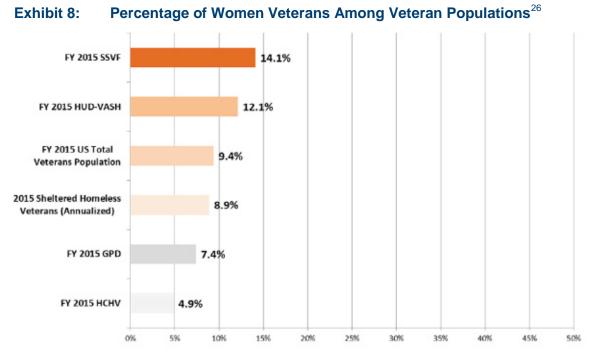


Tracey Staff is a third generation military Veteran who grew up on army bases all over the world. Ms. Staff signed up for the United States Air Force before her high school graduation.

While living in Houston, Ms. Staff found it challenging to independently find employment that would provide her the income and schedule to meet her family's needs after her military service. Without employment, she struggled to find and remain stably housed for herself and her son apart from being doubled up with friends of her family.

Ms. Staff's journey to success began with a referral to Goodwill Industries of Houston. She became an active participant in the SSVF's homelessness prevention program and in Goodwill's female Veterans employment program. Her regular meetings with Employment Specialist and SSVF Case Manager helped her develop renewed confidence and purpose. As a result, Ms. Staff was able to find employment in Goodwill's Veteran Services Office in a job that supports her and she has been able to sustain her permanent housing.

#### **CLIENT SUCCESS STORIES**



SOURCES: 1) SSVF- HMIS Repository; 2) VA Office of the Actuary; 3) Annual Homeless Assessment Report (AHAR); 4) VA Homeless Management Evaluation System (HOMES).

SSVF has served the highest proportion of women of any VA homeless initiative for each of the past three years. This may be due, in part, to the greater number of households with children served with SSVF homelessness prevention assistance. Overall, 14.1 percent of Veterans served by SSVF in FY 2015 were women (14,136) – significantly higher than the percentage of female Veterans served nationally in shelter programs (8.9 percent).

<sup>&</sup>lt;sup>26</sup> Aside from SSVF, there are three other national VA homeless programs included in this exhibit:

HUD-Veterans Affairs Supportive Housing (HUD-VASH) program provides permanent supportive housing; Grant and Per Diem (GPD) is a transitional housing program; and Healthcare for Homeless Veterans (HCHV)programs include outreach, health care, and treatment and rehabilitative services, along with emergency shelter and safe haven residential assistance.

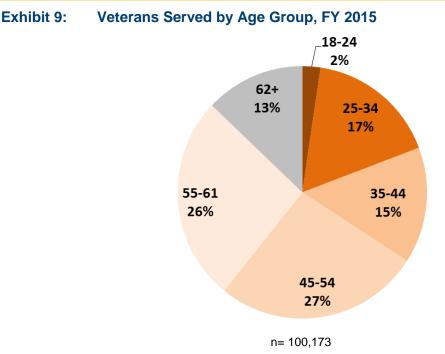
Additional information about these homelessness programs can be found on the VA homelessness web page at: <a href="http://www.va.gov/homeless/">http://www.va.gov/homeless/</a>

# **Related Research**

This study examined the demographic-level influences on reports of Veteran homelessness or imminent risk of homelessness. By using the VA's universal screening tool for Veterans receiving VHA health care, more than 1.5 million Veteran records were screened for positive indicators of homeless or at risk of homelessness status.

Women Veterans receiving VHA health care were screened as homeless or at risk of homelessness 2.7 percent of the time compared to 1.7 percent of the time for male Veterans. Women Veterans aged 35 to 54 years, Black, and unmarried were more likely than the average woman Veteran to be screened as at risk of homelessness, while overall Black and unmarried women Veterans were more likely to be homeless than the average woman Veteran. For male Veterans, the greatest predictors of both homelessness and risk were Black race and unmarried status. Among both genders, receiving VA disability compensation was associated with lesser odds of being homeless or at risk of homelessness.

Montgomery, A. E., Dichter, M. E., Thomasson, et. al., C. B. (2015). Demographic characteristics associated with homelessness and risk among female and male Veterans accessing VHA Outpatient Care. Women's Health Issues, 25(1), 42-48. Retrieved from http://www.ncbi.nlm.nih.gov/pubmed/25498763.



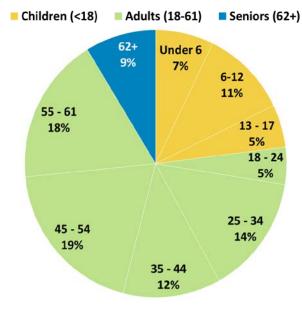
# 3.3 Participant Demographics

SOURCE: SSVF-HMIS Repository Data.

The majority of Veterans served by SSVF were between the ages of 45-61 (53 percent). At the younger end of the spectrum, about one-fifth of Veterans served were age 34 or younger at program entry (19 percent). At the older end of the age spectrum, one-in-eight Veterans served were age 62 or above (13 percent) at program entry.

The distribution of Veterans served by SSVF grantees during FY 2015 closely reflects the latest national sheltered Veteran population data (FY 2015). Those similarities likely indicate that SSVF grantees' outreach strategies have successfully matched homeless and at-risk Veterans across all age groups with SSVF assistance.

SSVF Veterans in households without children were older than Veterans in households with children: a majority of Veterans (75 percent) in households without children were age 45 and older, while the majority of Veterans (67 percent) in households with children were between the ages of 25 and 44. At 42 percent, younger Veterans (18-34 years old) were three times as prevalent in SSVF households with children compared to in households without children at 14 percent.

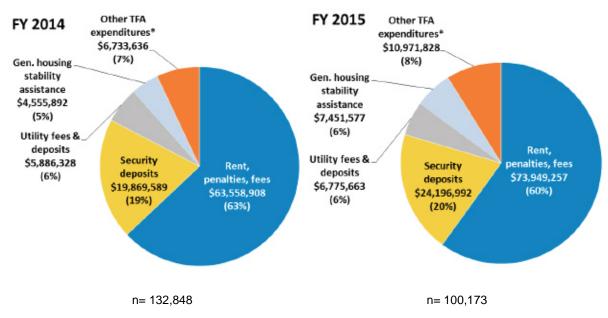


### Exhibit 10: SSVF Persons Served by Age, FY 2015



SOURCE: SSVF-HMIS Repository Data.

The ages of participants served in FY 2015 were distributed broadly across every age group. Adult clients between the ages of 18 and 61 represented nearly 70 percent of all clients served, while children under the age of 18 represented nearly one quarter of persons served. Children under the age of 13 were more common than teens in households with children. Persons between the ages of 18 and 24 were the least numerous of all SSVF program participants.



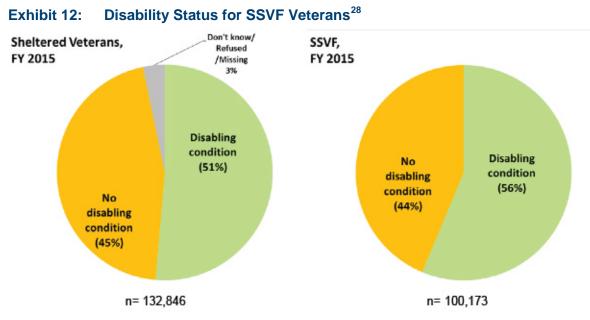
#### Exhibit 11: Veterans Served by Race

SOURCE: 1) AHAR; 2) SSVF-HMIS Repository Data.

The vast majority of SSVF Veterans served were white/non-Hispanic (44 percent) or black/African-American (45 percent). Among all SSVF Veterans, the remaining 11 percent were spread across persons of white/Hispanic origin (6 percent), multiple races (2 percent), American Indian or Alaskan Native (2 percent), and less than 1 percent each of Asians and Native Hawaiian/Other Pacific Islanders. Overall, 56 percent of Veterans served were in minority racial or ethnic groups, while the remaining 44 percent of Veterans were White/Non-Hispanic.

SSVF served a greater percentage of Veterans in minority racial or ethnic groups than Veterans served in shelters nationwide (56 percent versus 50 percent). On the whole, that suggests that SSVF providers are doing well in their efforts to avoid disparities in service provision to racial and ethnic minority groups.<sup>27</sup>

<sup>&</sup>lt;sup>27</sup> AHAR 2015, Part 2.



SOURCE: 1) AHAR; 2) SSVF-HMIS Repository Data.

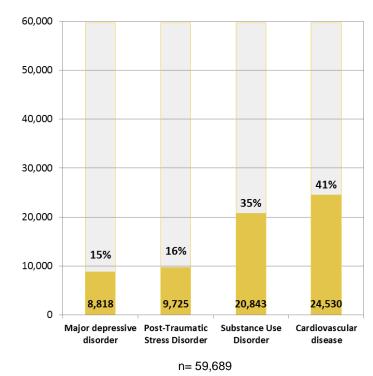
More than half (56 percent, or 56,381) of all Veterans assisted through SSVF had a disabling condition.<sup>29</sup> Disability rates for Veterans receiving rapid re-housing (57 percent) was higher than for Veterans receiving homelessness prevention (45 percent).

The disability rate for SSVF was 5 percentage points higher than that of all sheltered homeless Veterans (56 percent versus 51 percent). Among SSVF rapid re-housing Veterans, the disability rate was 6 percentage points higher than that of all sheltered homeless Veterans, which suggests that SSVF providers are targeting assistance to Veterans who may have greater barriers to obtaining housing without the re-housing assistance offered by SSVF. Overall, SSVF Veterans have disability

<sup>&</sup>lt;sup>28</sup> Due to the limitations in the SSVF-HMIS Repository reporting system for FY 2015, the percentages of Veterans with "no disabling condition," "don't know," "refused," and "missing" was not available for inclusion in this exhibit. For that reason, "no disabling condition" SSVF Veterans shown in this exhibit is equivalent to the total Veterans served minus Veterans with "disabling conditions." Additionally, the percentage total for "no disabling condition" presented in this exhibit includes an unknown percentage of "don't know," "refused," and "missing" responses. As such, the "no disabling condition" percentage is likely a slight overestimate. In FY 2014, only 1 percent of Veterans had "don't know," "refused," or "missing" responses.

<sup>&</sup>lt;sup>29</sup> People with one or more of the following conditions were identified as having a disabling condition: (1) the disease of acquired immunodeficiency syndrome (AIDS) or any conditions arising from the etiological agency for acquired immunodeficiency syndrome (HIV); (2) a physical, mental, or emotional impairment caused by alcohol or drug abuse, post-traumatic stress disorder, or brain injury that is [a] expected to be of long-continued or of indefinite duration, [b] substantially impedes an individual's ability to live independently, and [c] could be improved by the provision of more suitable housing conditions.; (3) a developmental disability as defined in Section 102 of the Developmental Disabilities Assistance and Bill of Rights Act (42 U.S.C. 15002); or (4) for Veterans, a disability as defined in Section 223 of the Social Security Act. This definition comes from the 2014 HMIS Data Standards Revised Notice (May 2014), which was in effect for FY 2015 grantees entering disability condition data into HMIS.

rates twice that of the total U.S. Veteran population (28 percent) and 1.3 times higher than the disability rate among the U.S. adult homeless population (42 percent).<sup>30</sup>



#### Exhibit 13: Major Health Problems Among Veterans Exiting SSVF and Engaged with Veterans Health Administration, FY 2015

SOURCE: Veterans Health Administration Support Service Center.

Exhibit 13 shows the major health problems found among Veterans who both exited SSVF during FY 2015 and received services from the Veterans Health Administration (VHA). Of the 73,012 Veterans who exited SSVF in FY 2015, 59,689 were documented to have received VHA services.

Two-fifths (41 percent) of these Veterans had a history of cardiovascular disease, 35 percent had a substance use disorder, 16 percent had post-traumatic stress disorder, and 15 percent had a major depressive disorder.

## 3.4 **Prior Living Situations and System Coordination**

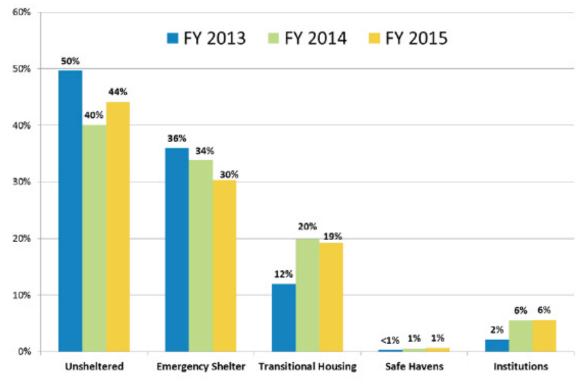
The Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act amendment to the McKinney-Vento Homeless Assistance Act mandates that CoCs establish coordinated entry systems that feature a standardized access and assessment process for all clients, and a coordinated referral process for clients to receive prevention, emergency shelter, permanent housing, or other related homelessness assistance. Increasingly, stakeholders are using information regarding the movement of persons into and out of homelessness assistance programs and homelessness itself to drive coordinated entry system planning efforts by CoCs. SSVF has placed great emphasis on

 $<sup>^{30}</sup>$  See note 10.

integrating its services with those of other community providers. Through participation in local HMIS and a requirement that grantees actively engage in community planning and coordinated entry systems, VA seeks to ensure that SSVF is integrated into local planning and systems to efficiently and effectively meet the needs of homeless Veterans. This integration fosters a consistent focus on the needs of homeless and at-risk Veterans.

The following two exhibits provide a window into the living situation of Veterans the night before being admitted into an SSVF program (i.e., "prior living situation"), as well as SSVF's increasing role relative to the crisis response system for homeless Veterans.

# Exhibit 14: Prior Living Situations of Veterans Receiving SSVF Rapid Re-housing Assistance, FY 2013-2015<sup>31</sup>



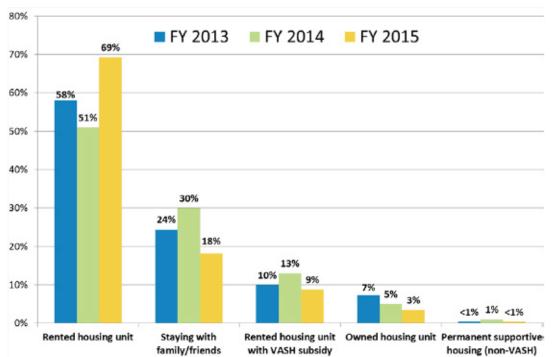
SOURCE: SSVF-HMIS Repository Data.

