Financial Policy

Volume X
Grants Management

Chapter 7
Grants: Audit Use and Resolution

Approved:

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And Interim Chief Financial Officer

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0701 OVERVIEW

This chapter establishes Department of Veterans Affairs (VA) policy regarding the Grants Program Office (GPO) policies and procedures that apply to securing and using audit reports in the award and administration of grants.

0702 POLICIES

070201 AUDIT USE AND RESOLUTION.

Purpose. This chapter outlines VA policies for securing and using audit reports in the award and administration of grants. This includes both grantee-initiated audits under Subpart F – Audit Requirements of 2 C.F.R. §200 pursuant to the Single Audit Act, and GPO-commissioned audits of a grant or grantee carried out by or on behalf of the Office of the Inspector General (OIG).

Scope. This chapter applies to all VA grant programs and awards.

070202 GENERAL POLICY REQUIREMENTS.

A. The audit required by Subpart F – Audit Requirements of 2 C.F.R. §200 (Single Audit) (as implemented for VA programs in 38 C.F.R. Part 49) constitutes a valuable source of information for VA grants program office staff.

B. 2 C.F.R. §200.501 requires that entities expending $750,000 or more during the non-Federal entity’s fiscal year in Federal awards must have a single or program-specific audit conducted for that year. The audit must be conducted in accordance with 2 C.F.R. §200.514, Scope of Audit, except when the entity elects to have a program-specific audit conducted.

1. Program-specific audit election. When an auditee expends Federal awards under only one Federal program (excluding research and development (R&D)), and the Federal program’s statutes, regulations, or the terms and conditions of the Federal award do not require a financial statement audit of the auditee, the auditee may elect to have a program-specific audit conducted in accordance with 2 C.F.R. §200.507, Program-Specific Audits.

2. Entities that do not meet the Subpart F – Audit Requirements of 2 C.F.R. §200 annual expenditures of Federal funds threshold are not required to arrange for a Single Audit (single, organization-wide audit or program-specific audit); however, a GPO may request that the OIG conduct an audit, during the project period, or within a reasonable time after the end of the project period, if the GPO believes an audit is justified or warranted.
C. GPOs must ensure that the terms and conditions of the award specify audit requirements and the consequences of not submitting required audit reports in a timely manner.

D. GPOs must work closely with other VA offices that have responsibilities related to audits, including the OIG.

E. Upon transmission (issuance) of an audit report by the OIG or notification from the OIG or GPO for findings related to grants under their management, GPOs should work with the individual grantee to resolve the findings. Collection of any monetary disallowances, which are debts subject to the claims collection regulation at 2 C.F.R. §200.345 must be collected within 90 days in accordance with VA Financial Policy Volume XII Chapter 7 – Vendor Debts.

F. Determinations of cost allowability and deficiencies in management systems resulting from audit findings must be based on the applicable statute(s), regulations, cost principles, and other terms and conditions of the award. Process deficiencies, e.g., the grantee did not obtain required prior approval for an otherwise allowable expenditure, should not be the sole basis for disallowing a cost (see Chapter V, Grant Post-Award, 050203 Cost Policies). The basis for the determination of a cost disallowance must be adequately documented in the event a grantee appeals.

G. If audit resolution results in a need to modify a grant award(s), that action must be taken by someone within the GPO with appropriate authority.

070203 USE OF AUDIT REPORTS IN THE GRANTS MANAGEMENT PROCESS.

A. GPOs may use the most current Single Audit Data Collection Form or audit report (if there are relevant findings) when making pre-award decisions and as part of post-award monitoring. Based on review of the audit report, a GPO may decide not to make an award, make the award using special conditions after designating the organization as “high risk,” and/or take other appropriate action, e.g., an enforcement action (see Chapter 5, Grants Post-Award, 050209 Termination and Enforcement).

The GPO should consult the Federal Audit Clearinghouse (FAC) website (http://harvester.census.gov/sac/) to determine if a single audit report has been submitted and whether it contains findings. The FAC, which is part of the Bureau of the Census, Department of Commerce, located in Jeffersonville, Indiana, is the designated receipt point in the Federal government for single audit reports.

If an audit report or Single Audit Data Collection Form, which summarizes findings, is available at the FAC and there are findings on VA grants relevant to a GPO’s grant programs, the GPO should contact the OIG to determine whether they or another GPO or office has audit resolution responsibility. The GPO should contact the cognizant GPO to determine whether any findings would adversely affect the GPO’s pending or
ongoing award(s) and, if so, take appropriate action to protect the Federal government’s interests.

B. If a GPO makes an award without the ability to determine before the award, whether a single audit was required or a required audit report was submitted, the GPO should remind the recipient—at the time of award or within a reasonable period of time after award, of its audit responsibilities and potential consequences of non-compliance.

C. Based on its own knowledge or following consultation with OIG, if a GPO determines that a required audit report is delinquent, the GPO should consult with OIG to determine who will be responsible for actions to obtain it.

If a GPO is responsible for obtaining a delinquent audit report, it may use the range of enforcement actions available under Chapter 5, Grants Post-Award, 050209 Termination and Enforcement, and may take action at any time to designate a recipient as high risk.