Over the last three years, the largest proportion of Veterans who received rapid re-housing assistance from literally homeless situations came directly from unsheltered situations (including outdoor and vehicle locations).

<sup>&</sup>lt;sup>31</sup> This exhibit includes only Veterans who entered SSVF and received rapid re-housing from homeless situations. The datasets from FY 2013, FY 2014 and FY 2015 exclude 5,911, 10,313 and 14,548 Veterans, respectively, with erroneous or missing data, including Veterans with prior living situations marked as a permanent housing location, "other" (e.g., missing or blank), "don't know," or "refused."

Additionally, some of the Veterans in this exhibit participated in SSVF during a prior year. Those Veterans' prior living situations may appear in more than one of the datasets, as they were active clients during both time periods. This data is not de-duplicated between years.

At the same time, the proportion of Veterans receiving rapid re-housing assistance from transitional housing has increased (+7 percent), while Veterans entering from emergency shelter has decreased (-6 percent). Meanwhile, the proportion of rapid re-housing Veterans coming directly from Safe Haven and institutional programs saw little change.



#### Exhibit 15: Prior Living Situations of Veterans Receiving SSVF Homelessness Prevention Assistance, FY 2013-2015<sup>32</sup>

In FY 2015, the majority of Veterans (69 percent) assisted by SSVF homelessness prevention programs were residing in a rental housing unit at the time of program entry. Another 18 percent of these Veterans were staying in housing units owned or rented by family or friends. Nine percent of Veterans entered the program while staying in a rental unit subsidized with a HUD-VASH voucher, which is a form of permanent supportive housing, while less than 1 percent were in a non-VASH permanent supportive housing unit at entry to SSVF homelessness prevention. The remaining 3 percent came from a housing unit that the household owned.

Over the last year, Veteran homelessness prevention entries from rental housing units increased (+18 percent) while entries from Veterans staying with family or friends decreased (-12 percent). Additionally, there has been a consistent decrease in the percentage of Veterans coming from housing units they owned since FY 2013.

SOURCE: SSVF-HMIS Repository Data.

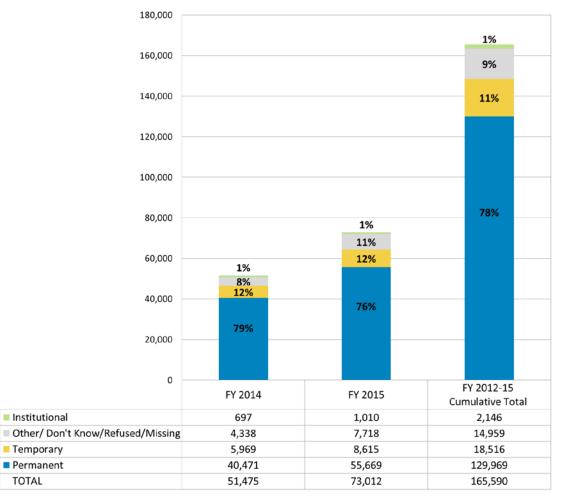
<sup>&</sup>lt;sup>32</sup> This exhibit only includes Veterans who entered SSVF and received homelessness prevention assistance who were living in housing units at program entry, including those staying in housing units rented or owned by friends or family. These datasets exclude Veterans with prior living situations recorded as "Other," "Client doesn't know," "Client refused," clients erroneously coded as homeless, and those with missing data.

# 4. SSVF Program Results

This section describes the outcomes participants achieved as a result of SSVF assistance. Key results tracked include housing outcomes, income changes, and participant satisfaction with SSVF assistance.

# 4.1 Housing Outcomes





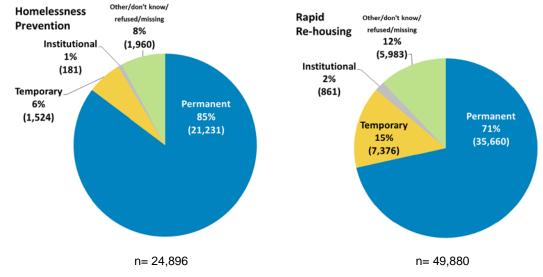
SOURCE: SSVF-HMIS Repository Data.

Since SSVF's inception, 165,590 Veterans have exited SSVF, with 129,969 (78 percent) of them having successfully exited to PH destinations. <sup>33</sup> Of the 18,516 Veterans (11 percent) who exited to temporary destinations, 6,155 (4 percent of total) went to stay with friends or family temporarily, 8,784 (5 percent of total) went to sheltered homeless programs, and 3,199 (2 percent) were reported to have exited to unsheltered locations. Just one percent (2,146) went to institutional destinations,

<sup>&</sup>lt;sup>33</sup> Across SSVF program years, it is not currently possible to un-duplicate service data. The "cumulative total" represents the sum of the Veterans served each program year.

including general hospitals, psychiatric hospitals, substance abuse treatment facilities, jail, or prison. The remaining 14,959 Veteran exiters (9 percent) went to unknown or other destinations.

#### Exhibit 17: Veteran Exits by Housing Outcome and Assistance Type, FY 2015



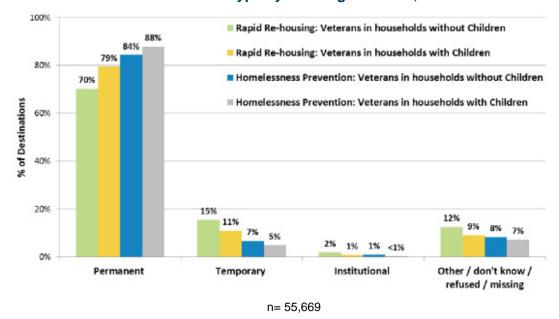
SOURCE: SSVF-HMIS Repository Data.

As shown in Exhibit 17, about 6 out of every 7 Veterans exiting SSVF homelessness prevention assistance maintained their housing unit or found other permanent housing (85 percent or 21,231 Veterans). Meanwhile, about 5 out of every 7 Veterans exiting SSVF rapid re-housing programs successfully ended their homelessness and moved into permanent housing (71 percent or 35,660).

Of the 15 percent of rapid re-housing Veterans who exited to temporary destinations, 4 percent (1,748) are known to have exited into unsheltered homelessness situations. Likewise, of the 6 percent of homelessness prevention Veterans who exited to temporary destinations, less than 1 percent (150) exited to unsheltered homelessness situations. For both homelessness prevention and rapid re-housing Veterans, the most common temporary exit destination was to housing with family or friends (4 percent for both assistance types, or 899 for homelessness prevention and 1,995 for rapid re-housing).

A 57-year-old Veteran in Mississippi was homeless for 2 years, and was eventually referred to SSVF. When the SSVF case manager first met with him, he discovered he had applied for Social Security disability benefits several months earlier, but had not followed up on the application. With his assistance, he was able to complete his application and also applied for VA benefits and food stamps. With his disability benefits and assistance from SSVF, he was able to secure housing, is now able to afford an apartment, has enough money to meet his other needs, and has a much higher quality of life.

#### **CLIENT SUCCESS STORIES**



#### Exhibit 18: Veteran Household Type by Housing Outcome, FY 2015

SOURCE: SSVF-HMIS Repository Data.

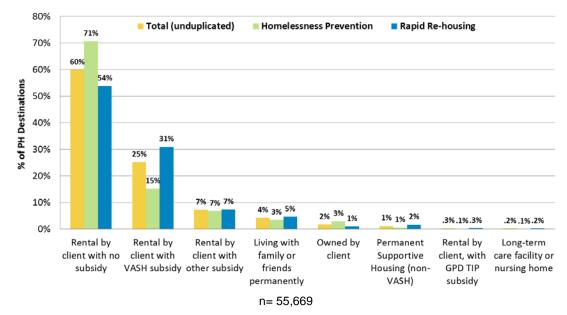
Of rapid re-housing Veterans who exited SSVF, 79 percent in households with children went to permanent housing destinations at exit, compared to 70 percent in households without children. The differential was less apparent for homelessness prevention Veteran exiters, with 88 percent of Veterans in households with children remaining in or moving to a permanent housing destination, compared to 84 percent of Veterans in households without children.

Overall, SSVF program outcomes continue to suggest that the supports and services provided through SSVF programs are successful in helping Veteran families find or regain stable housing regardless of household type or assistance type.

# **Related Research**

This large-scale study documents how families fared about 37 months after random assignment to one of four interventions: community-based rapid re-housing (CBRR), project-based transitional housing (PBTH), permanent housing subsidy, and usual care. The study examines family outcomes in five domains: housing stability; family preservation; adult well-being; child well-being; and self-sufficiency. The study found strong, positive effects on housing outcomes for families offered a long-term housing subsidy. Offers of long-term housing subsidies also caused improvements in other aspects of family well-being. The study found that assignment to CBRR had the lowest cost of the interventions examined, with the effects on housing stability equivalent to usual care. PBTH led to modest reductions in homelessness compared with usual care during the time when some families were in transitional housing, but had no other effects on family well-being.

Gubits, D., Shinn, M., Bell, S., et al (2016). Family Options Study: 3-Year Impacts of Housing and Services Interventions for Homeless Families. United States Department of Housing and Urban Development. Retrieved from <u>http://www.abtassociates.com/NewsReleases/2016/What-Helps-Families-Who-Are-Experiencing-Homelessn.aspx</u>.



#### Exhibit 19: PH Destinations of Veteran PH Exiters, FY 2015

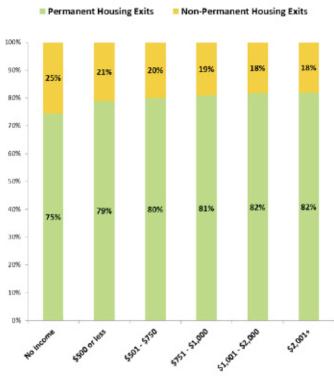
SOURCE: SSVF-HMIS Repository Data.

Among all Veterans who successfully exited to PH in FY 2015, three in five (60 percent) were in unsubsidized rental housing at program exit. One quarter of Veterans with a successful exit (25 percent) remained in or moved to a rental unit with a HUD-VASH subsidy.. Housing units with other housing subsidy programs accounted for 7 percent of permanent housing exits. Only 4 percent exited SSVF to live permanently with family or friends. All four other permanent housing destinations

accounted for less than 4 percent of these exits, including owned by client (2 percent), non-VASH permanent supportive housing (1 percent), rental by client with VA Grant and Per Diem Transition in Place subsidy (0.3 percent), and long-term care facility or nursing home (0.2 percent).

There were key housing destination differences between rapid re-housing and homelessness prevention, but these were consistent with the expectation that Veterans who become homeless often have greater long-term service needs than Veterans able to avoid homelessness. As shown in Exhibit 19, 71 percent of Veterans who received homelessness prevention assistance successfully moved to or retained unsubsidized rental housing, compared to 54 percent of Veterans exiting rapid re-housing to permanent housing. By nearly the same differential, 31 percent of Veterans who successfully exited from rapid re-housing went to a rental unit with a HUD-VASH subsidy, compared to just 15 percent of those Veterans who received homelessness prevention support.

# Exhibit 20: PH Success Rates by Monthly Income at Program Entry Among Veterans Served, FY 2015<sup>34</sup>





SOURCE: SSVF-HMIS Repository Data.

In full alignment with the Opening Doors strategic plan and the Housing First approach, VA expects grantees to serve Veterans at the highest risk of becoming or remaining literally homelessness without SSVF assistance.<sup>35</sup> Often, this means accepting Veterans who may have little or no income and have

<sup>&</sup>lt;sup>34</sup> Data is for Veterans who exited SSVF programs and does not include income changes experienced by other non-Veteran household members.

<sup>&</sup>lt;sup>35</sup> See note 3.

multiple barriers to housing stability. As shown in Exhibit 20, while Veterans with higher income had higher successful housing outcome rates, Veterans with no income and those earning \$500 or less monthly still achieved a relatively high rate of success, at 75 percent and 79 percent, respectively. In fact, the difference in permanent housing placement success between Veterans who entered SSVF with earnings of \$500 or less per month and those who entered with more than \$2,000 in monthly income was only 3 percent.

Overall, these results are consistent with findings from previous years and support progressive engagement and assistance approaches expected among SSVF grantees.. This approach allows SSVF grantees to enroll Veterans with little or no income and other housing barriers and then progressively assist them with increasing or decreasing amounts of assistance as needed and desired to remain in housing. Where assistance across programs is well-integrated, grantees are able to enroll and assist participants knowing that, while a rapid re-housing intervention may succeed and result in no further need for housing or service supports, access to a permanent supportive housing intervention, such as HUD-VASH, can be facilitated to assure housing stability.

# 4.2 Length of Participation

#### Exhibit 21: Average Length of Participation of Veteran Exiters by Assistance Type, FY 2013-2015

	Homelessness Prevention	Rapid Re-housing	Total
FY 2013	97 days	105 days	101 days
FY 2014	93 days	104 days	99 days
FY 2015	99 days	116 days	110 days

SOURCE: SSVF-HMIS Repository Data

The average length of participation for SSVF Veterans who received homelessness prevention and those who received rapid re-housing were similar in FY 2015, at 99 days and 116 days, respectively.

Overall, the average length of participation for SSVF was 110 days. This was an increase of 9 days since FY 2013 and 11 days since FY 2014. These increases were largely driven rises in the rapid rehousing average length of participation (+11 days from FY 2013 and +12 days from FY 2014), while homelessness prevention showed a more modest rise (+2 days from FY 2013 and +4 days from FY 2014). Such increases are likely attributable to a combination of factors, including better targeting to higher barrier households and the ongoing challenge of helping Veterans find and sustain suitable permanent housing in high cost, low vacancy housing markets.

The shrinking availability of affordable housing has been a growing challenge for SSVF grantees' working to quickly re-house Veterans experiencing homelessness. To mitigate this issue, the SSVF Program Office has directed technical assistance resources towards helping grantees improve their landlord engagement, recruitment, and local coordinated entry system efforts.<sup>36</sup>

<sup>&</sup>lt;sup>36</sup> Additional information on SSVF's efforts to improve coordinated entry system participation and landloard engagement can be found in sections 5 and 6 of this report.

Assistance Type	Length of Participation	Percentage Who Received Assistance
	90 days or less	52%
Homelessness Prevention	91 to 180 days	37%
Frevention	181 days or more	11%
- · ·	90 days or less	45%
Rapid Re-Housing	91 to 180 days	37%
Re-Housing	181 days or more	18%

#### Exhibit 22: Comparison of Veteran Exiters by Assistance Type, FY 2015



SOURCE: SSVF-HMIS Repository Data.

Of the 23,384 Veterans who received SSVF homelessness prevention assistance and exited the program in FY 2015, slightly more than half were enrolled in the program for 90 days or less, and slightly less than half exited after 90 days. Just one in ten (11 percent) exiting Veterans who received homelessness prevention assistance participated for 181 days or more.

The length of participation distribution is similar for the 46,813 Veterans who exited after receiving rapid re-housing assistance. A slightly lower proportion of these Veterans left in 90 days or less, the same proportion stayed 91 to 180 days, and a higher proportion exited after 181 days or more.

Since FY 2014, this distribution has shifted somewhat towards longer lengths of participation for Veterans existing rapid re-housing. The proportion of rapid re-housing Veterans who exited in 181 days or more rose from 13 percent to 18 percent, while those in the 90 days or less group fell 2 percent and those in the 91 to 180 days group was down 3 percent. However, among Veterans exiters who received homelessness prevention assistance, there was no significant change in the length of participation distribution over the last year.

# Exhibit 23: Time to Housing Placement and Length of Participation among Rapid Re-housing Veteran Exiters, FY 2015<sup>37</sup>



SOURCE: SSVF-HMIS Repository Data.

Starting in FY 2015, SSVF grantees began tracking the date of residential (permanent housing) movein for literally homeless Veterans receiving rapid re-housing assistance. In conjunction with measuring length of participation, this allows a deeper examination of program efficiency related to the time between program enrollment and permanent housing placement. This new measure assists VA and researchers to understand the timing dynamics of successful rapid re-housing placements.

As shown in Exhibit 23, the permanent housing (PH) placement date for Veterans usually occurs months ahead of exit from SSVF. For those Veterans who successfully exited SSVF rapid re-housing to PH in FY 2015, it took an average of 45 days to exit homelessness to PH and, on average, another 73 days to exit the program. Put another way, the average Veteran successfully assisted with SSVF rapid re-housing spent 118 days enrolled in SSVF, with a little more than one-third of their program time spent working with SSVF to find and secure permanent housing, and slightly less than two thirds of their program time receiving case management, rental assistance, and other tenancy supports from SSVF while stabilizing in permanent housing.

More than half (55 percent) of all PH placements occur within 30 days and 35 percent of rapid rehousing Veterans who exited to PH were placed into a PH situation in 14 days or less. Nearly one-third (30 percent) of these Veterans were placed into PH between 31 and 90 days (about 1 to 3 months) and another 6 percent of these Veterans were placed into PH in 91 to 120 days (about 3 to 4 months). For the remaining 9 percent of these Veterans, it took 121 days or more to be placed into PH.

Less than half (44 percent) of Veterans exiting to PH with rapid re-housing assistance were enrolled in SSVF for 90 days or less (about 3 months or less). Another 38 percent of these Veterans were enrolled in SSVF for 91 to 180 days (about 3 to 6 months). Less than one-fifth of Veterans (18

<sup>&</sup>lt;sup>37</sup> Time to housing data was not reported for 17,075 (49 percent) of the 34,857 Veterans who exited to PH destinations that received rapid re-housing assistance. This is likely due to this being a new data element effective 10/1/2014 and not yet fully integrated into grantee staff data collection protocols.

percent) were enrolled in SSVF for 181 days or more, including just 1 percent who were enrolled for more than one year.

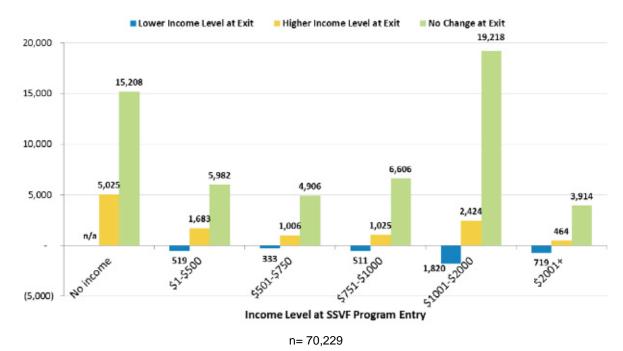
# **Related Research**

This study assesses the extent and predictors of subsequent homelessness among exiting SSVF Veterans during FY 2012 and FY 2013 as measured by returns to VA homeless assistance programs. Among Veterans who exited from SSVF rapid rehousing in households without children, 16 percent experienced an episode of homelessness within 1 year post-SSVF exit, and 26.6 percent by 2 years post-exit; the comparable figures at those follow-up times for Veterans in households with children were 9.4 percent and 15.5 percent, respectively. Relatively fewer Veteran households receiving homelessness prevention services experienced an episode of homelessness at 1 and 2 years post-SSVF exit. For Veterans in households with children who exited from SSVF homelessness prevention, only 6.5 percent within 1 year, and 10.9 percent within 2 years, experienced an episode of homelessness post-SSVF exit; the comparable figures at those follow-up times for Veterans in households with children within 2 years, experienced an episode of homelessness post-SSVF exit; the comparable figures at those follow-up times for Veterans in households with children who exited from SSVF homelessness prevention, only 6.5 percent within 1 year, and 10.9 percent within 2 years, experienced an episode of homelessness post-SSVF exit; the comparable figures at those follow-up times for Veterans in households without children were 10.3 percent and 17.9 percent, respectively.

Veteran-level characteristics, such as age, gender, prior homelessness experiences, and recent engagement with VA healthcare, were generally more salient predictors of homelessness following SSVF exit than variables measuring SSVF program factors or community-level housing market conditions.

Byrne, T., Treglia, D., Culhane, D. P., Kuhn, J., and Kane, V. (2015). Predictors of Homelessness Among Families and Single Adults After Exit From Homelessness Prevention and Rapid Re-Housing Programs: Evidence From the Department of Veterans Affairs Supportive Services for Veteran Families Program. Housing Policy Debate, 26(1), 252-275. Retrieved from http://www.va.gov/HOMELESS/ssvf/docs/2015\_Byrne\_et\_al\_SSVF.pdf.

### 4.3 Income and Financial Stability Outcomes



#### Exhibit 24: Changes in Veteran Monthly Income from Entry, FY 2015<sup>38</sup>

SSVF, by design, is a short-term, targeted intervention focused on maximizing Veteran households' ability to obtain and retain permanent housing. It is expected that most participants will not experience significant changes in their financial situation during program participation, though interventions begun during SSVF participation may result in income gains after program exit (such gains are not included in this analysis). Grantees are required to assess participant income, identify VA and non-VA benefits participants may be eligible for, and assist them in obtaining those benefits, and helping Veterans and other adult family members identify opportunities to obtain or increase income from employment.

Most of the improvement in Veteran income at exit occurred with entrants at the lowest income levels. One-quarter of Veterans with no income at entry left SSVF with some amount of monthly income (5,025). Among Veterans entering SSVF with monthly incomes of just \$1 to \$500 per month, a total of 1,164 left the program with higher incomes (14 percent). For Veterans entering the program with monthly income levels between \$501 and \$750, 673 left SSVF with a higher income (11 percent). Among those with monthly income at entry of \$751 to \$2,000, 4 percent experienced increased income by the time of program exit.

SOURCE: SSVF- HMIS Repository Data.

<sup>&</sup>lt;sup>38</sup> This exhibit includes cash income sources only. Non-cash benefits, such as the Supplemental Food Assistance Program (i.e., food stamps) are excluded from the figures in this exhibit.

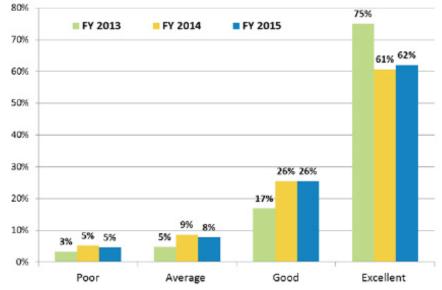
#### 4.3.1 Satisfaction of Veterans Targeted by the Program

SSVF grantees must provide each adult participant with a VA-designated satisfaction survey within 45 to 60 days of the participant's entry into the grantee's program, and again within 30 days of the participant's pending exit from the grantee's program. In FY 2015, 6,077 participants completed satisfaction surveys.

Four-fifths (82 percent) of respondents reported needing case management services, while 90 percent reported receiving them, regardless of need. Nine-in-ten (89 percent) respondents reported needing rental assistance; two-thirds reported needing housing counseling (67 percent); more than half reported needing security and utility deposits (63 percent), utility fee payment assistance (56 percent), income support (55 percent), and VA benefits (54 percent). Less than half said they needed transportation (40 percent), personal financial planning services (39 percent), daily living services (36 percent), health care (34 percent), moving costs (32 percent) and emergency supply services (31 percent). Fewer than 25 percent of participants reported needing money to pay legal services and child care services.

At entry, 80 percent of respondents reported having difficulty in paying housing costs due to decreasing income. This was usually because of a significant change in employment status, such as loss of work, in the year before they requested help from the provider. Corresponding, the share of persons who exited the program and reported that they struggled to pay housing costs was nearly half as low, at 43 percent, suggesting that SSVF programs were successful in quickly reducing a major factor in housing instability.





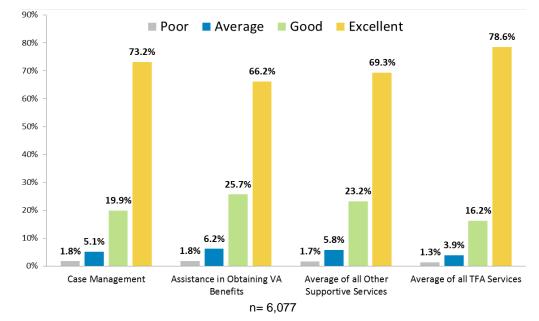
SOURCE: SSVF- Participant satisfaction surveys.

Eighty-four percent of adult respondents rated the overall quality of services as "Excellent" or "Good" in FY 2015, a slight decrease from FY 2013. Correspondingly, 13 percent of adult respondents rated the overall quality of services as "Average" or "Poor," which represents a slight increase from FY 2013. There was virtually no change on this measure over the last year.

The largest changes since FY 2013 occurred in the "Excellent" and "Good" response categories, which largely offset each other with -13 percent and +9 percent changes, respectively.

Overall, a large proportion of participants indicated satisfaction with SSVF's ability to meet their housing needs. Of the 85 percent who reported that their SSVF provider involved them in creating an individualized housing stabilization plan, 95 percent felt that the housing plan fit their needs.

<sup>&</sup>lt;sup>39</sup> The scale used in FY 2013 was somewhat different than the scale used in subsequent years. In order to allow a useful comparison between FY 2013 and subsequent years' data, prior year responses were matched with their closest FY 2014/2015 response in this exhibit. In FY 2013, the choices were, "Extremely Poor," "Below Average," "Average," "Above Average," and "Excellent." "Extremely Poor" and "Below Average" FY 2013 responses were combined and matched to the "Poor" response for FY 2014 and FY 2015. The FY 2013 response for "Above Average" was matched to the "Good" response for FY 2014 and FY 2015.



#### Exhibit 26: Participant Rating of Service Quality, FY 2015

SOURCE: SSVF- Participant satisfaction surveys.

Overall, respondents' ratings of specific services were higher than their overall quality rankings of their SSVF providers (as shown in Exhibit 26). TFA assistance received the highest rating, with 95 percent of respondents indicating that the service was "Excellent" or "Good." Case management services, assistance obtaining VA benefits, and the average of all other supportive services each had 93 percent of respondents indicating that the service was "Excellent" or "Good."

#### 4.3.2 SSVF and the SOAR Initiative

The Supplemental Security Income (SSI) and Social Security Disability Insurance (SSDI) Outreach, Access, and Recovery Initiative (SOAR Initiative) is funded by the Substance Abuse and Mental Health Services Administration to help enroll eligible adults who are either homeless or at risk of homelessness into SSI and SSDI. To qualify, enrollees must have a mental illness or a co-occurring substance use disorder. A reliable and sizable income source, such as SSI or SSDI benefits, often makes the difference between obtaining or retaining housing, rather than becoming or staying homeless. The SOAR Initiative has shown impressive results in overcoming the barriers that have traditionally made it difficult for homeless persons to obtain SSI/SSDI, including a lack of medical, employment, and educational history. Since the SOAR Initiative's nationwide rollout began in 2006, disability determination approval rates rose from 10-15 percent among homeless persons who did not receive assistance on the initial application, to 65 percent on initial application for homeless persons who did receive SOAR assistance.<sup>40</sup>

<sup>&</sup>lt;sup>40</sup> Substance Abuse and Mental Health Services Administration, "2014 SOAR Outcomes Summary," retrieved September, 24, 2016, <u>http://soarworks.prainc.com/sites/soarworks.prainc.com/files/SOAR\_Outcomes\_2014.pdf</u>.

Recognizing the value of the SOAR Initiative, VA initiated an effort to encourage SSVF grantees to complete SOAR training classes. As of September 2015, more than half of SSVF grantees were using the SOAR model, with 14 percent of grantees having an SSVF-funded dedicated SOAR benefits specialist. Overall, 40 percent of grantees reported that they had SOAR trained staff, with an average of 2.3 trained SOAR staffers for those grantees.<sup>41</sup>

VA intends to closely monitor SSVF grantee involvement in the SOAR Initiative. In the next SSVF Annual Report, updated information will be provided on grantee SSI/SSDI outcomes as well as their involvement in the SOAR Initiative.