070204 AUDIT RESOLUTION AND FOLLOW UP.

A. Audit resolution means that a final decision has been made on the amount of monetary recovery and/or required systemic or management corrections. Programmatic issues that do not have a monetary value will be resolved by the GPO.

The Assistant Secretary for Management/Chief Financial Officer (CFO) oversees all financial management activities relating to the Department’s programs and operations, as required by the Chief Financial Officers Act of 1990 and 38 U.S.C. 309, Veterans Benefits. The Director or Chief of the program is responsible for tracking the findings of the audit unless the GPO designates another individual in writing.

B. The head of the GPO is responsible for tracking any proposed resolution of an audit exception. Authority to accept compromise on any amount is outlined in VA Financial Policy Volume XII & 2 C.F.R. §200.345.

C. The letter advising the grantee of an audit disallowance or other findings requiring corrective action generally must be signed by the head of the GPO.

The letter constitutes the final decision of the GPO and may be appealed by the recipient under VA Financial Policy Volume XII, Debt Management and 2 C.F.R. §200.341 or other applicable appeals procedures.

The letter should be coordinated with the cognizant GPO and, as appropriate, with the appropriate Office of the General Counsel.

D. Following audit resolution, GPOs have continuing responsibility for follow-up activities to collect monies as outlined in 38 C.F.R. Part 1.910-1.929. If monies are due to the GPO and, for management deficiencies, the GPO needs to ensure that recipients
take appropriate corrective action on sustained audit findings. These actions may include placing the recipient on the high-risk list. This responsibility continues even if the audit report covers an award(s) that expired or was terminated prior to receipt of the audit or completion of corrective action.

0703 AUTHORITY AND REFERENCES

070301 A-133, Audits of States, Local Governments and Non-Profit Organizations
070302 2 C.F.R. §200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards
070303 2 C.F.R. §200.345 Collection of amounts due
070304 Federal Audit Clearinghouse
070305 2 C.F.R. §200.341 Opportunities to object, hearings, and appeals.
070306 VA Policies, Volume XII Debt Management
070307 VA Policies, Volume XI Committee on Waivers and Compromises
070308 38 C.F.R. 1.910-1.929 Standards for the Collection of Claims

0704 ROLES AND RESPONSIBILITIES

070401 The Assistant Secretary for Management and Chief Financial Officer (CFO), oversees all financial management activities relating to the Department’s programs and operations, as required by the Chief Financial Officers Act of 1990 and 38 U.S.C. 309, Veterans Benefits. Responsibilities include the direction, management, and provision of policy guidance and oversight of VA’s financial management personnel, activities, and operations. The CFO establishes financial policy, systems and operating procedures for all VA financial entities, and provides guidance on all aspects of financial management.

070402 Under Secretaries, Assistant Secretaries, and other key officials are responsible for ensuring compliance with the policies and procedures set forth in this chapter.

070403 The Office of Finance, Office of Financial Policy (OFP) is responsible for developing, coordinating, reviewing, evaluating, and issuing VA financial policies, including those that impact financial systems and procedures for compliance with all financial laws and regulations. The Grants Management Service within OFP is specifically responsible for developing, coordinating, and issuing grants policy.

070404 The head of the GPO will designate an appropriate official to serve as the audit resolution official.
070405 GPO staff is responsible for reviewing all relevant Single Audit Data Collection Forms and/or audit reports and for using the information appropriately in making funding and other decisions or recommendations related to a grant or potential grant.

070406 GPO staff is responsible for determining if there is debt related to unallowable costs and following GPO processes in conformance with this chapter and VA Grants Policy, Chapter VII, Debt Management to recover funds.

0705 PROCEDURES
None.

0706 DEFINITIONS

070601 Grants Program Office (GPO). The organization reporting to the approving official that is responsible for programmatic administration of a particular grant if awarded.

0707 RESCISSIONS

OFP Volume X, Chapter 7, Grant Audit Use and Resolution, February 2014.

0708 QUESTIONS

Questions concerning these policies and procedures should be directed as shown below:

OFP OFP Accounting Policy (Outlook)

0709 REVISIONS

<table>
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<tr>
<th>Section</th>
<th>Revision</th>
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<th>Effective Date</th>
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<td>070201</td>
<td>Updated to address the provisions of the OMB Uniform Grant Guidance at 2 C.F.R. §200, and to incorporate references to new guidance where appropriate.</td>
<td>Grants Mgmt. Service</td>
<td>May 2016</td>
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<tr>
<td>070202</td>
<td>Updated to address the provisions of the OMB Uniform Grant Guidance at 2 C.F.R. §200, and to incorporate references to new guidance where appropriate. Single Audit thresholds for grantees were updated to incorporate new requirements, and to address appropriate claims collection regulations and VA policy.</td>
<td>Grants Mgmt. Service</td>
<td>May 2016</td>
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<td>070203</td>
<td>Removed references to OMB Circular A-133, as it has been replaced by 2 C.F.R. §200.</td>
<td>Grants Mgmt. Service</td>
<td>May 2016</td>
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<td>070204</td>
<td>Updated references to incorporate new guidance as appropriate.</td>
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<td>May 2016</td>
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<td>0703</td>
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<td>May 2016</td>
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<td>0704</td>
<td>Removed grants management from GPO staff for clarity of responsible individuals.</td>
<td>Grants Mgmt. Service</td>
<td>May 2016</td>
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