<sup>&</sup>lt;sup>41</sup> Substance Abuse and Mental Health Services Administration, "SOAR and Supportive Services for Veteran Families," retrieved September, 24, 2016, <u>https://soarworks.prainc.com/article/soar-and-ssvf</u>.

### 5. SSVF Program Implementation and Technical Assistance

The SSVF program continued to expand in FY 2015, incorporating 92 new Priority 1 grantees in 71 "surge" communities, in addition to renewal awards (Priority 2) and other first time awards (Priority 3). The result was a total of 407 SSVF grant awards nationwide as of October 1, 2014, with a much larger emphasis on assisting grantees, in collaboration with local VA and community partners, with using SSVF as a primary resource for preventing and ending homelessness among Veterans.

Correspondingly, technical assistance (TA) in this fourth year of SSVF program implementation focused on a number of efforts to promote consistency, quality, and effectiveness of SSVF services based on established and emerging evidence, and leveraging the growing expertise of SSVF grantees. The SSVF program diversified TA efforts this year to focus on broader community planning and engagement efforts at the local level. VA and its TA partners worked closely to incorporate SSVF TA into the federal planning efforts related to ending homelessness among Veterans, and positioned SSVF as a key, driving force toward that end in local communities.

### 5.1 Supporting Program Implementation and Ongoing Quality Improvement

FY 2015 is the fourth year of operations for the SSVF program and, while some grantees have been funded all four years, others have only been operational for one or two program years. Consequently, technical assistance efforts have been modified to account for a wider range of grantee needs. Further, the release of three year, non-renewable Priority 1 surge grants necessitated a robust TA effort to support grantees in taking their programs to scale and integrating those resources into local community and system planning efforts.

#### **Compliance and Quality Improvement**

The SSVF program continued to provide program-level technical assistance to VA-identified grantees experiencing more significant compliance or program practice deficiencies. VA SSVF Regional Coordinators in consultation with TA staff and monitoring staff, also sought to identify critical training needs for 1-to-1 and regional-based technical assistance. FY 2015 was the second year that SSVF compliance monitoring was conducted by technical assistance contractors; this shift in monitoring responsibilities gave VA SSVF Regional Coordinators more of an opportunity to engage in direct technical assistance support with their grantees. Furthermore, VA SSVF Regional Coordinators, technical assistance staff, and monitoring staff focused on internal coordination to ensure that monitoring results and trends were identified and could be addressed as part of the larger technical assistance and training framework. Monitors, who conducted 334 visits during the fiscal year, became a valuable resource to VA both in regards to compliance needs as well as identifying challenges related to program practices and employing SSVF's core principles. The collaborative nature of this work allowed VA to prioritize compliance and practice areas that needed the most attention and support across grantees, and that supported ongoing compliance, quality improvement and performance.

#### **Tools, Products and Trainings**

The coordinated approach to TA delivery directly informed training efforts and activities related to creating tools and products, such as revisions to the SSVF Program Guide (re-published March 2015)

and other document templates grantees may access through the SSVF University. As an example, VA produced an SSVF Grantee Orientation Guide, which compiled a series of basic resources and modules to be used by new grantees, or new staff with existing grantees, to ensure basic program understanding and consistency with the regulatory and policy requirements, as well as promising practices, of SSVF. VA offered technical assistance opportunities that were focused on meeting unique grantee needs based on their program implementation progress, their status in meeting contractual obligations to date, involvement in local planning efforts, and an assessment of outcome data from the first three years of the program. SSVF Regional Coordinators offered ongoing support for grantees through monthly regional conference calls supported by technical assistance staff and monthly national webinars covering various topical areas and program policy updates. The SSVF program also hosted national webinars, which typically included between 400-500 attendees, and which were delivered at key points in the year when important issues or topics needed to be addressed.

#### **Data-Informed Planning**

Similar to using monitoring to help focus technical assistance, VA was also able to use outcome data – both local and national – to inform training and technical assistance. Given SSVF is a relatively new program, reliable outcome data was difficult to access until the beginning of the third year of operation. In the fall of 2015, with support from the National Center on Homelessness Among Veterans, VA produced and provided a webinar covering a study of SSVF titled "Predictors of Homelessness Following Exit from the Supportive Services for Veterans Families Program." This study and other program data helped inform VA on policy and program priorities around targeting and using assistance in a progressive manner, which are intended to enhance SSVF's ability to meet its goals over the longer term. Further, SSVF now represents one of the most comprehensive and timely data sets related to rapid re-housing and homelessness prevention in the country; this puts VA and the SSVF program in a unique position to use SSVF data to better understand these interventions, the Veterans and families they serve, and cost-effective strategies for preventing and ending homelessness. This data-informed approach continues to guide technical assistance and implementation support activities, and will prove to be more valuable as the program is sustained in the coming years.

#### Policy Response to Veteran Needs

VA has used the data and monitoring results noted above, as well as direct feedback from SSVF grantees and assisted Veteran families, to inform policy recommendations. VA published its final SSVF Rule in early 2015 which addressed some of the gaps identified in SSVF and aims to enhance the level and quality of services provided by the program. The SSVF Final Rule is a direct reflection of identified needs in the field and the recognition that certain initial program requirements of SSVF made it difficult for SSVF grantees to facilitate positive housing outcomes with the Veteran families they served. As an example, the SSVF Final Rule increased the maximum amount of assistance for those households whose income is below 30 percent of area median income, a change designed to ensure that extremely low income households are given more time to address their unique housing barriers before being exited from the program. By taking into account program data, monitoring results, feedback from grantees, and input from technical assistance staff, VA was able to make informed, practical suggestions for ways to improve SSVF over the long-term and within its regulator boundaries.

# **Related Research**

This study examined more than 27,000 Veterans who screened positively for being homeless or at-risk of homelessness between November 2012 and January 2013 during VHA patient visits. In examining this cohort, the study aimed to assess the proportion of VHA patients who received homeless or social work services within six months of a positive screen for homelessness or risk in the VHA, and the demographic and clinical characteristics that predicted services utilization.

The study found that a majority of the cohort did, in fact, receive VA-funded and tracked services within six months. However, VA services utilization differed by sex. For male Veterans, being younger, unmarried, not service-connected/Medicaid-eligible, and having a medical or behavioral health condition were predictors for having received services. Whereas for female Veterans, having a substance abuse diagnosis and psychosis predicted receipt of services, while being unmarried, increased the odds of using services among those screening positive for homelessness. Female Veterans with PTSD diagnoses increased the likelihood of receiving services for women at-risk of homelessness.

Montgomery, A. E., Dichter, M. E., Thomasson, A. M., and Roberts, C. B. (2015). Services Receipt Following Veteran Outpatients' Positive Screen for Homelessness. American Journal of Preventive Medicine. Retrieved from http://www.ajpmonline.org/article/S0749-3797(15)00416-X/abstract.

# 5.2 Community Planning and Coordination

FY 2015 included an infusion of program resources with three year, non-renewable grants in 71 high priority communities across the county. As a result, VA devoted significant TA resources to support grantees in their efforts to better coordinate assistance with local VA, CoC and community partners, establish meaningful plans to prevent and end homelessness among Veterans, and develop and implement community-wide strategies to accomplish their plans. VA recognizes that there are a number of focused initiatives throughout the country aiming to end Veteran and chronic homelessness in the coming years. As one of the primary federally-funded interventions for Veterans experiencing a housing crisis, VA sees SSVF participation in community planning efforts as an imperative to achieving both national and local goals. VA encouraged and strongly supported SSVF grantees in their efforts to fully integrate with other VA homeless programs and their community's CoC planning body.

#### **SSVF Community Plan Summaries**

In fall 2014, the SSVF Program Office began tracking grantee and community partner progress related to developing and executing plans designed to effectively end homelessness among Veterans. These tracking efforts were first initiated with grantees in priority 1 communities and then expanded

to include all grantees and the communities they serve in early 2015. These Community Plan summaries are now requested approximately every quarter and assist VA in understanding to what extent communities have a functioning leadership group, a local plan with actionable strategies, and practices that comport to with the criteria and benchmarks published by federal partners for effectively ending homelessness among Veterans.<sup>42</sup> Community plan summaries are publically available on the SSVF University website at

www.va.gov/homeless/ssvf/index.asp?page=/ssvf\_university/community\_coordination\_and\_plans.

Community plan summaries, particularly with respect to Priority 1 surge communities, ensure that SSVF plays a key role in local efforts. The VA designed the SSVF surge funds and resulting technical assistance efforts to enhance current planning efforts and provide a forum for SSVF grantees to engage directly with other community and public partners. This focus promoted the expectation that SSVF resources are used as efficiently and effectively as possible and that Veterans who do experience homelessness are quickly connected to permanent housing with complimentary, community-based supportive services. And, while technical assistance related to coordination was initially prompted by the desire to achieve the highest impact in community planning and effective integration of SSVF to all SSVF grantees nationwide to ensure that SSVF plays a pivotal role in ending homelessness among Veterans in every single community nationwide. The VA offered this technical assistance across multiple forums, as discussed below.

#### **Direct Coordination Support**

Beginning in October 2014 and continuing throughout the fiscal year, VA released a series of tools and products to support SSVF grantees in their role in local community planning efforts. VA made these planning tools widely available, by posting them on SSVF University and distributing via email. These planning tools included an End Homelessness Among Veterans 1-page brief, a Community Planning Discussion Guide for local use, the SSVF Community Plan Summary Template, the Veteran Demand Analysis and Tracking Tool, the VA Gap Analysis CoC and SSVF editions, and a set of Frequently Asked Questions (FAQs) related to community planning and coordination. In addition, VA also sponsored webinar broadcasts to accompany the role-out of these tools.

Concurrent to the development of these resources and broadcasts, VA provided technical assistance directly to each of the 76 Priority 1 surge communities through a series of conference calls conducted between October 2014 and January 2015. These calls allowed VA to gauge the level of progress for each local community, and prioritize ongoing direct 1:1 TA efforts moving forward. Beginning in January 2015, VA offered direct technical assistance, both remotely and on-site, to Priority 1 surge communities who did not have other technical assistance available or who needed further assistance in reaching their local goals. While direct TA was targeted to SSVF grantees, other relevant VA and community partners were included to ensure a comprehensive approach that fostered strong program practices, community engagement opportunities, strategic resource commitments, data-informed goal setting, and the ability to monitor system-level performance. This direct TA continues to be delivered and is tracked on a monthly basis by VA and its TA providers.

<sup>&</sup>lt;sup>42</sup> "Criteria and Benchmarks for Achieving the Goal of Ending Veteran Homelessness", United State Interagency Council on Homelessness, retrieved September 25, 2016, <u>https://www.usich.gov/tools-for-action/criteria-for-ending-veteran-homelessness</u>.

To complement its efforts around community planning, VA also held two SSVF Program Launch Events in December 2014 with identical content and areas of focus. These events utilized a combination of didactic and supported peer-to-peer sharing, with subject matter expertise from TA staff, SSVF VA personnel, and the National Directors from Grant and Per Diem, HUD-VASH, and the Healthcare for Homeless Veterans programs. The Launch events covered a range of sessions including a barrier busting panel with VA leadership, peer-driven community planning sessions, presentations related to coordinating with VA programs and local continuums of care, system performance measurement strategies, and an overview of SSVF's role in coordinated entry and broader community efforts to end homelessness among Veterans.

During late winter 2015, VA then held a series of Regional Meetings for SSVF grantees. These meetings were organized along two tracks: one for grantees serving Priority 1 surge communities and the other focused on grantees not in a Priority 1 community. These meetings were well attended with 749 grantee staff participants. Generally, these meetings sought to promote SSVF leadership at the local level and deliver guidance and training relevant to community coordination and, the intersection of SSVF with other VA programs. They relied, again, on peer-driven problem-solving and overall action step planning for FY 2015. VA also planned and delivered community-focused meetings for grantees and partners in New York City and Los Angeles as those two communities face unique challenges and opportunities in their efforts to end homelessness among Veterans.

In April 2015, VA reconvened all Priority 1 Surge grantees, including new grantees who were awarded during a supplementary round of Priority 1 grants in early 2015, for a community planning and strategy Launch event that sought to leverage and build upon the lessons learned during the fall of 2014 and winter 2015. This event reinforced the themes and guidance related to SSVF's role in each community's pursuit of goals relevant to ending homelessness among Veterans, and provided a forum for basic instruction, training, and peer sharing around developing community plans, strategies to accomplish those plans, and relevant SSVF program practices.

The VA sponsored a second round of regional meetings in summer 2015 in each of the nine SSVF regions. These events sought to build on the existing capacity of SSVF grantees and provide a forum for guided training and peer sharing with a primary focus on practical strategies for (1) developing and maintaining robust housing partnerships, (2) ensuring rapid movement from homelessness to permanent housing, and (3) operationalizing key principles of a progressive engagement service approach in rapid re-housing and homelessness prevention programs. This round of meetings also included distinguished grantees based on the urban and rural communities they serve, with participants grouped based on geography type. This allowed for more targeted learning based on grantees' local conditions and situations. The regional meetings used a blended learning approach by employing didactic presentations mixed with small group discussions/activities and large group reflections.

#### **Grantee Feedback**

Evaluations collected at the conclusion of each event/meeting provided overwhelmingly positive feedback about each event's success in increasing participants' understanding and provided valuable insight into grantees' training needs, which further informed technical assistance planning. SSVF TA providers delivered reports of each event summarizing grantee evaluation feedback and comments. These reports were shared with VA staff and leadership and were used to help guide TA planning efforts throughout the year.

### 5.3 Practice Standards and Accreditation

As was discussed in the FY 2013 and FY 2014 Annual Reports, VA continued to emphasize the importance of SSVF grantees using the SSVF practice standards to guide program design and fidelity to the SSVF core practices. The SSVF standards describe core program features and evidence-based practices around rapid re-housing and homelessness prevention across a range of program elements. Once published in FY 2013, VA was able to share the SSVF standards with three primary accreditation bodies - Commission on Accreditation of Rehabilitation Facilities (CARF), the Council on Accreditation (COA) and the Joint Commission. This complemented the FY 2013, FY 2014 and FY 2015 program Notices of Funding Availability (NOFAs), which allowed for multi-year funding awards for grantees accredited through CARF or COA. Further, in FY 2014, VA and other key stakeholders participated on an International Standards Advisory Committee (ISAC) with CARF to draft a new set of Homelessness Prevention and Rapid Re-Housing standards that have since been incorporated into CARF's Employment and Community Standards accreditation process. The SSVF standards were a basis for ISAC's discussions; CARF formally incorporate these new standards into its accreditation process on January 1, 2015. During this same period, COA also developed and adopted updated standards pertaining to rapid re-housing and homelessness prevention with input from the SSVF Program Office, VA technical assistance providers, and other subject matter experts. As of the publication of this Annual Report, 68 grantees have pursued and received accreditation from CARF and/or COA. The VA considers accreditation a clear demonstration that these grantees operate their organizations and programs with a distinct level of professionalism and fidelity to SSVF's model.

### 5.4 SSVF University

In fall 2013, VA launched "<u>SSVF University</u>" – an on-line learning platform for grantees covering program requirements and practices and providing a comprehensive library of training resources, tools and relevant resources. In FY 2015, VA continued to emphasize the value of SSVF University and sought to enhance the platform's user interface and capacity to deliver impactful training resources. To inform the planning and implementation of SSVF University, VA released an electronic survey in FY 2014 and held one focus group with SSVF grantees seeking feedback on how this webbased learning platform could best meet their needs. That survey, along with discussions and feedback from VA and TA personnel, led to a full review in FY 2015, VA and its TA partners developed a refined, simpler organizational schema for the website and consolidated the general SSVF program landing page at VA.gov with the University to create a single destination for all SSVF Program regulations, announcements, resources and tools. The site's new design greatly simplified the navigational flow and allowed for clearer delineations between program requirements, policies and practices. The new version of the website launched in September 2015.

### 5.5 Next Steps and Looking Forward to FY 2016

With the release of FY 2015 Priority 1 surge grants and the progress made by all SSVF grantees across the country, VA has positioned SSVF and its related TA for even greater impact moving

forward in FY 2016. In the coming fiscal year, VA will continue to leverage its resources to provide comprehensive, program-based technical assistance while also emphasizing SSVF's unique role in leading and supporting local efforts to end homelessness among Veterans. VA has designed the surge funds and resulting technical assistance efforts to enhance current planning efforts and facilitate integration among SSVF grantees and other community and public partners.

In particular, VA will work closely with other VA Homeless Programs and federal partners, namely, HUD and USICH, to ensure a coherent, coordinated approach to supporting community-level efforts to end homelessness among Veterans. This includes cross-agency TA planning and implementation and the adoption of a common set of strategies for ensuring homelessness among Veterans is rare, brief and non-reoccurring. SSVF TA providers are also engaged with HUD in planning additional TA support called "Vets@Home." This will allow for a consistent approach to TA and support relevant to ending homelessness among Veterans across federal programs and initiatives. Finally, SSVF will continue to issue guidance and training to support the growing need for targeted, effective homelessness prevention services.

# 6. Conclusion

### 6.1 Increasing Community Integration

With awards announced in the fourth program year, SSVF grantee coverage in FY 2016 reached 96 percent of all CoC areas. That coverage level gives SSVF grantees new and continuing opportunities to participate in CoC efforts to create and refine coordinated entry systems that feature a standardized access and assessment process for all Veterans needing assistance, and a coordinated referral process to receive prevention, emergency shelter, permanent housing placement and stabilization assistance, or other related services.

In FY 2015, the Priority 1 SSVF "Surge" NOFA began to infuse significant program resources into priority communities with higher numbers of literally homeless Veterans by providing an additional three-year, non-renewable grant. Ultimately, 71 high- priority communities received this funding. As noted in Section 5, VA is actively devoting additional technical assistance resources toward efforts related to coordination, community collaboration, and achievement of expanded SSVF permanent housing placement targets.

To that end, Community Plan surveys have been a useful tool over the past year to help SSVF grantees engage more meaningfully with community providers. Periodic surveys are requested by the SSVF Program office as a way to understand what goals grantees and their local VA and CoC partners have established related to meeting the federal criteria and benchmarks, as well as specific system and programmatic efforts being undertaken to accomplish these goals. Surveys include brief summary information around in-reach efforts to make Veterans' shelter stays shorter and more effective, outreach efforts to more strategically help Veterans escape unsheltered homelessness, and, more broadly, on continuous coordinated entry system planning and system change efforts.

As one of the primary interventions for Veterans experiencing a housing crisis, VA sees SSVF participation in community planning efforts as critical to achieving these goals. VA and TA staff support SSVF grantees in these efforts to ensure that they are: fully integrating their services with other VA programs; creating sustained partnerships with landlords and community employment networks; making data-informed, strategic decisions on how to allocate their resources; and participating in their community's CoC planning body and Veterans leadership group. Further, these efforts allow SSVF grantees to leverage their resources by helping to shape CoC planning efforts. Through grantee involvement in coordinated entry and other planning efforts, CoCs will maintain a focus on homeless and at-risk Veterans to include those who cannot, because of eligibility, be served by VA. Such collaboration is critical if VA is to reach its goal of ending homelessness among Veterans.

#### Housing Market Challenges and Landlord Engagement

The dwindling supply of affordable housing has been a burgeoning challenge for the rapid re-housing and homelessness prevention efforts of SSVF grantees. By 2014, the overall national rental housing vacancy rate hit a 30-year low at 7.1 percent. Meanwhile, in the affordable housing market, there was only 1 affordable rental unit for every 3.2 extremely low-income renters (incomes at or below 30

percent of area median).<sup>43</sup> Housing market conditions are even more extreme in coastal and other communities where there are also higher counts of Veterans experiencing homelessness.

To mitigate this challenge, SSVF grantees are expanding their leadership roles by assisting their local partners with landlord engagement strategies. SSVF grantees' extensive experience in rapidly rehousing Veterans often positions them as local experts in how to recruit and retain private landlords and other local housing partners. For coordinated entry systems to operate effectively for Veterans and others, investment in greater system capacity to recruit and retain an array of landlord partners is needed, along with greater coordination of landlord relationships across providers. In most communities, SSVF is demonstrating how to operationalize such practices and SSVF providers are often leading the way in scaling up such practices across local homeless crisis response systems.

### 6.2 SSVF Integration with Other VA Homeless Programs

SSVF program staff work closely with all other VA homeless assistance programs to integrate efforts and assure streamlined access to homeless assistance for Veterans experiencing homelessness and more rapid placement and stabilization in permanent housing. The increasing use of GPD beds as bridge housing for Veterans receiving SSVF's rapid re-housing services is one key example of this integration effort. Bridge housing can help address a Veteran's immediate need for safety and shelter, and reduce the need for time-consuming street outreach to keep in contact with the Veteran during the housing lease-up phase. Through late-September 2016, 137 GPD programs have submitted scope of work changes to incorporate bridge housing.

VA has also added an "SSVF VA Medical Center Point of Contact" (POC) at every VA Medical Center. The POC serves as an educator and liaison between community providers and VA. As an educator, the POC disseminates information to VA staff across all programs and services about the benefits and services offered by SSVF. Likewise, as a liaison, the POC improves coordination between SSVF providers and local VA programs. This new resource for SSVF grantees improves grantees' ability to provide crucial VA support to Veteran households during perhaps their most difficult times.

### 6.3 Tracking Progress and Next Steps

VA will continue to leverage its resources to provide comprehensive program-based technical assistance, while also emphasizing SSVF's unique role in local efforts to end homelessness among Veterans. The surge funds and resulting technical assistance efforts are designed to enhance current planning efforts and provide a forum for SSVF grantees to engage directly with other community and public partners. This focus will ensure that SSVF resources are used as efficiently and effectively as possible to ensure that homelessness is prevented where possible, Veterans are never forced to live on the street; and that Veterans who do experience homelessness are quickly reconnected to permanent housing with complementary, community-based supportive services. While technical assistance related to coordination is particularly important for grantees and their VA and CoC partners in Priority 1 communities, all SSVF grantees are provided community planning support to ensure that

<sup>43</sup> Fernald, Marcia, et al, "The State of the Nation's Housing, 2016," *Joint Center for Housing Studies of Harvard University*, 2016, retrieved September 25, 2016, http://www.jchs.harvard.edu/research/state nations housing. SSVF plays a pivotal role in ending homelessness among Veterans in every single community nationwide.

In October 2015, VA and USICH took the important step of publicly defining criteria and related performance benchmarks for ending homelessness among Veterans.<sup>44</sup> These information is crucial in helping prioritize federal and local efforts to end and prevent Veteran homelessness. There are five criteria for achieving the goal of ending Veteran homelessness:

- 1. The community has identified all veterans experiencing homelessness.
- 2. The community provides shelter immediately to any veteran experiencing unsheltered homelessness who wants it.
- 3. The community only provides service-intensive transitional housing in limited instances.
- 4. The community has capacity to assist veterans to swiftly move into permanent housing.
- 5. The community has resources, plans, and system capacity in place should any veteran become homeless or be at risk of homelessness in the future.

The partnerships forged and homelessness resources provided over the last four years between VA, SSVF providers, and CoCs have yielded some noteworthy achievements. As of September 2016, 2 states and 29 communities (spanning 16 counties and 19 cities) successfully ended Veteran homelessness by meeting the federal criteria and related benchmarks. SSVF played a significant role in most of these communities' achievements.<sup>45</sup>

Virginia is a good example of the scale of SSVF's role in ending Veteran homelessness. Virginia was the first state to officially end Veteran homelessness. In FY 2015, 1,432 homeless Veterans were housed statewide.<sup>46</sup> SSVF providers made at least 461 of those housing placements.<sup>47</sup> An additional 263 Veterans at-risk of homelessness exited SSVF homelessness prevention programs having successfully exited to permanent housing situations.<sup>48</sup>

Over the next year, SSVF will continue to collaborate and innovate with local community providers, Veterans, and other key stakeholders to end Veteran homelessness. This means bringing the number of people experiencing homelessness down by connecting them to permanent housing and ensuring that homelessness in the future is prevented whenever possible or is otherwise a rare, brief, and non-recurring experience.

<sup>&</sup>lt;sup>44</sup> See note 6.

<sup>&</sup>lt;sup>45</sup> For a complete listing of the 29 communities that met the federal criteria on ending Veteran homelessness, see the Mayors Challenge to End Veteran Homelessness webpage on HUD's website: http://portal.hud.gov/hudportal/HUD?src=/program\_offices/comm\_planning/veteran\_information/mayors\_challenge/

<sup>&</sup>lt;sup>46</sup> "Virginia is the First State in the Nation to Functionally End Veteran Homelessness," Office of the Governor, Virginia, November 11, 2016.

<sup>&</sup>lt;sup>47</sup> Due to the limitations in the SSVF-HMIS Repository reporting system for FY 2015, 5 grants that served more than one state, including Virginia, were excluded from the state-wide SSVF housing placement total. The limitation only allowed for one-state SSVF grants to be included in the state-wide total.

<sup>&</sup>lt;sup>48</sup> See note 48.



Allen Evans bravely served our country in the U.S. Navy on the U.S.S. Hitchiti (1973-77). By the time Allen and his wife came to participate in Mental Health America's SSVF program, he had an eviction notice in hand with no employment. Allen was diagnosed with cancer earlier in the year, and was unable to continue working as a truck driver, forcing the family to survive on Allen's small disability payment. After tapping out the resources of family, friends, and church, the couple visited numerous social service agencies for help, only to be turned away. SSVF was Allen's last stop.

Working with the landlord, the SSVF program helped Allen and his wife avoid an eviction, with a plan to downsize to a more affordable unit in the same complex. By the time Allen and his wife exited from the program, Allen had secured a non-service- connected disability award from by the VA, sufficient to meet the couple's needs. In addition, Allen has successfully completed his cancer treatments, and is looking forward to the day when he can return to work.

**CLIENT SUCCESS STORIES** 

# Appendix 1 FY 2015 SSVF Grantees

Grantee	Grant Number	Grant Funds Spent	State
Aletheia House, Inc.	14-AL-154	\$1,230,504	Alabama
Family Endeavors, Inc.	14-AL-155	\$2,247,040	Alabama
Housing First, Inc.	12-AL-002	\$1,438,809	Alabama
United Way of Central Alabama	14-AL-153	\$2,175,885	Alabama
		\$7,092,238	Alabama Total
Catholic Social Services	12-AK-001	\$600,677	Alaska
Fairbanks Rescue Mission, Inc.	14-AK-152	\$263,564	Alaska
		\$864,241	Alaska Total
American National Red Cross Southern Arizona Chapter	13-AZ-087	\$1,118,809	Arizona
Catholic Charities Community Services, Inc.	14-AZ-160	\$1,431,559	Arizona
National Community Health Partners	14-AZ-157	\$1,136,602	Arizona
Primavera Foundation	12-AZ-004	\$1,125,671	Arizona
United Methodist Outreach Ministries	12-AZ-003	\$823,160	Arizona
United States Veterans Initiative	14-AZ-159	\$1,100,679	Arizona
Vietnam Veterans of California, Inc. (Sacramento Veterans Resource)	14-AZ-158	\$2,102,334	Arizona
		\$8,838,813	Arizona Total
St. Francis House, Inc.	13-AR-086	\$623 <i>,</i> 540	Arkansas
		\$623,540	Arkansas Total
1736 Family Crisis Center	14-CA-324	\$2,653,635	California
Abode Services	12-CA-012	\$2,670,464	California
Berkeley Food and Housing Project	14-CA-175	\$1,145,581	California
California Veterans Assistance Foundation, Inc.	C15-CA- 604A	\$526,666	California
California Veterans Assistance Foundation, Inc.	13-CA-090	\$452,699	California
Carrillo Counseling Services, Inc. (DBA New Beginnings)	14-CA-163	\$398,149	California
Catholic Charities of the Diocese of Stockton	14-CA-177	\$707,458	California
Community Action Partnership of San Luis Obispo County, Inc.	C15-CA- 614A	\$564,600	California
Community Catalysts of California	C2015-CA- 601D	\$284,958	California

Grantee	Grant Number	Grant Funds Spent	State
Community Catalysts of California	12-CA-019	\$1,820,359	California
East Bay Community Recovery Project	14-CA-164	\$1,170,725	California
East Oakland Community Project	14-CA-167	\$1,078,528	California
Emergency Housing Consortium of Santa Clara County	12-CA-010	\$219,849	California
Families in Transition of Santa Cruz County, Inc.	14-CA-169	\$548,328	California
Good Samaritan Shelter	C15-CA-614B	\$151,660	California
Goodwill Industries of Santa Clara County	12-CA-013	\$412,688	California
Hamilton Family Center	C15-CA-501B	\$52,342	California
HomeFirst Services of Santa Clara County (formerly EHC LifeBuilders)	C15-CA- 500A	\$273,267	California
Housing Resource Center of Monterey County	C15-CA- 506A	\$831,004	California
Housing Resource Center of Monterey County	14-CA-161	\$569,142	California
InnVision Shelter Network (formerly Shelter Network of San Mateo)	12-CA-015	\$913,701	California
Interfaith Community Services, Inc.	C15-CA-601B	\$741,546	California
Knowledge, Education for Your Success, Inc.	14-CA-170	\$629,621	California
Lighthouse Treatment Center	C15-CA-608B	\$350,808	California
Lighthouse Treatment Center	14-CA-171	\$565,284	California
Mental Health America of Los Angeles	C2015-CA- 600E	\$161,174	California
Mental Health America of Los Angeles	12-CA-005	\$1,133,738	California
Mental Health America of Los Angeles	13-CA-088	\$735,870	California
New Directions, Inc.	C2015-CA- 600B	\$254,119	California
New Directions, Inc.	12-CA-007	\$1,153,711	California
PATH (People Assisting the Homeless)	C2015-CA- 600C	\$273,006	California
PATH (People Assisting the Homeless)	12-CA-014	\$1,877,606	California
Salvation Army, a California Corporation	12-CA-017	\$1,753,340	California
San Fernando Valley Community Mental Health Center, Inc.	14-CA-162	\$191,323	California
Shelter, Inc. of Contra Costa County	12-CA-016	\$874,852	California
Sunnyvale Community Services	C2015-CA- 500B	\$15,652	California
Swords to Plowshares	C15-CA- 501A	\$1,392,078	California

Grantee	Grant Number	Grant Funds Spent	State
Swords to Plowshares	C15-CA- 502A	\$859,437	California
Swords to Plowshares	15-CA-091	\$1,842,981	California
The Salvation Army, a California Corporation	C2015-CA- 600H	\$242,671	California
United States Veterans Initiative	C15-CA- 606A	\$1,129,067	California
United States Veterans Initiative	C15-CA- 608A	\$332,269	California
United States Veterans Initiative	C15-CA- 609A	\$157,842	California
United States Veterans Initiative	12-CA-008	\$863,802	California
United States Veterans Initiative	13-CA-089	\$678 <i>,</i> 597	California
Victory Village, Inc.	15-CA-322	\$467,349	California
Vietnam Veterans of California, Inc. (Sacramento Veterans Resource)	C2015-CA- 504A	\$228,473	California
Vietnam Veterans of California, Inc. (Sacramento Veterans Resource)	C2015-CA- 508A	\$226,572	California
Vietnam Veterans of California, Inc. (Sacramento Veterans Resource)	12-CA-009	\$2,038,165	California
Vietnam Veterans of California, Inc. (Sacramento Veterans Resource)	14-CA-172	\$2,009,385	California
Vietnam Veterans of San Diego	C15-CA- 601A	\$589,852	California
Vietnam Veterans of San Diego	14-CA-173	\$950 <i>,</i> 569	California
Volunteers of America of Greater Sacramento and Northern Nevada, Inc.	12-CA-018	\$1,261,174	California
Volunteers of America of Los Angeles, Inc.	C15-CA-602B	\$705,801	California
Volunteers of America of Los Angeles, Inc.	C2015-CA- 600A	\$122,846	California
Volunteers of America of Los Angeles, Inc.	12-CA-006	\$2,184,155	California
Volunteers of America of Los Angeles, Inc.	14-CA-176	\$2,011,397	California
Volunteers of America Southwest California Inc.	C2015-CA- 601B	\$172,816	California
WestCare California, Inc.	C15-CA-514B	\$845,037	California
WestCare California, Inc.	12-CA-011	\$2,205,224	California
		\$51,675,014	California Total

Grantee	Grant Number	Grant Funds Spent	State
Rocky Mountain Human Services (dba Denver Options, Inc.)	C15-CO- 504A	\$953,702	Colorado
Volunteers of America Colorado Branch, Inc.	C15-CO- 503A	\$652,131	Colorado
		\$1,605,833	Colorado Total
Columbus House, Inc.	14-CT-178	\$1,775,107	Connecticut
Community Renewal Team, Inc.	12-CT-021	\$550,352	Connecticut
The Workplace, Inc.	13-CT-093	\$1,514,640	Connecticut
		\$3,840,099	Connecticut Total
Connections Community Support Programs, Inc.	13-DE-095	\$922,874	Delaware
		\$922,874	Delaware Total
Friendship Place	C2015-DC- 500B	\$305,646	District of Columbia
		\$305,646	District of Columbia Total
Advocate Program, Inc.	12-FL-024	\$1,736,026	Florida
American Red Cross, Lee County Chapter	13-FL-097	\$267,975	Florida
Big Bend Homeless Coalition, Inc.	14-FL-179	\$1,164,538	Florida
Carrfour Supportive Housing, Inc.	C15-FL-600A	\$662,440	Florida
Carrfour Supportive Housing, Inc.	12-FL-025	\$1,981,337	Florida
Clark's House, Inc.	14-FL-180	\$828,742	Florida
Community Coalition on Homelessness Corporation	14-FL-182	\$175,914	Florida
Emergency Services & Homeless Coalition, Inc.	C15-FL-510A	\$573,145	Florida
Emergency Services & Homeless Coalition, Inc.	15-FL-324	\$1,178,121	Florida
Faith, Hope, Love, Charity, Inc.	13-FL-096	\$966,197	Florida
Family Endeavors, Inc.	14-FL-185	\$2,131,879	Florida
Homeless Services Network of Central Florida, Inc.	C15-FL-507A	\$792,589	Florida
Homeless Services Network of Central Florida, Inc.	12-FL-023	\$1,209,026	Florida
Jewish Family & Children's Service of Sarasota- Manatee, Inc.	12-FL-028	\$1,180,011	Florida
Meridian Behavioral Healthcare, Inc.	14-FL-184	\$1,194,415	Florida
Salvation Army, a Georgia Corporation	C15-FL-504A	\$1,000,000	Florida

Grantee	Grant	Grant Funds	State
	Number	Spent	
Salvation Army, a Georgia Corporation	13-FL-098	\$435,629	Florida
Society of St. Vincent de Paul, South Pinellas, Inc.	C15-FL-502A	\$3,021,283	Florida
Society of St. Vincent de Paul, South Pinellas, Inc.	C2015-FL- 519A	\$300,361	Florida
Society of St. Vincent de Paul, South Pinellas, Inc.	13-FL-099	\$1,498,158	Florida
Society of St. Vincent de Paul, South Pinellas, Inc.	15-FL-323	\$1,380,007	Florida
Tampa CrossRoads	C15-FL-501B	\$1,004,018	Florida
Treasure Coast Homeless Services Council, Inc.	14-FL-322	\$258,915	Florida
United Way of Broward County	14-FL-181	\$2,163,096	Florida
Volunteers of America of Florida, Inc.	C15-FL-513A	\$805 <i>,</i> 620	Florida
Volunteers of America of Florida, Inc.	14-FL-187	\$1,232,963	Florida
		\$29,142,405	Florida Total
Action Ministries, Inc.	13-GA-101	\$1,030,424	Georgia
Central Savannah River Area Economic Opportunity Authority, Inc. (CSRA EOA)	12-GA-029	\$853,604	Georgia
Decatur Cooperative Ministry, Inc.	13-GA-102	\$584,204	Georgia
Project Community Connections, Inc.	C15-GA- 500A	\$490,075	Georgia
Project Community Connections, Inc.	C15-GA- 508A	\$229,007	Georgia
Travelers Aid of Metropolitan Atlanta, Inc.	C15-GA- 500B	\$387,737	Georgia
Travelers Aid of Metropolitan Atlanta, Inc.	C15-GA- 508B	\$189,129	Georgia
Travelers Aid of Metropolitan Atlanta, Inc.	14-GA-188	\$1,142,747	Georgia
United Way of Metropolitan Atlanta	14-GA-189	\$1,976,994	Georgia
Volunteers of America Southeast, Inc.	15-GA-325	\$664,857	Georgia
		\$7,548,778	Georgia Total
WestCare Pacific Islands, Inc.	15-GU-326	\$616,484	Guam
		\$616,484	Guam Total
Catholic Charities Hawaii	C15-HI-501B	\$431,020	Hawaii
Catholic Charities Hawaii	12-HI-030	\$1,197,534	Hawaii
United States Veterans Initiative	C15-HI-501A	\$284,660	Hawaii
United States Veterans Initiative	14-HI-190	\$837,974	Hawaii
		\$2,751,189	Hawaii Total
El-Ada, Inc.	12-ID-032	\$275,645	Idaho
South Central Community Action Partnership, Inc.	14-ID-193	\$237,070	Idaho
		\$512,716	Idaho Total

	Grant	Grant Funds	<i>C</i> + + + + + + + + + + + + + + + + + + +
Grantee	Number	Spent	State
Associates of Chicago Urban Day School Inc.	C2015-IL- 510F	\$364,243	Illinois
Catholic Charities of the Archdiocese of Chicago	C15-IL-511A	\$437,654	Illinois
Catholic Charities of the Archdiocese of Chicago	14-IL-198	\$1,074,298	Illinois
Chestnut Health Systems, Inc.	14-IL-197	\$518,634	Illinois
Featherfist, Inc.	14-IL-194	\$1,598,279	Illinois
Heartland Human Care Services, Inc.	13-IL-105	\$1,286,200	Illinois
Midwest Shelter for Homeless Veterans, Inc.	14-IL-196	\$429,278	Illinois
Partners in Community Building, Inc.	14-IL-195	\$605,469	Illinois
Salvation Army, an Illinois Corporation	13-IL-104	\$1,637,586	Illinois
Thresholds	12-IL-033	\$834,319	Illinois
Volunteers of America of Illinois	C2015-IL- 510C	\$158,714	Illinois
Volunteers of America of Illinois	12-IL-034	\$1,570,057	Illinois
		\$10,514,732	Illinois Total
Community Action of Northeast Indiana	13-IN-106	\$444,517	Indiana
InteCare, Inc.	14-IN-200	\$1,579,196	Indiana
Lafayette Transitional Housing Center, Inc.	14-IN-199	\$246,550	Indiana
United Way of Central Indiana, Inc.	C15-IN-503A	\$664,008	Indiana
United Way of Central Indiana, Inc.	12-IN-035	\$1,367,970	Indiana
Volunteers of America of Indiana, Inc.	15-IN-201	\$1,085,390	Indiana
		\$5,387,632	Indiana Total
Family Alliance for Veterans of America	14-IA-191	\$790,703	lowa
Hawkeye Area Community Action Program, Inc.	15-IA-192	\$1,139,794	lowa
Primary Health Care, Inc.	13-IA-103	\$662,220	lowa
		\$2,592,717	lowa Total
Catholic Charities, Inc. (Diocese of Wichita)	14-KS-322	\$296,278	Kansas
ReStart, Inc.	C15-KS-501A	\$310,670	Kansas
Salvation Army, an Illinois Corporation	C15-KS-501B	\$235,746	Kansas
Salvation Army, an Illinois Corporation	12-KS-036	\$597,819	Kansas
		\$1,440,513	Kansas Total
Kentucky River Foothills Development Council, Inc.	14-KY-204	\$1,164,568	Kentucky
Volunteers of America of Kentucky, Inc.	C15-KY-501A	\$530,669	Kentucky
		\$1,695,237	Kentucky Total
Elle Foundation	14-LA-207	\$758,344	Louisiana

	Grant	Grant Funds	
Grantee	Number	Spent	State
Hope Center, Inc.	14-LA-205	\$1,757,747	Louisiana
Start Corporation	14-LA-208	\$681,727	Louisiana
The Shepherd Center of Central Louisiana, Inc.	14-LA-206	\$275,984	Louisiana
Volunteers of America of Greater New Orleans	12-LA-038	\$2,084,281	Louisiana
Wellspring Alliance for Families, Inc.	12-LA-039	\$762 <i>,</i> 331	Louisiana
		\$6,320,415	Louisiana Total
Preble Street	12-ME-043	\$1,651,846	Maine
		\$1,651,846	Maine Total
Alliance, Inc.	12-MD-042	\$2,094,996	Maryland
Diakonia Inc.	14-MD-216	\$243,349	Maryland
New Vision House of Hope, Inc.	14-MD-215	\$752 <i>,</i> 670	Maryland
Project PLASE, Inc.	14-MD-214	\$1,619,901	Maryland
St. James A.M.E. Zion Church-Zion House	14-MD-217	\$391,885	Maryland
Three Oaks Homeless Shelter, Inc.	13-MD-107	\$248,170	Maryland
		\$5,350,970	Maryland Total
Lynn Housing Authority Development Group, Inc.	14-MA-210	\$582 <i>,</i> 563	Massachusetts
Soldier On, Inc.	C15-MA- 507A	\$374,419	Massachusetts
Soldier On, Inc.	14-MA-212	\$948 <i>,</i> 344	Massachusetts
Veterans Northeast Outreach Center, Inc.	14-MA-209	\$2,196,038	Massachusetts
Veterans, Inc.	C15-MA- 506A	\$871,992	Massachusetts
Vietnam Veterans Workshop, Inc.	C15-MA- 500A	\$508,954	Massachusetts
Vietnam Veterans Workshop, Inc.	14-MA-211	\$1,241,617	Massachusetts
Volunteers of America of Massachusetts, Inc.	12-MA-040	\$1,489,003	Massachusetts
Volunteers of America of Massachusetts, Inc.	14-MA-213	\$862,265	Massachusetts
		\$9,075,196	Massachusetts Total
Alger Marquette Community Action Board	15-MI-328	\$353,254	Michigan
Bluewater Center for Independent Living	14-MI-218	\$664,137	Michigan
Community Action Agency	14-MI-220	\$721,532	Michigan
Community Rebuilders	14-MI-223	\$344,542	Michigan
Housing Services for Eaton County	14-MI-224	\$200,037	Michigan
Mid Michigan Community Action Agency, Inc.	14-MI-222	\$583,319	Michigan

Grantee	Grant Number	Grant Funds Spent	State
Neighborhood Legal Services (dba Wayne County Neighborhood Legal Services)	14-MI-225	\$1,410,877	Michigan
Northwest Michigan Community Action Agency, Inc.	13-MI-108	\$636,274	Michigan
Oakland Livingston Human Services Agency	14-MI-221	\$334,613	Michigan
Southwest Counseling Solutions	12-MI-045	\$1,472,051	Michigan
Training & Treatment Innovations, Inc.	14-MI-219	\$1,217,351	Michigan
Volunteers of America Michigan, Inc.	C15-MI- 501A	\$874,483	Michigan
Volunteers of America Michigan, Inc.	14-MI-226	\$1,292,102	Michigan
Wayne Metropolitan Community Action Agency	12-MI-044	\$730,412	Michigan
		\$10,834,984	Michigan Total
Minnesota Assistance Council for Veterans	C15-MN- 500A	\$321,776	Minnesota
Minnesota Assistance Council for Veterans	12-MN-046	\$1,536,498	Minnesota
Tri-County Action Program, Inc.	14-MN-227	\$231,465	Minnesota
		\$2,089,739	Minnesota Total
Catholic Charities, Inc. (Diocese of Jackson)	14-MS-234	\$460,538	Mississippi
Hancock Resource Center (HRC)	14-MS-232	\$191,330	Mississippi
Mississippi United to End Homelessness, Inc.	14-MS-231	\$165,158	Mississippi
PTEH, Inc.	15-MS-331	\$250,000	Mississippi
Region XII Commission on Mental Health & Retardation (Pine Belt Mental Health)	13-MS-111	\$881,417	Mississippi
Soldier On of Delaware, Inc.	14-MS-233	\$2,595,621	Mississippi
		\$4,544,064	Mississippi Total
Catholic Charities of Kansas City - St Joseph, Inc.	13-MO-110	\$731,014	Missouri
Catholic Charities of Southern Missouri, Inc.	15-MO-330	\$620,238	Missouri
Pathways Community Behavioral Healthcare, Inc.	14-MO-230	\$506,886	Missouri
Phoenix Programs, Inc.	14-MO-229	\$231,897	Missouri
ReStart, Inc.	C15-MO- 604B	\$479,354	Missouri
Salvation Army, an Illinois Corporation	C15-MO- 604A	\$220,535	Missouri
Salvation Army, an Illinois Corporation	13-MO-109	\$595,902	Missouri
St. Patrick Center	12-MO-048	\$1,032,929	Missouri

	Grant	Grant Funds	
Grantee	Number	Spent	State
St. Patrick Center	15-MO-329	\$333,956	Missouri
The Kitchen, Inc.	14-MO-228	\$525,606	Missouri
Welcome Home, Inc.	13-MO-047	\$191,145	Missouri
		\$5,469,463	Missouri Total
Volunteers of America Northern Rockies	C2015-MT- 500B	\$494,864	Montana
Volunteers of America Northern Rockies	13-MT-113	\$675 <i>,</i> 260	Montana
		\$1,170,124	Montana Total
Appalachian Regional Coalition on Homelessness (ARCH)	13-ZZ-138	\$2,481,164	Multiple States
Blue Mountain Action Council	13-ZZ-147	\$927 <i>,</i> 440	Multiple States
Centerstone of Tennessee, Inc.	12-ZZ-070	\$2,042,313	Multiple States
Chautauqua Opportunities, Inc.	15-ZZ-340	\$731,526	Multiple States
Community Action Partnership	14-ZZ-319	\$1,055,765	Multiple States
Community Action Partnership	14-ZZ-320	\$814,644	Multiple States
Community Action Partnership	14-ZZ-321	\$1,028,730	Multiple States
Friendship Place	13-ZZ-094	\$2,049,472	Multiple States
Healing BALM of Northeast Florida, Inc.	14-ZZ-310	\$1,356,679	Multiple States
Homeless Veterans Fellowship	14-ZZ-317	\$331,303	Multiple States
Housing Counseling Services	14-ZZ-313	\$1,087,845	Multiple States
Humility of Mary Shelter, Inc.	12-ZZ-031	\$272,767	Multiple States
Northwest Florida Comprehensive Services for Children, Inc.	12-ZZ-026	\$1,201,673	Multiple States
Operation Renewed Hope	14-ZZ-318	\$504,731	Multiple States
Operation Stand Down Rhode Island	13-ZZ-133	\$1,062,178	Multiple States
Philadelphia Veterans Multi-Service & Education Center, Inc.	15-ZZ-341	\$800,000	Multiple States
Rocky Mountain Human Services (dba Denver Options, Inc.)	12-ZZ-020	\$2,334,749	Multiple States
Southwest Wyoming Recovery Access Programs	15-ZZ-339	\$1,306,185	Multiple States
The Alston Wilkes Society (AWS, Alston Wilkes Veterans Home)	13-ZZ-134	\$1,537,025	Multiple States
Together, Inc. of Metropolitan Omaha	14-ZZ-311	\$276,907	Multiple States
Transition Projects, Inc.	15-ZZ-127	\$1,359,608	Multiple States
Transitional Living Services, Inc.	14-ZZ-308	\$364,436	Multiple States
United States Veterans Initiative	14-ZZ-314	\$2,271,188	Multiple States

[]			
Grantee	Grant Number	Grant Funds Spent	State
University of Vermont and State Agricultural College	13-ZZ-145	\$1,256,050	Multiple States
Veterans, Inc.	12-ZZ-041	\$2,002,191	Multiple States
Volunteers of America Colorado Branch, Inc.	13-ZZ-092	\$2,352,921	Multiple States
Volunteers of America of Kentucky, Inc.	15-ZZ-037	\$1,374,064	Multiple States
Volunteers of America of Kentucky, Inc.	15-ZZ-315	\$1,365,674	Multiple States
		\$35,549,228	Multiple States Total
Blue Valley Community Action, Inc.	14-NE-239	\$133,110	Nebraska
Central Nebraska Community Services	12-NE-052	\$194,323	Nebraska
Northeast Nebraska Community Action Partnership	14-NE-238	\$196,500	Nebraska
		\$523,933	Nebraska Total
HELP Social Service Corporation	C2015-NV- 500D	\$229,155	Nevada
HELP Social Service Corporation	14-NV-248	\$972,915	Nevada
Salvation Army, a California Corporation	13-NV-118	\$559,315	Nevada
United States Veterans Initiative	C15-NV- 500B	\$993,899	Nevada
United States Veterans Initiative	13-NV-056	\$1,292,483	Nevada
United States Veterans Initiative (dba U.S. VETS - Las Vegas)	C2015-NV- 500E	\$49,238	Nevada
Vietnam Veterans of California, Inc. (Sacramento Veterans Resource)	13-NV-117	\$2,049,242	Nevada
		\$6,146,248	Nevada Total
Harbor Homes, Inc.	13-NH-115	\$1,132,795	New Hampshire
Southwestern Community Services, Inc.	14-NH-240	\$273,083	New Hampshire
		\$1,405,878	New Hampshire Total
Catholic Charities Dioceses of Camden, Inc.	12-NJ-053	\$1,350,441	New Jersey
Catholic Family and Community Service	14-NJ-242	\$1,724,836	New Jersey
Community Hope, Inc.	12-NJ-054	\$1,982,932	New Jersey
Community Hope, Inc.	14-NJ-241	\$1,025,006	New Jersey
North Hudson Community Action Corporation	14-NJ-243	\$893,146	New Jersey
Soldier On, Inc.	13-NJ-116	\$2,266,635	New Jersey

Grantee	Grant Number	Grant Funds Spent	State
Soldier On, Inc.	14-NJ-244	\$2,639,409	New Jersey
		\$11,882,404	New Jersey Total
Goodwill Industries of New Mexico	12-NM-055	\$1,095,539	New Mexico
Mesilla Valley Community of Hope	14-NM-247	\$118,222	New Mexico
New Mexico Veterans Integration Centers	14-NM-246	\$864,602	New Mexico
		\$2,078,362	New Mexico Total
Albany Housing Coalition, Inc.	14-NY-256	\$282 <i>,</i> 540	New York
Black Veterans for Social Justice, Inc.	15-NY-252	\$1,933,503	New York
Catholic Charities of the Roman Catholic Diocese of Syracuse NY	13-NY-119	\$546,764	New York
Economic Opportunity Council of Suffolk, Inc.	14-NY-254	\$1,444,499	New York
HELP Social Service Corporation	C15-NY- 600B	\$807,040	New York
HELP Social Service Corporation	12-NY-060	\$1,584,228	New York
Hudson River Housing, Inc.	13-NY-122	\$577,355	New York
Institute for Community Living, Inc.	13-NY-120	\$1,662,436	New York
PathStone Corporation	14-NY-253	\$229,545	New York
Samaritan Village, Inc.	12-NY-061	\$2,019,043	New York
Saratoga County Rural Preservation Company, Inc.	14-NY-251	\$521,444	New York
Services for the UnderServed, Inc.	C15-NY- 600A	\$1,107,715	New York
Services for the UnderServed, Inc.	C15-NY- 603A	\$392,146	New York
Services for the UnderServed, Inc.	12-NY-062	\$1,103,465	New York
Services for the UnderServed, Inc.	14-NY-257	\$2,013,108	New York
Soldier On of Delaware, Inc.	13-NY-121	\$1,989,226	New York
Soldier On, Inc.	12-NY-058	\$2,014,668	New York
The Jericho Project	14-NY-250	\$1,426,867	New York
Utica Center for Development, Inc.	14-NY-249	\$449,184	New York
Veterans Outreach Center, Inc.	12-NY-057	\$1,114,161	New York
Veterans Outreach Center, Inc.	14-NY-258	\$881,259	New York
Volunteers of America-Greater New York, Inc.	14-NY-259	\$1,597,376	New York
Westchester Community Opportunity Program, Inc. (WestCOP)	12-NY-063	\$2,105,789	New York

Grantee	Grant	Grant Funds	Stato
Grantee	Number	Spent	State
		\$27,803,361	New York Total
Asheville Buncombe Community Christian Ministry	13-NC-114	\$788,674	North Carolina
Community Link Programs of Travelers Aid Society of Central Carolinas, Inc.	14-NC-236	\$1,376,935	North Carolina
Family Endeavors, Inc.	C15-NC- 511B	\$828,911	North Carolina
Family Endeavors, Inc.	14-NC-235	\$2,074,010	North Carolina
Homeward Bound of Western North Carolina	C15-NC- 501A	\$436,157	North Carolina
Passage Home Inc.	12-NC-050	\$325,781	North Carolina
United Way of Forsyth County, Inc.	12-NC-049	\$1,099,473	North Carolina
Volunteers of America of the Carolinas, Inc.	C15-NC- 507A	\$524,070	North Carolina
Volunteers of America of the Carolinas, Inc.	14-NC-237	\$1,005,372	North Carolina
Volunteers of America of the Carolinas, Inc.	15-NC-332	\$395 <i>,</i> 235	North Carolina
		\$8,854,618	North Carolina Total
North Dakota Coalition of Homeless People, Inc.	12-ND-051	\$1,100,573	North Dakota
		\$1,100,573	North Dakota Total
Community Action Agency of Columbiana County, Inc.	14-OH-264	\$149,676	Ohio
Community Action Program Corporation of Washington-Morgan Counties, Ohio	14-OH-265	\$570,968	Ohio
Community Support Services, Inc.	14-OH-267	\$368,254	Ohio
Faith Mission, Inc.	14-OH-266	\$471,333	Ohio
Family & Community Services, Inc.	14-OH-262	\$847,649	Ohio
Licking County Coalition for Housing	14-OH-261	\$309,162	Ohio
Lutheran Social Services of Central Ohio	15-OH-333	\$300,337	Ohio
Maumee Valley Guidance Center	13-OH-124	\$292,184	Ohio
Mental Health Services for Homeless Persons, Inc.	12-OH-064	\$1,653,242	Ohio
Ohio Valley Goodwill Industries Rehabilitation Center, Inc.	C15-OH- 500A	\$326,052	Ohio
Ohio Valley Goodwill Industries Rehabilitation Center, Inc.	13-OH-123	\$992,626	Ohio
Salvation Army, a New York Corporation	14-OH-268	\$606,674	Ohio

	Grant	Grant Funds	
Grantee	Number	Spent	State
St. Vincent de Paul Social Services, Inc.	14-OH-260	\$925,682	Ohio
Talbert House, Inc.	C15-OH- 500B	\$258,025	Ohio
Talbert House, Inc.	14-OH-263	\$573,277	Ohio
Volunteers of America of Greater Ohio	C15-OH- 502B	\$1,229,810	Ohio
Volunteers of America of Greater Ohio	C15-OH- 505A	\$816,586	Ohio
Volunteers of America of Greater Ohio	14-OH-269	\$1,330,715	Ohio
		\$12,022,251	Ohio Total
Community Service Council of Greater Tulsa, Inc.	12-OK-065	\$1,978,931	Oklahoma
Goodwill Industries of Central Oklahoma, Inc.	14-OK-271	\$1,619,046	Oklahoma
KI BOISE Community Action Foundation Inc.	14-OK-270	\$1,571,378	Oklahoma
		\$5,169,356	Oklahoma Total
Access	C2015-OR- 502B	\$232,946	Oregon
Access	13-OR-128	\$670,951	Oregon
Central Oregon Veteran's Outreach	13-OR-126	\$313,000	Oregon
Community Action Partnership of Oregon (CAPO)	C2015-OR- 505A	\$130,223	Oregon
Community Action Team, Inc.	13-OR-125	\$960,251	Oregon
Easter Seals Oregon	14-OR-272	\$513,355	Oregon
St. Vincent de Paul Society of Lane County, Inc.	C15-OR- 500A	\$856,238	Oregon
St. Vincent de Paul Society of Lane County, Inc.	12-OR-066	\$260,759	Oregon
Transition Projects, Inc.	C15-OR- 501A	\$1,217,689	Oregon
		\$5,155,412	Oregon Total
Catholic Charities of the Diocese of Allentown	14-PA-281	\$178,191	Pennsylvania
Commission on Economic Opportunity	15-PA-068	\$584,300	Pennsylvania
Community Action Agency of Delaware County, Inc.	14-PA-276	\$402,960	Pennsylvania
Community Hope, Inc.	14-PA-279	\$2,242,043	Pennsylvania
Impact Services Corporation	C15-PA- 500A	\$558,848	Pennsylvania
Lawrence County Social Services, Inc.	14-PA-277	\$846,026	Pennsylvania
Lehigh Valley Center for Independent Living, Inc.	13-PA-131	\$230,795	Pennsylvania
Opportunity House	13-PA-130	\$742,946	Pennsylvania

Grantee	Grant	Grant Funds	State
	Number	Spent	
Philadelphia Veterans Multi-Service & Education Center, Inc.	14-PA-278	\$925,132	Pennsylvania
Philadelphia Veterans Multi-Service & Education Center, Inc.	15-PA-334	\$469,310	Pennsylvania
Project H.O.M.E.	12-PA-067	\$2,485,086	Pennsylvania
Soldier On of Delaware, Inc.	14-PA-280	\$2,398,984	Pennsylvania
Utility Emergency Services Fund	14-PA-274	\$1,235,720	Pennsylvania
Veterans Leadership Program of Western Pennsylvania, Inc.	13-PA-129	\$2,032,908	Pennsylvania
Volunteers of America of Pennsylvania, Inc.	14-PA-282	\$652,393	Pennsylvania
YWCA of Greater Harrisburg	14-PA-273	\$289,872	Pennsylvania
		\$16,275,514	Pennsylvania Total
Casa del Peregrino Aguadilla, Inc.	C15-PR-503A	\$178,619	Puerto Rico
Casa del Peregrino Aguadilla, Inc.	13-PR-132	\$319,092	Puerto Rico
		\$497,711	Puerto Rico Total
Eastern Carolina Homeless Organization, Inc.	C15-SC-503A	\$922,035	South Carolina
One-Eighty Place (formerly Crisis Ministries)	C2015-SC- 502B	\$349,335	South Carolina
One-Eighty Place (formerly Crisis Ministries)	12-SC-069	\$2,309,102	South Carolina
		\$3,580,472	South Carolina Total
Cornerstone Rescue Mission	13-SD-136	\$750,136	South Dakota
		\$750,136	South Dakota Total
Catholic Charities, Inc. (dba Catholic Charities of the Diocese of Memphis, Inc.)	14-TN-287	\$1,063,781	Tennessee
Centerstone of Tennessee, Inc.	C15-TN- 504A	\$555,507	Tennessee
Memphis Area Legal Services, Inc.	14-TN-283	\$487,068	Tennessee
Operation Stand Down Tennessee	14-TN-285	\$857 <i>,</i> 840	Tennessee
Volunteer Behavioral Health Care System	14-TN-284	\$880,645	Tennessee
West Tennessee Legal Services, Inc.	13-TN-139	\$289,158	Tennessee
		\$4,134,000	Tennessee Total
Aliviane, Inc.	12-TX-073	\$872,421	Texas

Grantee	Grant Number	Grant Funds Spent	State
American GI Forum National Veterans Outreach Program, Inc.	C15-TX-603A	\$613,826	Texas
American GI Forum National Veterans Outreach Program, Inc.	14-TX-292	\$2,142,298	Texas
Career and Recovery Resources, Inc.	12-TX-076	\$881,917	Texas
Caritas of Austin	12-TX-072	\$508,472	Texas
Catholic Charities Diocese of Fort Worth, Inc.	12-TX-075	\$1,182,198	Texas
Families in Crisis, Inc.	12-TX-071	\$660,433	Texas
Family Endeavors, Inc.	C15-TX-601A	\$610,505	Texas
Family Endeavors, Inc.	C2015-TX- 607H	\$607,693	Texas
Family Endeavors, Inc.	12-TX-074	\$2,135,019	Texas
Family Endeavors, Inc.	15-TX-335	\$1,217,690	Texas
Front Steps, Inc.	C15-TX-503A	\$376,313	Texas
Goodwill Industries of Houston, Inc.	13-TX-142	\$1,225,209	Texas
Lubbock Regional Mental Health Mental Retardation Center (dba StarCare Specialty Health System)	C2015-TX- 607G	\$135,258	Texas
Neighborhood Centers Inc.	14-TX-290	\$1,750,727	Texas
Sabine Valley Regional Mental Health Mental Retardation Center	14-TX-293	\$304,796	Texas
Salvation Army, a Georgia Corporation	13-TX-140	\$1,099,804	Texas
United States Veterans Initiative	14-TX-288	\$584,363	Texas
Urban League of Greater Dallas & North Central Texas, Inc.	14-TX-291	\$1,093,756	Texas
Volunteers of America Texas, Inc.	C2015-TX- 607B	\$83,340	Texas
West Central Texas Regional Foundation	15-TX-141	\$989,775	Texas
		\$19,075,813	Texas Total
The Road Home	15-UT-336	\$840,824	Utah
		\$840,824	Utah Total
The Methodist Training and Outreach Center, Inc.	14-VI-299	\$342,427	Virgin Islands
		\$342,427	Virgin Islands Total
Office of Human Affairs, Inc.	14-VA-296	\$219,225	Virginia
Quin Rivers, Inc.	14-VA-295	\$165,162	Virginia
Quin Rivers, Inc.	15-VA-337	\$71,634	Virginia

Grantee	Grant	Grant Funds	State
	Number	Spent	
Southeastern Tidewater Opportunity Project of Hampton Roads	14-VA-298	\$415,076	Virginia
Total Action Against Poverty	14-VA-294	\$399,373	Virginia
Virginia Beach Community Development Corporation	14-VA-297	\$886,585	Virginia
Virginia Supportive Housing	12-VA-077	\$1,438,820	Virginia
Volunteers of America Chesapeake	13-VA-144	\$560,376	Virginia
		\$4,156,252	Virginia Total
Catholic Charities of Yakima	13-WA-149	\$175 <i>,</i> 925	Washington
Catholic Community Services of Western Washington	C15-WA- 503A	\$518,339	Washington
Catholic Community Services of Western Washington	13-WA-146	\$740,930	Washington
Community Psychiatric Clinic	C15-WA- 500A	\$495,425	Washington
Community Psychiatric Clinic	12-WA-078	\$819,884	Washington
Goodwill Industries of the Inland Northwest	C15-WA- 502A	\$707,967	Washington
Goodwill Industries of the Inland Northwest	14-WA-301	\$1,363,964	Washington
HopeSource	15-WA-338	\$784,086	Washington
Metropolitan Development Council	C15-WA- 503B	\$450,167	Washington
Metropolitan Development Council	C2015-WA- 501E	\$234,648	Washington
Metropolitan Development Council	14-WA-300	\$1,899,920	Washington
Opportunity Council	12-WA-079	\$692,074	Washington
YWCA of Seattle - King County - Snohomish County	13-WA-148	\$399,040	Washington
		\$9,282,369	Washington Total
Helping Heroes, Inc.	14-WV-304	\$203,522	West Virginia
Roark-Sullivan Lifeway Center, Inc.	12-WV-081	\$278,642	West Virginia
The Greater Wheeling Coalition for the Homeless, Inc.	14-WV-303	\$142,008	West Virginia
West Virginia Community Action Partnerships	14-WV-305	\$2,414,083	West Virginia
		\$3,038,254	West Virginia Total
Center for Veterans Issues, Ltd.	C15-WI- 501A	\$1,026,603	Wisconsin

Grantee	Grant Number	Grant Funds Spent	State
Center for Veterans Issues, Ltd.	12-WI-080	\$1,894,427	Wisconsin
Community Action Coalition for South Central Wisconsin, Inc.	13-WI-151	\$312,566	Wisconsin
Indianhead Community Action Agency	14-WI-302	\$217,117	Wisconsin
Veterans Assistance Foundation, Inc.	13-WI-150	\$619,140	Wisconsin
		\$4,069,853	Wisconsin Total
Southwest Wyoming Recovery Access Programs	14-WY-307	\$1,410,572	Wyoming
		\$1,410,572	Wyoming Total
		\$369,623,321*	U.S. Total

\* The "U.S. Total" of "Grant Funds Spent" in this exhibit excludes rollover spending from non-renewed FY 2014 grants in FY 2015 totaling \$3,722,945 (1 percent) of total FY 2015 expenditures.

SOURCES: SSVF- Financial reports

### Appendix 2 Data Sources

### **SSVF Program Data Sources**

- 1. HMIS Repository Data
- 2. Grantee financial reports
- 3. Participant satisfaction surveys
- 4. HOMES
- 5. Veterans Health Administration Support Service Center, Office of Information and Analytics

Information for this report was obtained through the SSVF data repository hosted by VA. The repository stores data on program participants collected and entered by grantees into local HMIS. Data is then uploaded from local HMIS to the data repository. This report also includes aggregated data from grantee quarterly reports submitted to VA, and aggregated responses to program participant satisfaction surveys completed by SSVF participants nationwide and submitted to VA.

HOMES is an administrative database that tracks use of VA specialized homeless programs, to assess the housing outcomes of Veterans served by SSVF following their exit from the program.

### **Other Data Sources**

- 1. Annual Homeless Assessment Report (AHAR)
  - a. 2015 AHAR: Part 1 PIT Estimates of Homelessness: https://www.hudexchange.info/resource/4832/2015-ahar-part-1-pit-estimates-ofhomelessness/
  - b. 2015 AHAR: Part 2 Estimates of Homelessness in the U.S.: https://www.hudexchange.info/hdx/guides/ahar/
- 2. VA Office of the Actuary
  - a. FY 2015 Datasets: Age/Gender (Living) and Period Served (Living): http://www.va.gov/vetdata/Veteran\_Population.asp
- 3. United States Census Bureau
  - a. Annual Estimates of the Resident Population for the United States, Regions, States, and Puerto Rico: April 1, 2010 to December 1, 2016 (NST-EST2015-01), 2015. http://www.census.gov/popest/data/national/totals/2015/index.html

# Appendix 3 List of Exhibits

Exhibit 1:	SSVF Rapid Re-housing and Annual Homeless Sheltered Veterans, FY 2011-2015.	2
Exhibit 2:	SSVF Veterans and Total Persons Served by Housing Assistance Type,	
	FY 2012-2015	3
Exhibit 3:	SSVF Households Served by Housing Assistance Type, FY 2012-2015	4
Exhibit 4:	Growth in SSVF Geographic Coverage by Continuum of Care (CoC), FY 2012-201	
Exhibit 5:	Geographic Coverage of SSVF Grantees, FY 2016	9
Exhibit 6:	TFA Expenditures by Type, FY 2014-2015	11
Exhibit 7:	SSVF Persons Served by Household Type, FY 2012-2015 <sup>,</sup>	12
Exhibit 8:	Percentage of Women Veterans Among Veteran Populations	14
Exhibit 9:	Veterans Served by Age Group, FY 2015	
Exhibit 10:	SSVF Persons Served by Age, FY 2015	16
Exhibit 11:	Veterans Served by Race	17
Exhibit 12:	Disability Status for SSVF Veterans	
Exhibit 13:	Major Health Problems Among Veterans Exiting SSVF and Engaged with Veterans	
	Health Administration, FY 2015	19
Exhibit 14:	Prior Living Situations of Veterans Receiving SSVF Rapid Re-housing Assistance,	
	FY 2013-2015	20
Exhibit 15:	Prior Living Situations of Veterans Receiving SSVF Homelessness Prevention	
	Assistance, FY 2013-2015	21
Exhibit 16:	Veteran Program Exits by Housing Outcome, FY 2012-2015	22
Exhibit 17:	Veteran Exits by Housing Outcome and Assistance Type, FY 2015	
Exhibit 18:	Veteran Household Type by Housing Outcome, FY 2015	24
Exhibit 19:	PH Destinations of Veteran PH Exiters, FY 2015	
Exhibit 20:	PH Success Rates by Monthly Income at Program Entry Among Veterans Served,	
	FY 2015	26
Exhibit 21:	Average Length of Participation of Veteran Exiters by Assistance Type,	
	FY 2013-2015	27
Exhibit 22:	Comparison of Veteran Exiters by Assistance Type, FY 2015	28
Exhibit 23:	Time to Housing Placement and Length of Participation among Rapid Re-housing	
	Veteran Exiters, FY 2015	29
Exhibit 24:	Changes in Veteran Monthly Income from Entry to Exit, FY 2015	31
Exhibit 25:	Participant Overall Quality Ratings for Their SSVF Provider, FY 2013-2015	
Exhibit 26:	Participant Rating of Service Quality, FY 2015	

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### **Further Information**

For general information about the SSVF program, such as federal program rules, NOFA materials, grantee lists, and reports, see the SSVF landing page at: <u>http://www.va.gov/homeless/ssvf.asp</u>.

For SSVF grantees seeking to develop, implement, and improve their program, VA has established the <u>SSVF University</u> as an online resource. The site includes:

- *Community coordination and planning* tools, such as federal guidance and tools on documenting and planning to end Veteran homelessness, a gaps analysis tool, resource trackers, and tools for updating community plans to end Veteran homelessness and align SSVF resources.
- User guides and staff development materials, including, guides that outline key decisions and effective practices for four key staffing types, and staff orientation and development resources.
- *Practice areas and resources* information about the practice of delivering effective and efficient homelessness prevention and rapid re-housing assistance for Veterans and their families. There are five Practice Areas, each of which includes:
  - ✓ SSVF practice standards
  - ✓ Guidance on key elements of effective practices
  - ✓ Training resources, including links to relevant training produced by VA, HUD, and other entities
  - ✓ Toolkits with links to forms, templates, checklists, etc., that can be adapted or adopted by rapid re-housing and homelessness prevention programs
- *Dynamic libraries*, including, Veterans and homelessness research, SSVF webinars and program updates, and SSVF Launch and Regional meeting materials.